

TESTING ASSUMPTIONS: THE RECENT HISTORY OF FOREST COVER IN
NAKAI-NAM THEUN NATIONAL PROTECTED AREA, LAOS

by

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ABSTRACT

In Laos, as in much of Southeast Asia, swidden agriculture is commonly blamed as a primary driver of forest loss. The foremost policy initiative of the Lao Department of Forestry is to replace traditional swidden agriculture with other forms of rural livelihood. This has percolated down to donor-supported management planning for the largest nature reserve in Laos or Vietnam, Nakai-Nam Theun National Protected Area (NNT NPA) in the Annamite Mountains of central Laos. But 'swidden' is a collective term for a spectrum of cultivation strategies of varying intensity and environmental consequences, and its presumed deleterious impact on the forest cover of NNT NPA is an untested assumption. I tested the assumption by methods of historical ecology, plotting the patterns of NNT's forest cover and human settlement over the past several decades. Principal sources of data were topographic maps dating back to 1943, and Landsat images from 1976, 1989 and 2001.

The analysis showed that, although NNT has been inhabited for hundreds and possibly thousands of years, it retained more than 95% forest cover until the mid-1960s. Subsequently, forest declined at 0.5%/year until the 1980s, followed by an increase of ca. 0.3%/year to the present day. Over the same period, forest cover declined in Laos as a whole at 1.7%/year, and in two protected areas near NNT at more than 3%/year. The earlier deforestation that occurred in NNT, to the 1980s, expanded little into the unbroken forest of the reserve, but was contained almost entirely within a swidden/forest mosaic whose boundaries already existed in the 1960s. At present, the main pressure on NNT's forest is from villages outside the reserve's northern border, not within.

Two factors best account for the stability of NNT's forest cover in the face of increasing population. First, human settlement has been remarkably stable in NNT since at least the 1940s, with few changes in the number or location of villages. This stability places practical limits on the extent of forest clearance by the area's residents. Population density within the existing swidden/forest mosaic (about 1/5 of NNT's area) is probably still below carrying capacity for swidden livelihoods. Second, NNT has seen an unprecedented escalation in wildlife trade in the last twenty years. Income earned from wildlife trade may have allowed NNT's residents to purchase rice to feed growing populations, instead of clearing more forest to grow it.

The implication for management is that swidden itself is not the primary threat to NNT's forest, growing human population is. Given limitations on agricultural intensification in NNT, in the absence of population stabilization efforts to suppress wildlife trade could stimulate an increase in swidden, and vice-versa.

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PREFACE

"All clear ideas tend to be false".

- Robert Smithson

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1 INTRODUCTION

1.1 FOREST LOSS IN SOUTHEAST ASIA

Southeast Asia has the highest deforestation rate in the world, about twice that of Africa or South America (Achard *et al.* 2002; Lepers *et al.* 2005). The loss has repercussions for biodiversity loss through direct removal of species with the removal of forest, and indirect extinctions through reduced populations and subsequent stochastic effects (Caughley & Sinclair 1994). It also has significant implications for human welfare, through global climate change, the loss of forest ecosystem services, the loss of forest resources for both subsistence and commercial use, and increased emotional stress from the loss of spiritual or esthetic values of the forest (Wilson 1984).

Two solutions to deforestation, which are not exclusive, are to reduce annual destruction of tropical forest to less than its intrinsic rate of recovery, and active restoration of deforested areas (Sinclair *et al.* 1995). Which is best emphasized will depend in part on the drivers of forest loss in a particular area of interest.

Deforestation in Southeast Asia is generally attributed to three main causes, i) commercial logging, ii) commercial crop plantations and iii) swidden agriculture, a.k.a., 'shifting cultivation' or 'slash and burn' (Terborgh 1992; Dove 1993; Kummer & Turner 1994; Brady 1996).¹ Poorly regulated commercial logging (i.e., the situation in every country that logs timber in SE Asia) and commercial crop plantations (e.g., palm oil) are universally regarded as detrimental to forest cover and biodiversity in Asia. There is less consensus on the impact of swidden agriculture, and what sort of response, if any, is required in the interests of sustainable livelihoods and biodiversity conservation. This thesis investigates trends in forest cover in a large nature reserve where swidden agriculture is the main anthropogenic influence on forest structure, Nakai-Nam Theun National Protected Area (NNT NPA), in central Laos.² NNT is one of the most important sites in Asia for the conservation of biodiversity, harboring, for example, a suite of recently discovered forest mammals endemic

¹ In recent years wildfires have done extensive damage to forests in Indonesia, but the fires are largely a consequence of logging operations (Siegert *et al.* 2001)

² Throughout this thesis, the word 'Laos' is used to denote the geographical entity of the Lao state, while the nation's official name, Lao People's Democratic Republic (or Lao PDR), is used to denote the political entity. Furthermore, 'Lao' rather than the outmoded term 'Laotian' is used to denote the people and their language and as the descriptive adjective.

to central Indochina, such as the Saola (*Pseudoryx nghetinhensis*) and Large-antlered Muntjac (*Muntiacus vuquangensis*). Consequently, a basic understanding of the dynamics of the reserve's forest cover is a high conservation priority.

1.2 SWIDDEN AGRICULTURE

1.2.1 Overview

Swidden is an agricultural system that uses energy and nutrients stored in forested land for the cultivation of crops. A farmer cuts a patch of forest, allows the slash to dry, then burns the slash to clear it, improve the soil and kill competing ground cover. The soil is usually cultivated for 1-3 years, until nutrients are depleted and weeds flourish, at which time another patch of forest is cleared and the process repeated. It is commonly a system of sloping land, where the establishment of permanent, stable agricultural plots is problematic. Swidden is primarily a system of subsistence rather than commercial agriculture, most commonly practiced the world over by single families (although often within rules and customs of a community). It is probably the original cropping system used by early agriculturists in many of the world's forests (Spencer 1966). In centuries past swidden was practiced in temperate areas, such as Finland (Lehtonen & Huttunen 1997), but is now confined almost solely to the tropics. In terms of external energy inputs required, it is considered the most efficient form of agriculture in tropical environments (Russell 1988).

Although this thesis examines the balance between swidden and forest, in reality there is no sharp distinction between the two. That which a biologist would classify as a tall secondary forest, a farmer might view as his resting swidden field, drawing nutrients to the surface in preparation for being cut again. Consequently, while a map or satellite image shows a static dichotomy of 'forest' and 'clearing', the landscape is actually a complex and shifting continuum, from swidden field to scrub to forest and back again (IFAD *et al.* 2001; Raintree & Soydara 2001).

There is a large body of literature on swidden agriculture in the tropics, but despite decades of research, there is little consensus among agronomists, anthropologists, geographers and conservationists on its consequences for forest cover and biodiversity, and on the system's inherent sustainability. Assessments range, for example, from "a sustainable form of land-use, compatible with specific conservation goals" (Raman 1996) and "the most efficient and proven method of agriculture in many of the world's tropical habitats" (Netting 1986) to "an environmentally and economically unsuitable practice" (Rasul & Thapa 2003), "...an extravagant and unscientific form of land use... [t]he evil effects of shifting cultivation are devastating and far-reaching in degrading the environment" (Ranjan &

Upadhyay 1999). The tendency to blame swidden for deforestation reaches an absurd extreme in a recent edition of the biennial *State of the World's Forests* report published by the Food and Agriculture Organization of the United Nations, which lists subsistence agriculture among the major causes of tropical forest loss but not logging (FAO 1999).

There are several possible explanations for the diversity of views about the nature of swidden. Observers probably generalize their knowledge of particular, local swidden systems to swidden as a whole. The context in which swidden is practiced and observed is also important. For example, is it by indigenous groups with generations of tenancy in their local environment, or by immigrant opportunists cultivating land opened up by commercial logging operations (De Koninck 1999; Baker *et al.* 2000)? If the latter, does the blame for deforestation properly lie with swidden or with the processes that opened the forest to colonization? O'Brien (2002) and Instone (2003) argue that this very propensity to categorize swidden dualistically as either destructive or "Edenic" is rooted in colonialist assumptions about cultural evolution from primitive to developed states (Eden-lost or Eden-found, depending on one's perspective).

In fact, the nature of a pronouncement on swidden depends very much on who is making it - agronomist or ecologist, foreign academic or national bureaucrat. A sample of a decade of literature on swidden reveals some interesting patterns. Of the 26 papers published between 1991 and 2000 with either "swidden", "slash and burn" or "shifting cultivation" in the title and an online abstract catalogued by the Web of Science, about half (N=12) cast swidden as unequivocally negative and half (N=14) as a sustainable, appropriate livelihood system. The negative conclusions were expressed predominantly by agronomists and other agriculture scientists, including nearly all researchers working on the Indian Subcontinent. Positive views were expressed mainly by biologists, ecologists and geographers, and from most of the research in the rest of Asia. The differences are likely due in part to different criteria used to define and measure the 'sustainability' of swidden. Such criteria have variously included sustainability of energy and nutrient flows (e.g., soil fertility), recovery of local plant communities, continuity of landscape-wide habitats, continuity of faunal diversity, and continuity of the livelihoods and cultures of the swiddeners. Interestingly, nationals of the countries about which they wrote (based on the authors' surnames and affiliations) were more than 2-1 negatively disposed toward swidden. The reverse was true of authors foreign to the country of their research, with more than 2-1 expressing a positive view.

