

Wednesday, November 28, 1973.

A special meeting of the Senate of The University of British Columbia was held on Wednesday, November 28, 1973 at 8.00 p.m. in the Board and Senate Room, Administration Building, to discuss the report of the Senate Ad Hoc Committee on the Universities Act.

Present: President W. H. Gage (Chairman), Dean J. H. M. Andrews, Mrs. M. F. Angus, Deputy President W. M. Armstrong, Dr. L. L. Bongie, Dr. C. B. Bourne, Dr. C. A. Brockley, Dr. D. G. Brown, Dr. T. H. Brown, Mr. G. B. Burns, Mr. R. M. Buzza, Dr. S. D. Cavers, Dr. R. M. Clark, Dean I. McT. Cowan, Dr. R. Daniells, Dr. C. G. David, Dr. J. D. Dennison, Ms. V. C. Embree, Dr. N. Epstein, Ms. B. G. Errington, Mrs. F. Field, Rev. R. W. Finn, Dr. C. V. Finnegan, Dr. J. G. Foulks, Dr. S. M. Friedman, Dean J. A. F. Gardner, Acting Dean C. C. Gourlay, Dr. R. F. Gray, Mr. I. F. Greenwood, Mr. A. J. Hilliker, Mr. G. H. D. Hobbs, Dr. B. Howard, Mr. P. A. Insley, Dr. F. R. C. Johnstone, Dean D. T. Kenny, Dr. R. V. Kubicek, Mrs. W. T. Lane, Mrs. J. MacD. Lecky, Dean A. J. McClean, Dr. R. E. McConnell, Dr. C. A. McDowell, Dr. M. F. McGregor, Dr. D. J. MacDougall, Rev. J. P. Martin, Dr. P. Merivale, Mr. R. F. Osborne, Mr. P. W. Park, Mr. P. S. Plant, Dean B. E. Riedel, Mr. S. J. Robinson, Dr. I. S. Ross, Mr. J. M. Schoening, Dr. A. D. Scott, Acting Dean J. E. Searcy, Dean M. Shaw, Ms. S. H. M. Smail, Mr. A. M. Smolensky, Dr. J. K. Stager, Dr. J. R. Stein, Mr. B. Stuart-Stubbs, Mr. G. A. Thom, Mr. B. B. Trevino, Dr. M. Uprichard, Dr. W. A. Webber, Dr. R. L. White.

Observers: Mr. J. A. Banham

Messages of regret for their inability to attend were received from Chancellor N. T. Nemetz, Dr. A. E. Aho, Mr. R. M. Bibbs, Mr. C. J. Connaghan, Dean W. D. Finn, The Hon. E. D. Fulton, Dr. W. C. Gibson, Mr. J. Guthrie, Dr. D. F. Hardwick, Dr. J. M. Kennedy, Dr. W. D. Kitts, Dr. L. Kraitz, Dean S. W. Leung, Mr. A. J. Longmore, Dr. J. M. Norris, Miss E. B. Paul, Mr. D. R. Williams.

Wednesday, November 28, 1973.

Dean McClean presented the report of the committee, the basic recommendations of which were: -

Recommendation 1

The committee recommends that there should be established a provincial universities' commission.

Recommendation 2

Given that two or more commissions will be established, we recommend that each commission should elect six of its members plus its chairman to serve on a joint committee to consider coordination of programs and other topics of mutual interest.

Recommendation 3

- a) That the provincial universities' commission should consist of ten to fifteen members.
- b) That all the members of the commission should be appointed by the Lieutenant-Governor-in-Council, but that at least one-third of the members of the commission should be individuals who, at the date of their appointment to the commission, are members of faculty at a university in British Columbia and who have had at least five years experience as a member of faculty at universities in the province. (For the sake of clarity it should be understood that the reference to faculty members in this recommendation should be read as including the Presidents and Deans, although in recommendation 3(d) we recommend that Presidents should be expressly excluded from membership of the commission.)
- c) Before any appointment is made to the commission the Lieutenant-Governor-in-Council should:
  - (1) give public notice that an appointment is to be made;
  - (2) ask in the public notice for suggestions as to who might be appointed; and
  - (3) allow at least six weeks to elapse between the date of the publication of the notice and the last date for the receipt of nominations for appointment.

Wednesday, November 28, 1973.