While observer bias contributes to differing views on the good or ill of swidden, the sum of the literature makes the essential point that swidden is not a monolith, but a diverse

collection of agricultural systems with different techniques, intensities and implications for the conservation of tropical forests

1.2.2 Swidden In Laos

Laos is the least densely populated country in Southeast Asia, mainly because it is the most mountainous (in terms of the ratio of sloping land to overall area). It is also one of the most densely forested countries in Asia, retaining about 40% of its land area in some type of non-plantation forest. This nonetheless represents a significant decline in the past few decades; it is estimated that 70% of Laos was forested in the 1940s (Baker *et al.* 2000). The country is populated by ethnic lowland Lao who cultivate permanent rice paddies along the deforested plain of the Mekong River, and a diversity of ethnic groups practicing subsistence swidden agriculture in the forested mountains. An estimated 35%-40% of the country's population practices swidden (Hansen & Sodarak 1997; Ducourtieux 2004), most of them non-Lao ethnic groups.

Lao PDR is a communist, one-party state, and the state, probably encouraged by some international donors, has long denounced swidden as unequivocally destructive and the primary driver of the country's deforestation. Consequently, the foremost national land-use policy of the Government of Lao PDR (GoL) in the 1990s was to eliminate swidden cultivation among its population by the year 2000 (Fujisaka 1991). Following failure to achieve this (which is not surprising -- given the lack of alternatives in the mountainous terrain, much of the country's population would have starved had this been achieved), GoL now aims to "stabilize" swidden by the year 2010 (MAF 2003).

Laos has more than 230 ethnic groups (ADB 2001), and thus probably nearly as many swidden systems. Many upland areas in the north of the country are dominated by Tibeto-Burman and Hmong ethnic groups. They are generally relatively recent arrivals to Laos, having migrated from the north from southern China in the last few hundred years. The Hmong in particular are efficient "resource maximizers" (J. Chamberlain, pers. comm.) and often practice a form of vigorous, pioneering swidden: A village will settle on a mountain, and spend the next several years clearing, burning and intensively cultivating (and hunting) the surrounding slopes until soil nutrients are so exhausted the land regenerates not in forest but in the grass *Imperata cylindrica*. The entire village will then move to another mountain and repeat the process, generally never returning to the first site (Smitinand *et al.* 1978). Hmong have been moving south in Laos for about three hundred years in this way. It is likely that, locally, their swidden practices are not sustainable. Consequently, the northern provinces of Laos are the most severely deforested.

Upland areas of central and southern Laos are populated mainly by various Mon-Khmer ethnic groups. Compared to the Hmong, Mon-Khmer groups tend to be more sedentary and thus more likely to use less intensive rotational swidden systems, wherein they return to cultivate plots used previously after intervening fallow/regeneration periods of up to 20 or more years. Consequently, forest is more likely to persist near Mon-Khmer settlements than Hmong. This may explain in part why the densest forests in Laos are found today in the southern half of the country.

Because deforestation has been most severe in northern Laos, this is where most research to-date on swidden in the country has taken place, which in turn has probably reinforced the negative perception of swidden nationwide. That is, swidden researchers in Laos (who have been mostly agricultural scientists) have selectively - and understandably - focused on the most destructive forms of the system. Yet, recent research has begun to demonstrate that at least some swidden systems in Laos are sustainable (Pravongviengkham 1997; NAFRI 2004 and papers therein), and that the government's drive to eliminate swidden has often been deleterious to the rural population *and* to the local environment, by driving villagers toward more rather than less intensive use of the forest (ADB 2001). Criticism of the policy by international donors along with new research has led to some softening of the government's position. For example, GoL now classifies upland agriculture into three types, with different degrees of desirability (WMPA 2004):

- pioneering swidden: "unacceptable";
- rotational upland cultivation without encroachment on new forest areas: "acceptable";
- sedentary cultivation: "preferable".

Encouraging as this is, the above categories have not been clearly defined, nor have the various swidden systems in Laos been classified according to the criteria. At present, it is a policy that lacks sufficient information for implementation, a gap which this thesis can perhaps help in a small way to close. One means to study of the impacts of swidden agricultural is historical ecology.

1.3 HISTORICAL ECOLOGY

Conservation biology is fundamentally a science of trends: Discerning them, identifying their causes and proposing ways to alter those considered detrimental (Caughley & Gunn 1996). Whether the parameter of interest is the population of a rare species or the area of a threatened habitat, knowledge of its present magnitude is generally less important than understanding the direction and magnitude of its trend.

Monitoring is the tool most commonly used to discern biodiversity trends. Monitoring programs start now and proceed forward in time. Consequently, they can be designed to

collect precisely the type and volume of data required to answer the question of interest. A disadvantage of monitoring is that, for many subjects of interest (e.g., populations of large mammals), many years of monitoring may be needed to expose an existing trend. The effort can be expensive and, more importantly, a detrimental trend may continue over the period of the study, before enough information is collected to realize there is even a problem, let alone find and implement a solution.

An alternative, or complement, to monitoring is the *post facto* detection of trends by the investigation of historical ecology (Ludwig *et al.* 1993; Fairhead & Leach 1996; Meine 1999). In somewhat the reverse of monitoring, the process starts now and works back in time. Its principal limitation is dependence on archival data as one finds them, which means that the testing of hypotheses is difficult, and frequently impossible. But historical ecological investigation has several advantages: a) it can cover greater spans of time - sometimes millennia - than can most monitoring programs; b) the passage of time may have yielded a greater diversity of information sources (e.g., diverse written records, photographs, museum specimens, soil strata) than might be available to the typical monitoring program; c) lower cost, and d) an immediate return of results to use in conservation planning (Rackham 1998). The application of historical ecology can sometimes overturn widely held but untested assumptions about the direction of ecological trends (e.g., Fairhead and Leach 1996).

Historical ecology has been used before to evaluate the long-term impacts of swidden cultivation on forest cover in Asia. Methods have included analysis of a time series of aerial photographs (Fox *et al.* 2000) and satellite images (Dwivedi & Ravi Sankar 1991), sometimes coupled with on-ground sampling of vegetation and the collection of oral histories from indigenous cultivators. Examples in Laos include efforts to determine the rate of forest cover change on a national scale (MAF 2003), and historical patterns of land use at a locality in northern Laos (Sandewall *et al.* 2001) and on the Nakai Plateau (NTPC 2005). This is the first known attempt to examine in detail the ecological history of an upland area in central or southern Laos.

1.4 THE RESEARCH QUESTIONS

The Lao government's campaign against swidden cultivation has percolated down to most government initiatives dealing with land use in rural areas. This includes management of the country's system of 20 National Protected Areas. The protected area system was established in 1993 by decree of the Lao Prime Minister, and covers about 13% of the country. The largest area is Nakai-Nam Theun NPA, in the Annamite Mountains of central Laos. NNT is not only the largest protected area in Laos, it is the most important for conservation, and one of the most important reserves in Asia (Robichaud *et al.* 2001).

In part due to its biological importance and in part due to its proximity to a planned hydropower project, NNT has been the focus of intense management planning in the last decade (WCS 1995b, a, 1996; IUCN 1997, 1998b, a, 1999; Seatec International 2000; WMPA 2004, 2005). A prominent thesis in many of these studies and management plans is that swidden cultivation by the area's indigenous residents is a major threat to the area's forest cover, and that replacing swidden with fixed rice paddies must be a major focus of the protected area's management. Following are some excerpts on the topic of swidden from the body of literature on NNT:

IUCN (1998b):

"...the progressive destruction of forest and wildlife habitat by shifting cultivation".
"Development of rice paddies wherever possible is the top priority intervention".

Chazee ([2000])

"The two main current identified causes of natural resources depletion are...the use of shifting cultivation technique for upland cropping...".
"...protection of the forest against swidden farming".

Tobias (1997; IUCN 1998b):

"Intensive swidden agriculture is highly detrimental to biodiversity conservation because large areas of forest are converted to cultivation".

WMPA (2004):

"The main objectives...will be to...foster the diversification of livelihoods, and the gradual intensification of land use away from shifting cultivation towards more sedentary and managed farming systems".

"The aim of livelihood development is to...intensify land use away from reliance on hunting, gathering and shifting cultivation".

"The emphasis is on encouraging alternative lifestyles to the exploitation of forest lands...".

"...[S]hifting cultivation contributes to national level pollutants and threatens to destroy the forests on which the country is dependant (shifting cultivation has destroyed much of the forest already)".

"As a way of life it also debilitates the ability of the new generation to participate in schooling and thus development opportunities. Thus, the policy to stop shifting cultivation is a key development policy for the Lao PDR".

"Concomitant with this forest/land use approval, each village must agree – via a binding and legal contract - that the total number of families and persons relying on shifting cultivation does not increase".

"In addition, any opportunities to improve and/or modify the current systems of swidden farming...will be identified, tested and/or developed".

"As in the rest of the Lao PDR, the opening up and development of irrigated paddy rice fields is considered the main alternative to shifting cultivation".

However, the impact of swidden on NNT's forest cover has never been studied. While the forest cleared to-date for agriculture in NNT is evident, we have little idea if the trend is increasing, decreasing or stable, and if it is increasing, at what rate, and where (i.e., in which sub-watersheds of the protected area and around which villages). The threat from swidden and the urgency in solving the perceived problem are assumptions, which this thesis is a modest attempt to test.

The lack of trend information on forest loss in NNT also leaves conservation planning susceptible to the "shifting baseline" syndrome (Pauly 1995). That is, we do not know the status of the forest baseline that management plans seek to conserve in NNT, if the current mix of forest cover and degraded habitat in NNT is of recent origin; or a relatively long-standing and stable condition. Is the NNT of today that management seeks to conserve representative of the area historically, or has the baseline shifted significantly in recent years, leaving us to try to conserve it in a much altered state? The answer to this will influence whether NNT's management should focus solely on conservation, or also invest resources in habitat restoration (Sinclair *et al.* 1995).