Recommendation 3 (continued)

- d) That the following persons are not eligible to be members of the commission:

members of parliament; members of the executive council;  
members of the legislative assembly; chairmen of the Boards  
of Governors of the universities; Presidents of universities;  
and employees in the service of the Department of Education.

Recommendation 4

We recommend that the commission should have the power of advising the government on all matters pertaining to university education in the province, and, without restricting its general powers, should have the following particular powers:

- a) to require the universities to prepare and forward to it both short and long range plans for the academic development of the universities, the plans to have been approved by the Senate and by the Board of Governors of the university before being forwarded to the commission;
- b) to advise the government on the establishment of new universities;
- c) to advise the government on the establishment of new faculties and new degree programs, but not to require universities to establish any new faculty or any particular degree program;
- d) to receive from the universities budget requests for both operating and capital funds, to appraise these requests, to transmit its own recommendations concerning them and the original requests to the Minister of Education, and to divide among the universities the sums allocated for the university purposes by the Minister of Education, each university to receive one lump sum for operating budget and one lump sum for capital budget, and no part of either sum to be expressly tied to any particular aspect of the universities operations;
- e) to require the universities to consult with each other on actions which might be taken to minimize unnecessary duplication of facilities and programs of study and to report to the commission from time to time on what action has been taken;
- f) in consultation with the universities to establish appropriate standards of space for various categories of space in university buildings so as to provide a basis on which the commission may assess university requests for total capital expenditures, and, in consultation with the universities, to review these standards from time to time;

Wednesday, November 28, 1973.

Recommendation 4 (continued)

- g) to publish an annual report which should at least include the following:
- 1) the budget requests submitted to it by the universities;
  - 2) recommendations made by the commission during the course of the year to the government;
  - 3) the government action on those recommendations, including in particular the government allocation of funds for the universities; and
  - 4) the division by the commission of funds allocated by the government among the various universities;
- h) to require the universities to provide it with information which the the commission may require in the carrying out of its powers under the Act.

Recommendation 5

That The University of British Columbia should take immediate steps to attempt to establish in conjunction with the other universities of the province some form of co-operative machinery.

Recommendation 6

The committee recommends the continuance of a bicameral system of internal government.

Recommendation 7

That the Board of Governors be made up as follows:

- 1) six members appointed by the Lieutenant-Governor-in-Council
- 2) the Chancellor
- 3) the President
- 4) three members of the faculty who are members of Senate, elected by members of faculty who are members of Senate. (For this purpose faculty should be read as including the President, the Deans, the Director of the Centre for Continuing Education, Librarian, members of faculty elected to Senate from each individual faculty, members of faculty elected to Senate at large and any other university officers approved as members of Senate by a vote of the Senate.)

Wednesday, November 28, 1973.

Recommendation 7 (continued)

- 5) three members of the student body who are members of Senate, elected by students who are members of Senate
- 6) three members elected from Senate who are neither members of faculty or the student body, elected by members of Senate who are neither students or faculty.

Recommendation 8

That the following people be ineligible for membership on the Board:

- 1) members of the parliament of Canada
- 2) members of the executive council
- 3) members of the legislative assembly
- 4) members of the Board of Governors of another university
- 5) Deans of faculties of the university
- 6) any employee in the service of the Department of Education
- 7) any person who resides outside the Province
- 8) any person who has not yet attained the age of majority

Recommendation 9

That a member of the Board having any personal interest, either direct or indirect, in any contracts or other arrangement proposed to be entered into or entered into by the university shall absent himself from that portion of any meeting of the Board or any committee of the Board where that contract or arrangement is being discussed, and shall not vote at a meeting of the Board or of any committee of the Board on any matter respecting the contract or arrangement.

Recommendation 10

That Senate should have the following membership:

- a) the Chancellor, the President, the Deans, the Director of the Centre for Continuing Education and the Librarian (hereinafter referred to as the ex-officio members)

Wednesday, November 28, 1973.

Recommendation 10 (continued)

- b) community representatives not greater in number than the number of ex-officio members
- c) students in a number equal to the number of ex-officio members
- d) members of faculty in a number equal to three times the number of the ex-officio numbers
- e) such other senior officers of the university as may from time to time be determined by Senate
- f) one member to be elected by the governing body of each affiliated college.

Recommendation 11

That the ex-officio members of Senate be as follows:

- 1) the Chancellor
- 2) the President
- 3) the Deans
- 4) the Director of the Centre for Continuing Education
- 5) the Librarian

Recommendation 12

That there be on Senate a number of community representatives not greater in number than the total number ex-officio members, and that the categories of community membership be determined as follows:

- 1) four members appointed by the Lieutenant-Governor-in-Council, only one of whom shall be an official of the Department of Education
- 2) three members appointed by the Board of Management of the Alumni Association of the university
- 3) not less than six, not more than the number which would make the total number of community representatives equal to the number of ex-officio members, the number beyond six to be determined from time to time by Senate, nominated by members of convocation and elected by convocation, who shall not be members of the faculty at the university.

Wednesday, November 28, 1973.

Recommendation 13

That there should be on Senate one student from each of the faculties, plus such other number of students as will ensure that the total number of student members is equal to the number of ex-officio members of Senate.

Recommendation 14

That there shall be on Senate a number of elected members of faculty three times the number of the ex-officio members, each faculty to elect from its members one of these members, and the remainder to be elected by the faculties either in joint meeting or in such manner as the faculties in joint meeting may by regulation determine.

Recommendation 15

That Senate may add to its membership such senior university officers as Senate may determine from time to time.

Recommendation 16

That there shall be included in the membership of Senate one member elected by the governing body of each affiliated college of the university.

Recommendation 17

That section 23 (i) be deleted from the Act. Section 23 reads as follows:

One or more members, as determined by the Senate, to be elected by any society or group or organization in the province which in the opinion of the Senate contributes in a significant way to the economic or cultural welfare of the province.

Recommendation 18

That, after consultation with a committee designated by Senate, the President nominate, for the approval of Senate, a member of Senate to act as Chairman of Senate for a period of one year.

Recommendation 19

That Senate be empowered to delegate to a committee or committees established by it, and subject to its review, such of its powers and duties as it may determine by resolution receiving a majority of two-thirds of those members present at a meeting.

Wednesday, November 28, 1973.

Recommendation 20

That the university's power of expropriation under section 36 of the Act be amended so that it be exercisable only with the consent of the Lieutenant-Governor-in-Council.

Dean McClean explained that the report dealt with the relationship between the government and the universities and the relationship among the universities themselves. Minority statements concerning Recommendations 2 and 5 were appended to the report.

Recommendation 1

Dean McClean	)	<i>That Senate approve Recommendation 1.</i>
Dr. Clark	)	

CarriedRecommendation 2

Dean McClean	)	<i>That Senate approve Recommendation 2.</i>
Dr. Clark	)	

Mr. Robinson referred to the minority proposal contained on pages 95-98 of the report concerning the re-structuring of higher education in British Columbia.

In amendment:

Mr. Robinson	)	<i>Given that two or more commissions will be established, we recommend that each commission elect five of its members, and the Lieutenant-Governor-in-Council appoint five members to serve on a joint board of post-secondary education to consider co-ordination of programmes and other topics of mutual interest as outlined on page 98(D).</i>
Mr. Smolensky	)	

Following a brief debate the amendment was lost.

Wednesday, November 28, 1973.

Recommendation 2 (continued)In amendment:

Dr. Dennison ) *That in order to encourage the*  
 Mr. Thom ) *co-ordination of the various kinds*  
*of educational programmes available*  
*on a provincial wide basis we*  
*recommend the establishment of a*  
*joint committee on post-secondary*  
*education. This committee should*  
*include representation from each of*  
*the commissions responsible for*  
*universities, colleges, technical*  
*institutes and the continuing*  
*education sector.*

After a brief debate the amendment was lost.

In amendment:

Mr. Osborne ) *Given that two or more commissions*  
 Dr. Bourne ) *will be established, we recommend*  
*that a joint committee be established*  
*to provide co-ordination of programmes*  
*of post-secondary education.*

Amendment to the amendment:

Mr. Robinson ) *That the words "... and continuing*  
 Ms. Embree ) *education programmes." be added to*  
*the motion.*

The amendment to the amendment was lost.

The motion as amended was put and carried.

Recommendation 3(a)

Dean McClean ) *That Senate approve Recommendation 3(a).*  
 Dr. Clark )

Carried

Recommendation 3(b)

Dean McClean ) *That Senate approve Recommendation 3(b).*  
 Dr. Clark )

Wednesday, November 28, 1973.

Recommendation 3(b) (continued)

During the debate some members felt that students and non-academic staff should be included in the membership of the commission.