Finally, without trend information it is difficult to prioritize where in the reserve limited conservation resources should be focused. Priority sites for management attention are those at the intersection of highest biodiversity value and highest human impact. Yet we have little understanding of the latter in NNT in regards to forest cover. There has never been a detailed analysis of the long-term rate of forest cover change in NNT, and its spatial and ethnographic patterns. This study seeks to describe the impact of human residents on the forest cover of the reserve. Specifically, I sought to answer four questions:

1. What data are available and most suitable to examine historic rates of forest cover change in NNT?
2. Is forest cover changing in NNT and, if so, where and at what rate?
3. If forest cover is changing, what are the likely drivers of the change?
4. What are the implications of the findings for management of NNT?

2 THE STUDY AREA: NAKAI-NAM THEUN NPA.

2.1 AREA OF ANALYSIS

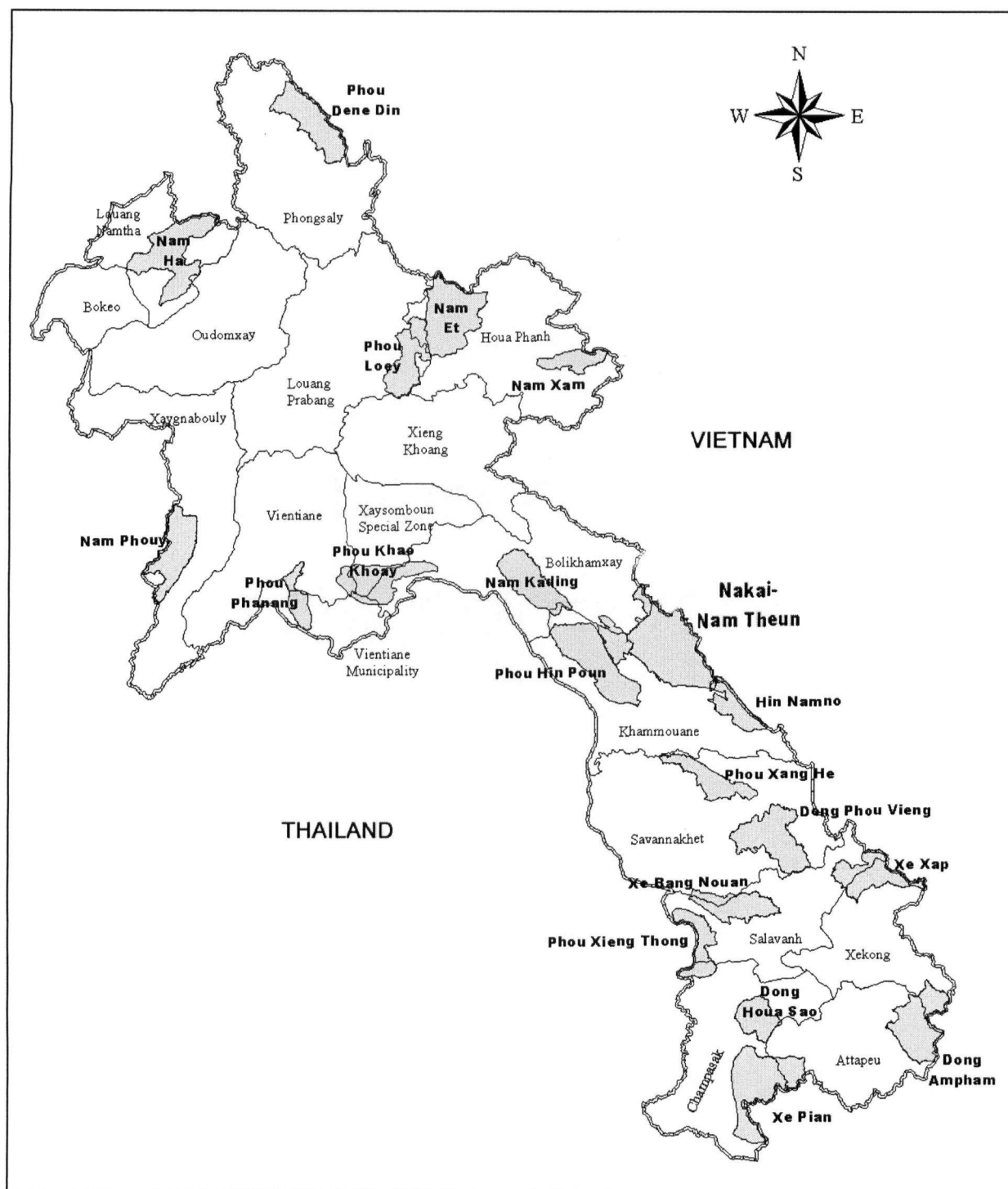
Nakai-Nam Theun (NNT) lies in east central Laos along the country's border with Vietnam, and is the largest protected area in either country (Figure 2.1). The reserve covers about 3,500 km² of the Annamite Mountains ('Saiphou Louang' in Lao), which run NW-SE along the Lao - Vietnam border, and continue southeast along Vietnam's border with Cambodia. The area of analysis for this study is the reserve exclusive of two recent extensions to the reserve, one to the northwest across the Nakai Plateau and a small one to the south. Officially, the western boundary of NNT along the Nakai Plateau is defined as the 538 m contour, which is the full supply level of a proposed hydropower reservoir (see Sections 2.5 and 2.6, below). For simplicity, I marked this boundary as a straight line drawn approximately across the 538 m contour.

In NNT, humans and their impacts are concentrated in the major stream valleys, and so division of the reserve into its separate watersheds allows more detailed understanding of human-forest dynamics. The reserve is comprised of the watersheds of five roughly parallel tributaries of the Nam Theun river; from north to south the Nam Kata, Nam Xot, upper Nam Theun, Nam Noy and Nam One (pronounce 'awn'). All start in high slopes near the Vietnam border and flow down through the reserve to the Nakai Plateau and the main channel of the Nam Theun (which itself is a tributary of the Mekong, and one of its largest). Two large branches of these tributaries, the Nam Mon (Nam Xot) and Nam Pheo (Nam Noy) have significant human populations, and merit consideration as separate watersheds. Figure 2.2 shows the NNT area of analysis, villages, rivers, and the divisions of the seven watersheds (the watershed boundaries were hand digitized from 1:100 000 topographic maps).

2.2 PHYSICAL GEOGRAPHY

2.2.1 Land

NNT comprises a range of increasingly high hills and mountains that rise from the Nakai Plateau on the west edge of the reserve, and climb northeast to the main spine of the Annamites, which defines the border between Laos and Vietnam. This largely unmarked



■ National Protected Areas
 Provinces

Source: Robichaud *et al.* (2001)

Figure 2.1: Nakai Nam-Theun and other National Protected Areas in Laos.

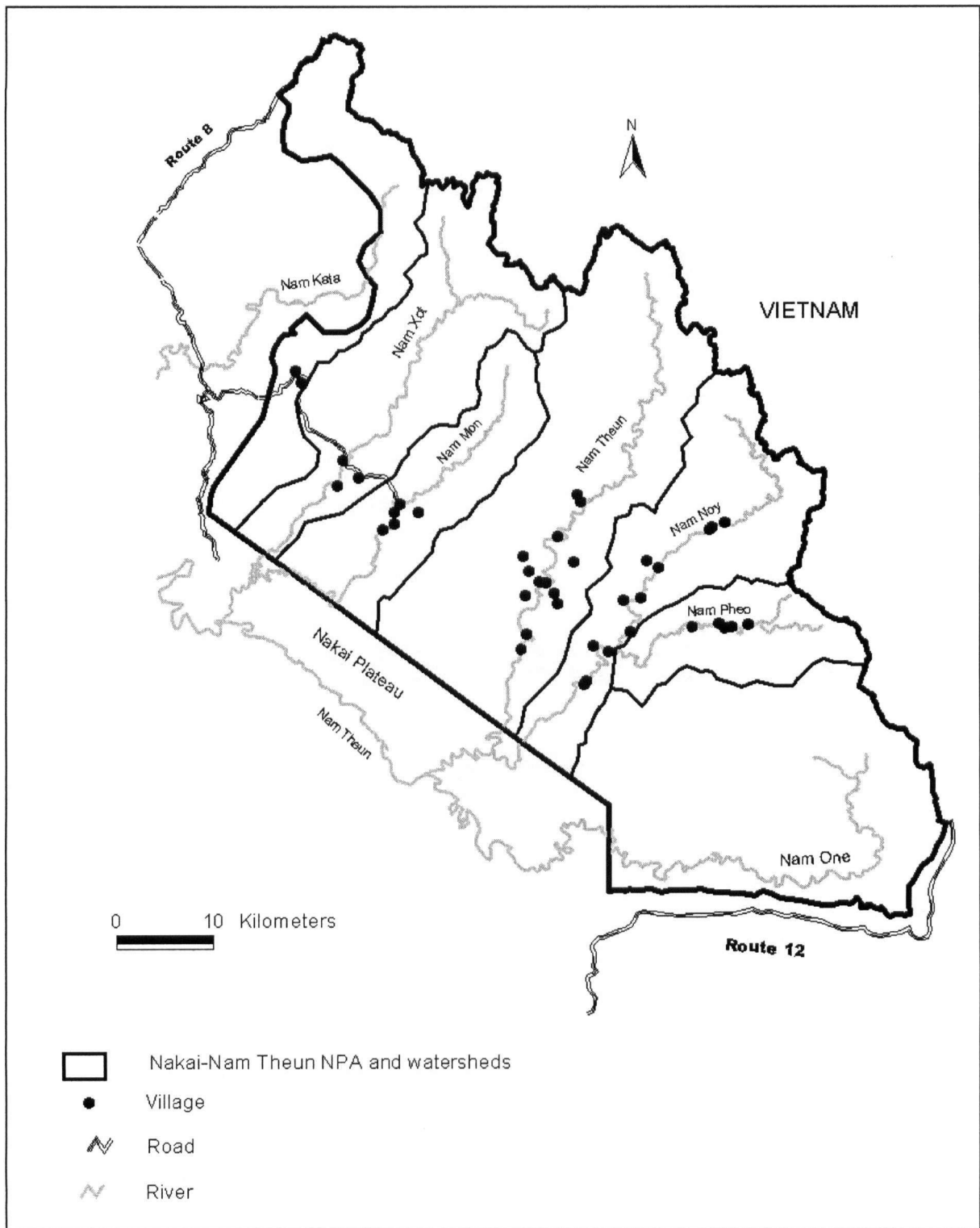


Figure 2.2: Nakai Nam-Theun National Protected Area (exclusive of recent extensions).

international border comprises the entire eastern boundary of the reserve. To the north the reserve is bounded by Lao National Route 8 to Vietnam, and to the south by a steep escarpment above Lao National Route 12 to Vietnam (Figure 2.2). The reserve spans an elevation range from approximately 500 m to 2,288 m asl (although areas above 2,000 m are uncommon). Lowest portions lie near the Nakai Plateau and along interior river courses, and highest points are peaks along the Vietnam border to the east.

2.2.2 Climate

The climate of Laos is strongly seasonal, due to two factors: First, although tropical, the country lies well above the equator (more than 17° north), producing seasonal variations in temperature. Second, it is visited annually by a strong southwest, or 'summer', monsoon that sweeps up from the Indian subcontinent. The combination of the two has endowed most of Laos with three distinct seasons, Table 2.1.

Table 2.1: Seasons of Laos.

Cool dry season	October to February	Very little rainfall, sunny, temperate days and cool nights (temperatures down to 5 C in the mountains); little agricultural activity;
Hot dry season	March to mid-May	Increasing day length and continued lack of rain bring warmer temperatures; April is the hottest month of the year, with temperatures sometimes reaching the 40s C; swidden fields are burned;
Warm rainy season	mid-May to September	the southwest (or 'summer') monsoon sweeps up from the Indian subcontinent, bringing warm, humid air and precipitation; rain lowers temperatures from their April highs, but conditions still generally very warm with high humidity; rain stimulates growth of swidden crops, fills rice paddies, and replenishes streams and rivers;

NNT, however, conforms only partly to this seasonal pattern. Precipitation varies across the reserve, and this has contributed to diversification of NNT's biota, and therefore to NNT's conservation importance. The average of 16 years (1987-2003) annual rainfall measured on the Nakai Plateau is 2,417 mm/year (NTPC 2005), but in the upper, eastern reaches of the protected area near the Vietnam border rainfall is estimated to be up to 3,000 mm/year, more than double the average recorded in northern provinces of Laos (Fujisaka 1991). This is because eastern sections of the reserve are also affected by a northeast, or

'winter', monsoon that crosses Vietnam, from about November to February, in the heart of the Lao dry season. The high Annamite ridge along the border blocks much of the monsoon's influence on Laos, but low passes in the ridge allow its penetration for several km into eastern portions of Laos. These areas experience extensive periods of overcast and cold mist and rains at a time when most of Laos is invariably dry and clear. The consequence is an unusually long rainy season in some areas, up to ten months per year, with no month receiving less than 40 mm of rain (Robichaud & Timmins 2004). This localized border-area climate has produced a distinctive wet evergreen or "everwet" forest (Timmins & Evans 1996). Wet evergreen forest probably defines the distribution of some of the newly described endemic mammals from the Annamites (see Section 2.3.3, below).

2.3 BIODIVERSITY

2.3.1 Overview

According to the biogeographic classification of MacKinnon and MacKinnon (1986), NNT lies within the Indochinese Subregion of the Indo-Malayan Realm. More recently, WWF defined the area containing NNT as the Northern Annamites Rain Forests Ecoregion within the Indochina Bioregion (Wikramanayake *et al.* 2001). The ecoregion is characterized by "Globally Outstanding" biological distinctiveness, and NNT is the ecoregion's largest protected area.

Following are some assessments of the significance of NNT specifically:

- MacKinnon's (1997) review of Indo-Malayan protected areas rated NNT as "globally significant".
- An analysis of existing and proposed national protected areas in Laos according to three aspects of their forest cover - extent, quality, and the significance of representation in its biogeographic subunit - found NNT's forest to be the country's most important (Berkmuller *et al.* 1995).
- Ling (1999) ranked existing and proposed Lao protected areas using a complementarity algorithm based on vertebrate diversity. Complementarity is a step-wise analysis for identifying a set of protected areas that most efficiently meet some conservation goal, usually maximum representation of biodiversity within minimum area. It picks the most diverse site first, and then selects subsequent sites, one at a time, that add the most new diversity to the set of sites picked before it. Ling applied the method to existing or proposed Lao protected areas, using three components of their biodiversity: i) all bird species, ii) threatened birds, and iii) threatened mammals. NNT ranked first or

second for all three criteria, and highest overall of all sites analyzed. Ling concluded that "NNT clearly emerges as the lynch-pin of the Lao protected areas network..."

- A review of the Lao national protected areas system included a prioritization of the importance of the NPAs (Robichaud *et al.* 2001). NPAs were assigned to ranked categories according to their importance for biodiversity, watershed protection and ecotourism potential. NNT was the only protected area that ranked in the highest category for each.
- The WWF Indochina Programme coordinated a comprehensive analysis of conservation priorities in a complex of ecoregions covering parts of Laos, Vietnam and all of Cambodia, termed the "Forests of the Lower Mekong Ecoregion Complex" (FLMEC) (Baltzer *et al.* 2001). One of the priority landscapes identified in this complex is the "Northern Annamites". Its conservation priority is rated "Critical" (the highest category), and NNT is by far the largest protected area in the unit.
- Biologists at WWF recently ranked 33 protected areas in the Annamite Mountains of Cambodia, Laos and Vietnam for conservation importance, and NNT placed first (STEAP 2004).

2.3.2 Flora

NNT's forest cover is extensive. Primary forest, or at least forest of outstanding quality and which most observers would characterize as 'pristine', covers most of the reserve. But the vegetation of NNT is poorly known by scientists. There have been only a few, superficial botanical studies of the area, all since 1995 (the work in Laos of the renowned French botanist J.E. Vidal in the mid 20th century apparently did not include sampling from the area of NNT). Of these studies, one focused on general habitat structure (Jarvie 1997), two focused on tree composition on the Nakai Plateau (Phaengsintham 1996), three collected information from villagers on their use of non-timber forest products (NTFPs) (Foppes *et al.* 1997; Ingles *et al.* 1998; Foppes 2001), and one was a quick, localized investigation of rattans (T. Evans, pers. comm.). Reconnaissance surveys for commercial timber trees, and possibly rattans, have probably been made in NNT by one or more government institutions (Soviet advisers likely helped with timber surveys of the area in the 1970s and 1980s), but the results of such work are not available.

Despite a paucity of systematic identification of the vegetation of NNT, its forests are known to be species rich, a consequence in part of its strong gradients of elevation and microclimate (and possibly soil). For example, residents of just one village in NNT (Ban Navang) named 466 local plant NTFPs they use for food, construction material, medicine, trade and other purposes. This is more than the *combined* total named by 28 villages studied

elsewhere in Laos (Foppes 2001). The reserve undoubtedly holds undescribed species of vascular plants, and perhaps some undescribed genera.

Summary reports of general biodiversity and ecological surveys of the area contain broad habitat descriptions (Timmins & Evans 1996; Jarvie 1997). In general, NNT is dominated by extensive and dense evergreen and semi-evergreen broadleaf forest and, as noted earlier, it contains the forest of highest quality and conservation importance in existing or proposed protected areas in Laos. In fact, NNT NPA may be the highest quality evergreen/semi-evergreen forest block in Laos, Vietnam, Yunnan (China) or Thailand.

The predominant forest type in NNT is tropical dry evergreen/semi-evergreen forest, which transitions in some areas to mixed deciduous forest. These forest types are also found in regenerating secondary formations, most commonly near villages. Secondary habitats are most likely to follow abandonment of a swidden field, and probably often form part of a conscious, rotational strategy by villagers wherein the regenerating forest is left to draw nutrients back to the surface for several years or even a few decades, then is cut and burned again. If left long enough, just when a forest ceases to be 'secondary' and returns to maturity has no easy answer, but some areas that are now good quality forest in NNT may have been cleared for cultivation historically, especially near abandoned village sites. Logging has had little impact on NNT's forest cover, and most degraded habitat seen today is a consequence of subsistence swidden agriculture.

There are also areas of mixed broadleaf/pine forest and, at higher elevations, fagaceous forest and ericaceous cloud forest. Finally, NNT has two forest types of elevated conservation significance:

Wet evergreen forest: This occurs at mid-elevation (roughly 500 - 900 m) near the Vietnam border, where winter monsoon precipitation penetrates the protected area, as described earlier. Annual precipitation possibly reaches 3,000 mm, with only 1-3 months of dry season, and the air temperature is markedly lower than elsewhere in the protected area. This may be the preferred habitat of rare species such as the Saola and Annamite Striped Rabbit (*Nesolagus timminsi*). Plant endemism is expected to be high, and wet evergreen forest is the most globally significant terrestrial habitat not only in NNT, but Laos as a whole.

Cypress forest: The conifer *Fokienia hodginsii* (Cupressaceae) occurs uncommonly, on dry ridges above 1000 m. Trees can grow very large, probably to 40 m tall and 2 m diameter. Where *F. hodginsii* occurs it usually comprises 5-30% of the canopy, and may occur in mixed associations with oaks (Fagaceae). Stands are found in, at least, the upper Nam Xot and Nam Theun watersheds and below the summit of the Phou Vang massif.

It has exceptionally valuable timber, and the species has been assessed as Near Threatened by IUCN (IUCN 2004).