In amendment:

Dr. Bongie )	<i>That all members of the commission should be appointed by the Lieutenant-Governor-in-Council and that this body be composed of non-faculty members.</i>
Mrs. Angus )	

The amendment was lost, 9:49.

In amendment:

Mr. Smolensky )	<i>That after the words " ... are members of faculty ... " the words " ... students or non-academic staff at a university in British Columbia." be added and the remainder of the wording be deleted.</i>
Dr. Epstein )	

The amendment was lost.

In amendment:

Mr. Burns )	<i>That after the words " ... are members of faculty ... " the words " ... and students, and who have had at least two years experience as a student or as a member of faculty at a university in British Columbia." be added.</i>
Mr. Insley )	

The amendment was lost.

In amendment:

Dr. Scott )	<i>That after the words " ... are members of faculty ... " the words " ... including emeritus rank ... " be inserted.</i>
Dr. Friedman )	

The amendment was lost.

Wednesday, November 28, 1973.

Recommendation 3(b) (continued)In amendment:

Mr. Burns     )  
Dr. Epstein    )

*That the motion be amended to read:-*

*"That all the members of the commission should be appointed by the Lieutenant-Governor-in-Council, and where members of the general public are elected to the commission by the Lieutenant-Governor-in-Council they shall be lay members taken from as many social and economic sectors of society as possible, but that at least ... "*

The amendment was carried.

In amendment:

Mr. Stubbs    )  
Mr. Burns     )

*That after the words " ... are members of faculty ... " the words " ... and non-academic staff holding university degrees ... " be inserted.*

Carried

In amendment:

Mr. Thom       )  
Dr. Dennison   )

*That the words "at least" be deleted and the words "not more than one-third" be substituted.*

Lost

Dean Cowan     )  
Dr. Friedman   )

*That Recommendation 3 be referred back to the committee to consider amendments passed and those which failed in order to bring forward to Senate a revised recommendation.*

Carried

Recommendation 4

Dean McClean   )  
Dr. Brockley    )

*That Senate approve Recommendation 4(a), (b), (c), (d), (e), (f), (g) and (h).*

Wednesday, November 28, 1973.

Recommendation 4 (continued)In amendment:

Dr. Ross     )  
 Dr. Foulks   )     *That item (f) in Recommendation 4 be  
 deleted.*

Lost

The motion was put and carried.

Recommendation 5

Dean McClean   )  
 Mr. Thom       )     *That Senate approve Recommendation 5.*

Dr. Clark referred to the minority statement on pages 90-94 of the  
 report.

In amendment:

Dr. Clark     )  
 Dr. Gray      )     *We recommend that The University of  
 British Columbia take immediate steps to  
 attempt to establish in conjunction with  
 the other universities of the province some  
 form of co-operative machinery known as  
 the Co-ordinating Council of Universities  
 in British Columbia or some other appropriate  
 name and we recommend to the Committee on  
 University Governance that the Universities  
 Act should specify that:*

- (1) *All public universities shall have  
 equal representation on this Council.*
- (2) *The Co-ordinating Council shall  
 include:*
  - (a) *the President of each university*
  - (b) *at least one member of the Board  
 of Governors of each university  
 selected from the Board of that  
 university*
  - (c) *at least two members of Senate  
 of each university elected from  
 the Senate of each university.*

Wednesday, November 28, 1973.

Recommendation 5

In amendment (continued)

- (3) *The Commission proposed in this Report should consult the Co-ordinating Council as well as individual universities regarding:*
  - (a) *all proposals for new faculties, schools, departments, institutes and graduate programs;*
  - (b) *all proposals for long range planning of university education;*
  - (c) *all proposals to eliminate or reduce duplication of programs; and*
  - (d) *adoption and modification of standards for various categories of space in the construction of university buildings.*
- (4) *The Co-ordinating Council would have no right of veto over any university proposals, but would make recommendations to individual universities and to the Commission.*
- (5) *The Co-ordinating Council should have the authority to inquire into any matter that in its opinion would be assisted by co-operative decisions or actions by two or more universities in this Province.*

Dr. Clark commented on the proposed amendment but discussion was deferred since it had been agreed that the meeting would adjourn at 10.30 p.m.

It was agreed that if possible continuation of the discussion of the report would take place at the December 12, 1973 meeting.

Wednesday, November 28, 1973.

The meeting adjourned at 10.30 p.m.

Secretary

Confirmed,

Chairman