Non-forest habitats include extensive areas of brush, bamboo stands, a few small areas (the largest about 25 ha) of natural, level grassland, and minor areas of hillside *Imperata* grass. *Imperata cylindrica* (Poaceae) characteristically establishes after repeated burning and cultivating of hillsides, when nutrient exhaustion of the soil impedes regeneration of forest. This formation is much more common in northern Laos than in NNT.

All agriculture in the protected area is done by its residents, that is, there is no commercial agriculture by external enterprises. Virtually all cultivation is for subsistence, there being little market for cash crops from the area. Agriculture is found in a diversity of forms in the protected area, with more than 50 crops grown by some villages (Chazee [2000]). Most common are swidden plantings of glutinous rice on hillsides near villages. Cassava, corn and other food crops also are grown in swidden fields, and vegetables in small permanent plots or along seasonally exposed river banks.

Less common in NNT are permanent rice paddies. Unsuitable soil, cool and cloudy climate and lack of level ground constrain the potential for paddy development. The practice of paddy cultivation is also determined in part by culture. Some ethnic groups do little, even though they live on potentially favorable sites, whereas other groups have been energetic in developing rice paddies around their villages (see Section 2.4.1). Most paddies are rainfed and produce one crop per year, but some villages have limited streamfed gravity irrigation, and are able to get two yields per year from some paddies (Chamberlain *et al.* 1996).

2.3.3 Fauna

The fauna of NNT is generally of Himalayan affinity, but includes elements not found elsewhere in the Himalayan Realm.

The first field wildlife survey of NNT wasn't made until 1994 (Timmins & Evans 1996). This and a handful of subsequent surveys generally focused on baseline inventories of birds and larger mammals. There have also been some focused collections of bats and small mammals (Francis *et al.* 1996), herpetofauna (Robichaud & Stuart 1999) and fish (Kottelat 1998), but these groups remain much less well known than the birds and larger mammals. NNT's invertebrates are virtually unstudied.

Surveys indicate that the upper watershed of Nakai-Nam Theun probably retains its original complement of vertebrates, with the possible exception of rhinoceroses. The two Southeast Asian rhinos, Lesser One-horned (a.k.a., 'Javan') *Rhinoceros sondaicus* and Asian Two-horned (a.k.a., 'Sumatran') *Dicerorhinus sumatrensis* are among the world's most threatened animals. Both occurred historically in Laos (Duckworth *et al.* 1999), and in two

areas of the country villagers report that some rhinos persist today, one of which is NNT (author's own data).

Ten species of reptiles, 14 birds and 35 mammals listed as Threatened, Near-threatened or Data Deficient in the 2004 IUCN Red List of Threatened Species (IUCN 2004) have been recorded recently from NNT and the adjacent Nakai Plateau (NTPC 2005).

As measured by its birds and mammals, the fauna of NNT is remarkably rich. Three factors help explain this: NNT's diversity of habitats and altitudes (altitudinal range is more than 1700 m in the reserve), the overlap of Himalayan and Indomalayan faunal elements, and endemism of many elements of the Annamites biota. The diversity and rarity of NNT's mammals and birds, along with the quality and expanse of its forest cover, are what make it a protected area of global importance. Following are some examples of the richness and significance of NNT's fauna:

- NNT has the highest diversity of both birds and mammals recorded in any protected area in Laos (Ling 1999).
- More than 400 species of birds have been recorded in NNT (1/25th of the world's bird species). This is amongst the highest bird diversity recorded in any protected area in Asia, and probably the highest of any Asian protected area with a similar level of survey effort. If it is accepted that bird diversity provides an appropriate basis for evaluating the importance of an area for wildlife conservation, these totals establish NNT as the most important site yet surveyed in the three countries of Indochina.
- At least nine species of non-human primate occur in NNT, all of them are on the IUCN Red List.
- Twelve species of forest ungulates probably occur in the reserve - a very high total for Asia; eight are on the IUCN Red List.
- Since the early 1990s, more new species of larger mammals have been described from the Annamites than any area of similar size in at least the last one hundred years. Nearly all of these probably occur in NNT. The importance of NNT is heightened by that fact that, as the largest protected area in the Annamites, it probably harbors the world's largest protected populations of most of these Annamite endemic and near-endemic species. Table 2.2 summarizes the newly described or rediscovered mammals and their occurrence in NNT.

Table 2.2: Larger mammals recently described from the Annamites and their occurrence in NNT NPA.

Species	Discovery	Occurrence in NNT
Saola (<i>Pseudoryx nghetinhensis</i>)	Discovered in Vietnam in 1992 in Vu Quang Nature Reserve, adjacent to NNT; subsequently confirmed in Laos	confirmed
Large-antlered Muntjac (<i>Muntiacus vuquangensis</i>)	Discovered simultaneously in Laos and Vietnam in the early 1990s;	confirmed
Annamite Dark Muntjac (<i>Muntiacus truongsongensis</i>)	Discovered in Laos in 1995; described from Vietnam in 1998	unconfirmed but highly probable
Roosevelts' Muntjac (<i>Muntiacus rooseveltorum</i>)	Described from northern Laos in 1932 and not encountered again until found further south in Laos in 1996, closer to NNT	unknown, and perhaps unlikely
Heude's Pig (<i>Sus bucculentus</i>)	Described from Vietnam in the 1890s, and not encountered again until rediscovered in Laos in 1995, just north of NNT	unconfirmed but highly probable
Annamite Striped Rabbit (<i>Nesolagus timminsi</i>)	Discovered in a market close to NNT in 1995	unconfirmed but highly probable

The fauna of NNT is severely threatened by the collection and trade of species valued in traditional East Asian medicine. Animals are hunted, snared or collected by poachers from Vietnam, or by villagers in NNT who then sell or barter them to Vietnamese traders. The Vietnamese carry them back across the porous border into Vietnam, where they are traded into an underground but well organized network, with many of the animals eventually reaching China.

2.4 HUMAN GEOGRAPHY

2.4.1 Ethnic diversity and livelihoods

Understanding the human presence in NNT is essential for understanding the forest dynamics of the reserve, since nearly all non-forest habitats are maintained by the activities of NNT's residents. Small parts of the area have been affected by commercial logging by outside interests (World Bank 2000) and possibly by impacts of the American Indochina War (see Section 2.4.2 and 5.1.2), but the dominant influence has been local villagers. Humans and biodiversity are linked with particular depth in NNT, such that one researcher rightly noted that it makes most sense to speak of the "bio-cultural diversity" of the area (Chamberlain 2001).

About 5,800 humans presently live in NNT (NTPC 2005) clustered in 39 villages, a density of about 1.7 persons/km². The most striking characteristic of NNT's human population is, like its wildlife, its diversity and degree of endemism. At least 28 languages in four major linguistic groups have been identified in or on the edge of the protected area, a

remarkable cultural breadth for an area of just 3,500 km². Three of the 28 languages and the indigenous groups who speak them have been described by ethnographers only since 1996, and are endemic to NNT. Linguistic and anthropological evidence suggests that NNT could be the longest continually inhabited upland area of Laos or Vietnam (Chamberlain 1997, 1999).

Despite the ethnic diversity of NNT, there are commonalities in the livelihoods of its residents. Nearly all live in discrete, generally isolated villages surrounded by forest. Electricity is absent except for the recent appearance of micro hydro turbines owned by individual households in some villages (in the dry season they generate only enough power for one or two light bulbs). Village water is drawn by hand from nearby streams or rivers. Houses are usually raised 1-3 meters above the ground on timber posts, and constructed either of walls of split and woven bamboo or hand-sawn timber planks. Houses are clustered together within clear village boundaries, with agricultural fields surrounding the village (sometimes kilometers distant).

Water buffalo are the most highly valued domestic animals, and are used for draft work, ritual sacrifices and to sell to purchase rice in years when harvests are poor. Other common livestock are cattle, pigs and chickens. Domestic dogs are kept for protection and hunting.

All villages rely on a mix of agriculture and hunting and gathering of forest and stream products. Most protein comes from stream fish and aquatic invertebrates, and most calories from the products of swidden agriculture. Swidden systems and cultivation intensities vary, mainly with ethnicity, but typical crops are glutinous rice (the staple), cassava, corn, squash and chili. Regenerating forest fallows are important for some NTFPs, such as medicinal cardamom *Amomum* sp. Merchandise such as clothing and, in poor harvest years, rice, is exchanged for or purchased from the sale of wildlife, NTFPs, livestock or labor.

In addition to its ethnic diversity, NNT is distinctive in that none of its residents belong to the Lao ethnic group (called *Lao Loum*, i.e., 'lowland Lao'), the country's dominant ethnicity. That is, Lao is the first language of none of NNT's residents. The four major ethnic groups that reside in or use the area are the following, after Chamberlain *et al.* (1996):

Tai-Kadai: Tai language family. One language, Sek, is spoken in four villages in the southern portion of NNT. The Sek comprise about 18% of NNT's population, and probably arrived in the 1700s. Of all NNT's ethnic groups, they are the most attached to permanent village sites, and have the greatest reliance on paddy rice and least on swidden. Although their villages are some of the most remote in NNT, in general, the Sek probably have the least direct reliance on the forest for their subsistence.

Vietic: Mon-Khmer language family. The Vietics comprise a diverse group of about ten languages in the protected area, comprising perhaps 15% of the area's population. They have the least reliance on agriculture and greatest reliance on forest resources of NNT's residents (and in this sense, are culturally at the opposite extreme from the Sek). Some Vietics have moved (involuntarily) from forest to village only since the 1970s, and a small group reportedly still lives in the forest as hunter-gatherers in the southern end of the protected area. Vietics are believed to be the original inhabitants of the area, possibly for thousands of years. Their marginal agricultural production is based entirely on swidden, with less emphasis on rice and more on tubers such as cassava than other groups. Vietics have extensive spirit forests in the protected area (where disturbances are avoided) and taboos on killing many large species of wildlife - all large cats, wild cattle, elephants and rhino (Robichaud & Stuart 1999). As a consequence of their cosmology and livelihood strategy, they have a comparatively light impact on the environment.

Katuic: Mon-Khmer language family. Although found in numerous villages in the protected area, they comprise just one monolingual group, the Brou, which indicates relatively recent arrival. The Brou may have settled in NNT only since 1860, following cessation of Thai raids in the area (see Section 2.4.2, below). Although the most recent arrivals, Brou comprise about two-thirds of the protected area's population, and due to their numbers alone are the source of greatest impact on the forest. The livelihood strategy of the Brou falls between that of the Sek and Vietic. Brou cultivation is based mainly on swidden rice, with some cultivation of paddy where conditions of topography and soil allow.

Hmong: Hmong-Mien language family. The Hmong are industrious pioneering swidden cultivators, who have been moving south into Laos from China (and to some extent from northern Vietnam) for about 300 years. Wherever they are found in Laos, they usually live at the highest elevation of all ethnic groups, usually above 1000 m (at least prior to recent government programs to relocate them to the lowlands). There are a few Hmong villages close to the northern periphery of NNT, and they probably hunt and gather in the protected area's forests. There was formerly one Hmong village on the border of NNT, and it represented the southern-most point of Hmong advance in Laos. GoL forced the village to relocate away from the reserve in about 1996.

Figure 2.3 shows the distribution of the major ethnic groups within NNT's boundaries (exclusive of recent extensions).

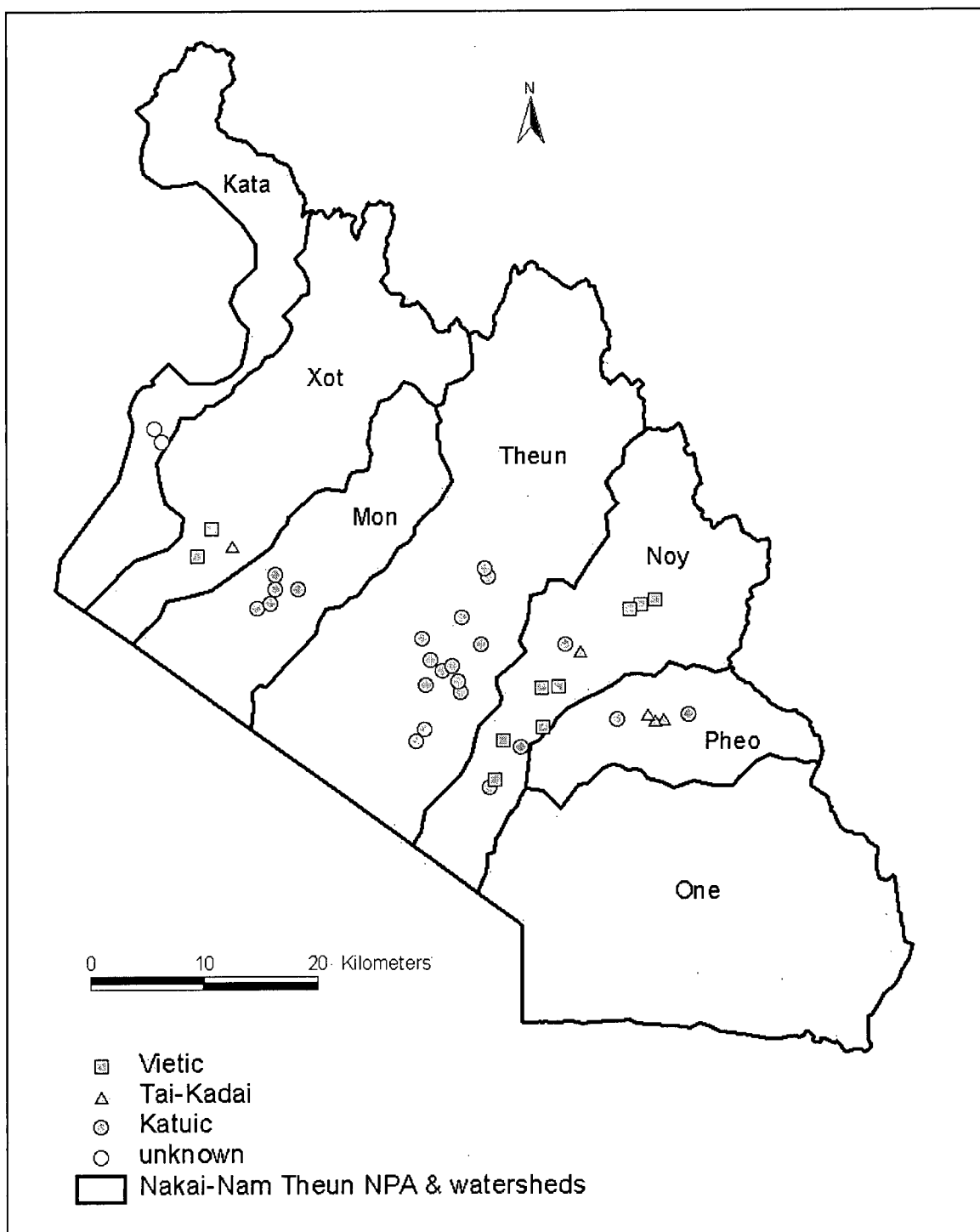


Figure 2.3: Villages by ethnicity in NNT NPA.

2.4.2 Some determinants of human distribution in NNT

Most of NNT's villages are found in the heart of the protected area in clusters, or 'enclaves', along NNT's major rivers (Figure 2.2). A series of three historical influences since the early 1800s have influenced the composition and distribution NNT's ethnic groups, and thus the patterns of forest change in the reserve: Siamese incursions in the 1800s, America's Indochina (or Vietnam) War (early 1960s-1973), and the implementation of various policies since the ascension to power of the Lao communist government in 1975.

Siamese incursions of the 1800s: In the 19th Century, the territory that is now central Laos stood between the Kingdom of Siam (modern Thailand) and the territory of one of its rivals, the Emperor Minh Mang at the court of Hué, Vietnam. To prevent Lao villagers from providing material and labor to a potential Vietnamese invasion of Siam, between 1834-1847 Siam encouraged mercenaries to cross to the Lao side of the Mekong river, to raze and pillage villages and remove their inhabitants to the Siam side of the Mekong River (Breazeale & Smukarn 1988). This had a significant impact on the human distribution of NNT, the effects of which remain evident today. Some residents, such as the Sek, were permanently resettled from the area of NNT to what is now northeastern Thailand (this may explain why the only Sek villages in NNT today are in the opposite side of the reserve from Thailand, near the Vietnam border). Other groups used the area of NNT as a refuge, fleeing into its dense montane forests to escape the Siamese raiders (Chamberlain *et al.*, 1996). The patterns of ethnic distribution in the reserve today are in large measure a consequence of the upheavals caused by the Siamese raids more than 150 years ago.

American Indochina War, 1961-1975: The former North Vietnam (and its successor, the unified Democratic Republic of Vietnam) forms the eastern border of NNT. The escarpment of the Mu Gia Pass, which was the head of the Ho Chi Minh Trail (HCMT) in Laos, marks the reserve's southeastern boundary. For almost 15 years (from about 1959 onward) North Vietnam used the HCMT to move men and supplies south to support Viet Cong guerrillas fighting the U.S. military and its allies in South Vietnam, and to move communications, some wounded, and prisoners of war back north. Northern legs of the trail network ran through North Vietnam, but the presence of the U.S. and South Vietnamese militaries in South Vietnam forced the North Vietnamese to divert the trail through Laos before reaching the border between the two Vietnams. Mu Gia is the last pass through the Annamites into Laos above the 17th parallel, which marked the border between North and

South Vietnam. The North Vietnamese had to use it, U.S. military planners knew it, and thus it became one of the most intensely bombed sites of the war (Prados 1999):

The proximity of the NNT area to both North Vietnam and the HCMT had two consequences for residents of the area. Some villages in the lower watershed, near the Nakai Plateau and under nominal control of the US-allied Royal Lao Government, were evacuated to more settled areas beyond NNT, probably to keep them from falling under the influence of the Lao communist insurgency, the *Pathet Lao*, and their North Vietnamese supporters. Villages in the more remote, upper watershed were bombed, apparently to prevent them from supplying food and other support to the HCMT network.

Some NNT villagers report that for several years during the war the threat of American bombing forced them to abandon their villages and hide in the forest (as they had a century earlier to escape the Siamese). One village reported that they hid from 1966 to 1971 (Chamberlain *et al.* 1996) and another from 1968 to 1973 (author's own data). They survived on wild tubers and other forest foods until they were able to return to resettle their old villages (or settle new sites) when the American military withdrew from Indochina in 1973. This extended interruption in villagers' normal cultivation cycles has particular import for this study, since it complicates interpretation of their impact on the forest.

Rural policies of the Government of Lao PDR: The current communist government of Lao PDR came to power in December 1975, eight months after the fall of Saigon marked the end of the Vietnam War. Since then, several GoL policies have affected indigenous livelihoods and thus probably also forest cover in NNT:

1. In the mid-1970s the new government took some of the non-sedentary hunter-gatherer Vietic groups out of the forest in NNT and settled them into existing villages of other ethnic groups, in an attempt to bring them into the Lao mainstream. The consequences were disastrous, since the groups adapted poorly to village life and separation from their traditional territories, and many died. By 1996, one of the groups had only five surviving families - the last speakers in the world of their language (Chamberlain *et al.* 1996).

2. As noted earlier, until the mid or late 1990s, there was one Hmong village on the edge of NNT. In contrast to the rotational swidden practices of the other ethnic groups in NNT, Hmong commonly clear large slopes of forest, cultivate it to nutrient exhaustion and past the point of recovery, then move to another mountain, leaving in their wake swales of *Imperata* grass. But the Lao government drew a policy line at the border between Bolikhamxay and Khammouane Provinces, which cuts through the northern end of NNT (most of NNT lies in Khammouane Province), and barred any Hmong from moving further

south. In about 1996, when the Hmong village on the edge of NNT (the southernmost Hmong village in the country) attempted to relocate further south, into NNT, government authorities forced it elsewhere, away from the protected area. Since then, no Hmong settlement has been allowed in upland areas of Khammouane Province or NNT. Centuries of Hmong expansion south is at an end, at least in rural Laos.

3. More recently, a GoL program of village land allocation (part of its program to stabilize swidden cultivation nationwide), has reduced the amount of land legally available to villages for cultivation in many areas of Laos. As of early 2004, land allocation had been implemented in at least one village I visited in NNT, but it is not clear to what extent it has been implemented (or followed) in other villages in the reserve.

2.5 MANAGEMENT

NNT was designated as a conservation area by Prime Ministerial Decree in 1993. The reserve has a modest headquarters (located outside the area, in the district capital), a head and a small staff. However, for years on-the-ground management has been limited, with few resources or staff, and low staff professionalism and inclination to venture into the forest or the NPA's villages. Patrolling is provided mainly by a single post near the Vietnam border, manned by a contingent of district border police. There are no visitor facilities or hiking trails, as are found at several nature reserves in neighboring countries (and to a limited extent in one or two NPAs elsewhere in Laos).

Management planning has intensified in recent years in response to a proposal to build a US\$1.3 billion hydroelectric dam, Nam Theun 2 (NT2), on the edge of NNT (the project will inundate 430 km² of the Nakai Plateau; the western shore of the reservoir will become the eastern boundary of NNT NPA). The electricity will be exported to Thailand. In March 2005, the World Bank agreed to support the project, with the condition that part of the dam's annual revenues (about 1%, or \$1M per year) be earmarked for management and protection of NNT, and that a comprehensive management plan be in place before construction begins. With Bank support NNT has seen, since the mid-1990s, by far the most intensive (and expensive) management planning of any nature reserve in Laos. It yielded several volumes of management strategies (IUCN 1997, 1998b, a, 1999; WMPA 2004, 2005) and two editions of an action plan for the conservation of the Saola (Robichaud 1997, 1999). The final draft of a comprehensive NNT management plan was completed in January, 2005 (WMPA 2005), with implementation due to begin in 2005.

A proposition common to the NNT management strategies prepared to-date is that a major threat to the reserve is swidden cultivation by its residents. This is essentially the *raison d'être* for some incipient Integrated Conservation and Development Projects (ICDPs)

that have been tried in the area - to help villagers find less destructive livelihoods, particularly cultivation methods. The construction of vehicle tracks to interior villages has also been proposed as a means to raise villagers' standards of living (through connections to extension services and external markets), thereby reducing their need to exploit the forest for agricultural land and other resources (IUCN 1997). Unfortunately, a key element required to conserve forest through village-focused projects is missing: an understanding of the trends and patterns of anthropogenic forest loss in NNT. Hence this thesis.

3 METHODS

3.1 POTENTIAL SOURCES OF DATA

3.1.1 Introduction

Various sources of data were assessed for their potential to reveal historical trends of forest change in NNT. Each has strengths and weaknesses, none alone proved comprehensive, and so more than one was used. Given the modest scope of this study and the considerable bureaucratic and logistical barriers to fieldwork in Laos, focus was placed on *ex situ* sources of information.

The following section describes the types of data examined, with comments on their relative merits and eventual importance to the study.

3.1.2 Paper topographic maps

Laos's often tragic recent history (first a French colony, and then a player in the American Indochina War) has resulted in a relatively rich body of topographic maps. Maps showing land use features in NNT are available from four eras in recent Laos history:

- 1:100 000, *Carte de l'Indochine*, data from 1909-1929, partially updated in 1943. These maps were produced by the French colonial administration, and are now held in the archives of France's Institut Géographique National (IGN), from which color copies were obtained. They show and name NNT's villages at the time, as well as other features such as major watercourses. The maps' habitat classifications are very broad, basically only degraded habitat, forest (or perhaps 'dense vegetation') and rice paddies. There is no way to know, for example, if scrub and secondary forest were grouped under degraded habitat or forest. Consequently, the maps were not suitable as a baseline for this study, except for village locations.
- 1:50 000, *U.S. Army Map Service* 1965-1967 and *U.S. Army Topographic Command* 1970. These maps are at a larger scale than the earlier French maps and they distinguish more habitat types. They are judged to be of very high quality and accuracy, given that they were made by a military involved in a conflict in the area mapped (C. Feldkotter, Mekong River Commission, pers. comm.). These maps are the earliest good starting point for this study.
- 1:100 000, *Republique Democratique Populaire Lao, Service Geographique d'Etat*, data from 1981. These maps were produced by the Lao government with Soviet technical assistance. Although smaller scale than the earlier U.S. Army maps, they distinguish more habitat features. They also indicate the height and diameter of representative trees at selected locations in the forest (which suggests the map data were groundtruthed).

- 1:25 000, *Lao People's Democratic Republic, National Geographic Department*, data from 1992-1993. They were produced in partnership with, and technical assistance from, the government of Japan. They distinguish the same set of habitat features as the earlier 1:100 000 series, but their larger scale suggests greater accuracy. Unfortunately, the set covers only about half of NNT.

The principal advantage of the topographic maps is their detail. Using them together in a comparative time series, however, is complicated by the facts that they are at different scales and projections, and were made by different agencies, which used different definitions for the habitat types the maps distinguish. These differences are summarized in Table 3.1.

Table 3.1: Attributes of topographic maps of NNT NPA.

Map data year(s)	Scale	Publisher	Relevant classified habitats	Horizontal datum	Projection
1909-1929; updated 1943	1:100 000	Govt. of France	<ul style="list-style-type: none"> • rice paddies • degraded habitats • forest 	Clarke spheroid	Bonne
1965-1970	1:50 000	U.S. Army	<ul style="list-style-type: none"> • clearing • plantation • marsh or swamp • rice field [paddy only, not swiddens] • brushwood • bamboo • forest-open canopy* • forest-closed canopy** 	Indian 1960 (Everest)	Transverse Mercator
1981	1:100 000	Govt. of Lao PDR	<ul style="list-style-type: none"> • rice paddy • upland rice field • plantation • marsh • herbaceous growth ("<i>plante herbacée</i>") • brush • bamboo • small trees ("<i>arbrisseaux</i>") • cleared forest ("<i>forêt claire</i>") • open forest ("<i>forêt claire</i>") • dense forest ("<i>forêt dense</i>") 	Krasovskie [sic]	Gauss
Dec. 1992-Jan. 1993	1:25 000	Govts. of Lao PDR and Japan	<ul style="list-style-type: none"> • rice paddy • upland rice field • plantation • swamp • grass/weeds • brush • bamboo • thin forest • dense forest 	Indian 1975 (Everest)	UTM Zone 48

*Defined by the legend as "...25%-75% of ground area is concealed under an uneven, discontinuous cover".

**Defined by the legend as "...75% or more of ground area is concealed under a dense cover".

3.1.3 Aerial photographs

Aerial photos made in the 1950s by the French exist for, at least, areas of Vietnam (Fox *et al.* 2000) and Cambodia (I. Baird pers. comm.), but apparently not the area of NNT (C. Le Bail, IGN, pers. comm.). The area's remote location and sparse population probably made it of little interest to French colonial cartographers.

The area's proximity to Vietnam and the Ho Chi Minh Trail, however, lent it considerable interest to the Americans in the 1960s and 1970s, and areas close to or in what is now NNT NPA were the subject of aerial reconnaissance photography (e.g., Prados 1999, pg. 169). A collection of U.S. reconnaissance photos of Laos from the late 1960s and early 1970s are held by the Vietnam Archive of Texas Tech University, but they can be examined only on-site. Constraints of time and cost precluded this. Furthermore, aerial photos were used to produce the high quality 1960s 1:50 000 topographic maps used in this study, so examination of the archive's photos would have been to some degree redundant.

The Lao National Geographic Department reportedly holds aerial photos from the 1980s of the whole country (most likely those on which the topographic maps of the 1980s were based), but I was refused access to them. The only accessible aerial photographs I had access to were the 1992/1993 set from which the 1:25 000 topographic maps were made, but these were not analyzed separately from the maps. There seemed little to gain by re-interpreting photos that had already been professionally interpreted and georectified in the process of making the maps.

3.1.4 Satellite imagery

3.1.4.1 Corona

In 1960, one of the U.S.'s earliest orbital satellites, "Corona", was fixed with a film camera and sent aloft to photograph areas of strategic military interest to the U.S., including Indochina. Exposed film was rigged to release from the satellite and fall to earth by parachute, to be snagged from the air by a chase plane. These black and white photographs were collected until 1972. They have been declassified, and paper copies are publicly available. For this study, the approximately 500 images that cover some part of NNT between the early 1960s and early 1970s were examined. Unfortunately, two factors limit their value. First, out of the hundreds of images, only about ten had little cloud cover. Second, the resolution and general quality of the photographs are poor, making interpretation of habitat features difficult and of doubtful accuracy (C. Feldkotter, Mekong River Commission, pers. comm.). Consequently, Corona images were not used.

3.1.4.2 Landsat

Images of NNT from several modern satellite platforms are available to the public, such as SPOT, RADAR and Landsat. Landsat was chosen as the best compromise of suitability, availability and cost. Landsat scenes of Laos as early as 1972 are available, and a search was made of various Landsat data holding centers in North America and Southeast Asia for suitable images. The goal was to sample three epochs: mid-1970s, mid-1980s and recent (i.e., 2000 or 2001). I purposely did not seek either the earliest (1972) or most recent scenes available, for the following reasons. As noted earlier, some villages in NNT suspended much of their agricultural activity and hid in the forest for several years, until 1973, to avoid attacks by American and Royal Lao aircraft, and thus the amount of cleared land shown on satellite images from this period would probably be less than is representative of their normal livelihoods. More recently, with increased passage of time there is increased likelihood that the Lao government's land allocation program has reached villages in NNT and constrained the amount of cleared land below traditional norms. Thus, Landsat images from 2001 are more likely to reflect traditional patterns of forest use than are images from, say, 2003.

It proved quite difficult to assemble suitable coverage, i.e., scenes with little cloud cover, sufficient image quality, and in the same month or at least season in each of the three sample periods. Initially, a listing of available scenes was requested from RADARSAT International in Richmond, British Columbia. This did not yield useable images as most of them had greater than 20% cloud cover (the majority had 70 – 80% cloud cover, consistent with the Corona satellite photographs). The search was expanded to Landsat holdings elsewhere in North America, namely the University of Maryland, the Tropical Rain Forest Information Center (TRFIC) at Michigan State University (MSU) and the U.S. Geographic Service (USGS). This yielded some images within the desired parameters, but not a complete set. I also queried institutions in Laos that might have purchased their own Landsat coverage of NNT, such as the Nam Theun 2 Electricity Consortium and the Ministry of Agriculture and Forestry, but found nothing useable.

The difficulty of assembling a complete set of suitable images was compounded by the fact that for the 1970s, two Landsat scenes are needed to cover all of NNT, and three scenes are needed from the 1980s onward, due to changes in the satellites. Another problem is that the holding centers had few images from the early to mid 1980s. This period, curiously, is something of a blank for Landsat coverage of Laos, at least among North American sources. In an attempt to solve this, the search was widened to Landsat Ground Receiving Stations in India and Thailand, in the event the Asian centers possess downlinked

scenes unavailable in North American holding centers. However, repeated inquiries by RADARSAT International on my behalf and directly by e-mails to regional representatives of the centers did not yield any response. It is quite possible that, while these centers have scenes from the 1980s, they are stored, uncatalogued, on the original magnetic tapes (C. Feldkotter, Mekong River Commission, pers. comm.). Another possibility is that the receiving station, in an effort to conserve tapes and reduce cost, continually copied new data over the old. This was reportedly once routine at ground stations in India (B. Klinkenberg, University of British Columbia, pers. comm.).

The result of balancing these requirements and constraints was the selection of images from 1976, 1989 and 2001.

3.1.4.3 SPOT

In 2000, the National Office of Forest Inventory and Planning (NOFIP; now known as the Forestry Inventory and Planning Division, FIPD) of the Lao Department of Forestry (DoF) collaborated with an advisor from the Lao-Swedish Forestry Program (LSFP) to map land cover in two sample provinces in two eras about ten years apart, 1990 and 2000. They based their analysis on Satellite Image Maps (SIMs) at 1:100 000 and 1:50 000 scale assembled from satellite imagery acquired by SPOT (*Système Pour l'Observation de la Terre*) (F. Fidloczky, pers. comm.). One of the provinces sampled was Khammouane, in which more than 80% of NNT lies. FIPD generously gave me digital copies of the results, from which I isolated NNT.

Their classifications are detailed and potentially very useful, with more than ten habitats distinguished in the area of NNT. They also distinguished four incremental timber stand classes (based on trunk diameter) and three crown density classes. Unfortunately, significant anomalies in the data make them suspect. For example, in 2000, 26% of the area of NNT is classified as forest of the largest stand class (≥ 60 cm dbh), but in 1990 none of it is. In 1990, there is no Mixed Coniferous Forest, but by the year 2000 58,300 ha - ca. 17% of NNT - has appeared. Such differences are without doubt due to differences in the method of classification rather than changes on the ground. The project's technical advisor proofed the 2000 data set and found and corrected errors, but was unable to proof the 1990 set (J. Fidloczky, pers. comm.). Consequently, the SPOT data were used only peripherally, mainly as a comparative check of my Landsat analysis.

3.1.5 Local informants and field observations

The most in-depth source of information on patterns of forest use in NNT is undoubtedly the local residents who have been responsible for most of the anthropogenic changes in forest cover. Discussions with them followed by tours of their local forests and

agricultural areas would likely yield the highest quality information. Unfortunately, while I have had occasion to work in NNT, most of it was before this thesis was conceived in 2001. It is difficult to get permission from GoL to work in the area for extensive and predictable periods, and thus specific field work to help answer the research questions was beyond the scope of this study.

Nonetheless, I visited the area on the ground for several days each in 2002, 2003, and 2004. In 2003, I also had occasion to meet with and question villagers from areas that I did not visit. Finally, wildlife field surveys I conducted in the area in 1995, 1997 and 1998-1999 have allowed me to ground-truth *post facto* some of the geodata from notes and memory.

3.1.6 Written records

There are written sources with varying potential to shed some light on the history of NNT:

Precolonial records: Laos became a French colonial possession in 1893. Little written information before this time on the area encompassed by NNT is known. A remarkable exception has recently come to light, however - administrative records from a former Vietnamese border post, Quy Hop, located opposite NNT near the headwaters of the Nam Noy river. Surviving records date from the early 17th century, and while, naturally, do not give detailed descriptions of forest cover in NNT, they provide some indications of habitat type and the level of human activity in the area at the time (Tran Van Quy 2002).

French colonial records: The area now recognized as Laos was part of the French-controlled Indochinese Union from 1893 – 1954, (excluding a period during World War II, when it fell under control of the Japanese). There was a French border post on Route 8, near the northern border of NNT, and villagers from Ban Kunaeh in the southern portion of the reserve showed me a site where they say the French attempted to mine gold in the 1950s.

The written records of the French Indochina colonial administration are held at an archive in Aix-en-Provence, France, but no attempt was made to search them for information related to NNT. Given the remoteness of NNT, the generally limited French colonial attention to Laos (compared to their possession in Vietnam), it is unlikely that the French archives would yield much information – and almost certainly no quantitative data – on the past extent of forest cover in NNT or the livelihoods of its residents.

Biological and social surveys: During the colonial period and into the 1960s, some biological expeditions were mounted in Laos, and while some bird specimens were collected in the area of NNT (Dickinson 1970), no one left a published description of the area. There is an English language account of a brief (about 10 days) hunting expedition to the Nakai Plateau by an American in the late 1920s (Legendre 1936). However, it provides little information on the watershed above the Plateau (i.e., the area of analysis for this study).

The first formal biological field surveys of Nakai-Nam Theun started in 1994, and have continued intermittently to-date, under the auspices of GoL, often in partnership with the Wildlife Conservation Society (WCS) and IUCN. Some of these surveys were part of preparatory studies for the Nam Theun 2 dam. Included amongst this work for NT2, from 1996 onward, were several studies of the culture and livelihoods of NNT's residents, although few of them in-depth. The most important, informative publication on the biology of the area remains the report of the first 1994 survey (Timmins & Evans 1996), and for social aspects the first surveys by Chamberlain *et al.* (1996).

In summary, the only detailed written information on either the biology or culture of NNT is of recent origin, since 1994. Consequently, these later studies were the only written ones used in any detail, and mainly as supplemental information.

3.1.7 Conclusion

Geodata are the only feasible sources of information sufficiently detailed to answer the principal research questions. Of these, I chose topographic maps and Landsat as the best primary sources. The object was to use them independently, one as a check of the other, in a two-step, sequential process: first describing the general patterns of forest change from the detailed but internally inconsistent (e.g., scale variation) topographic maps, and then comparing the results to those from the less detailed but more uniform Landsat data. The SPOT satellite data were used as a third corroborative check, but only sparingly given the uncertainty of their accuracy.

In all phases of the analysis, my first-hand knowledge of NNT and written reports of other first-hand observers were used to supplement, verify and refine the information from the geodata.

Analysis from Landsat covers the same length of time as the map analysis (about 26 years), but shifted forward about a decade. Together then, the two encompass a span of about 36 years. Data on village locations, starting from the French topographic maps, is available for a span of more than 60 years.

Written material was used to describe other trends relevant to forest cover in NNT, and to attempt to elucidate causes for any observed changes in the area's forest cover.

3.2 ANALYSIS OF GEODATA

3.2.1 Topographic Maps

Maps covering NNT from the four periods described above were acquired and analyzed. Three of these sets, 1965-1970 1:50 000 (11 sheets),³ 1981 1:100 000 (seven sheets) and 1992-93 1:25 000 (21 sheets) were scanned, georectified to one another and digitized in ArcView 3.3 for the major habitat features distinguished on their legends and all named villages. For the 1:50 000 set, a research assistant hand digitized on a digitizing tablet two separately acquired sheets from 1966 and 1967. The results were substituted for those from corresponding, scanned 1970 sheets, in order to take the analysis as far back as possible. The fourth set, the 1943 French maps, was used without scanning. The maps' principal useful data, village locations and names (the maps distinguish few habitat features), were digitized manually in ArcView.

Analysis of the maps was complicated by five constraints, each principally the result of the fact that they were produced by different agencies. Each is discussed below with its attempted solution.

1. Only about one-half (54%) of NNT is covered by the 1992/93 1:25 000 map series. This necessitated two domains of analysis across all the maps: comparison of the full 1960s and 1980s map sets to one another, and comparison of the 1960s, 1980s and 1990s maps for just the area covered by the limited 1990s set.

2. There is no way to know if habitat classifications were applied consistently across the map sets. Although the maps use broadly similar (though not identical) habitat classifications, the various cartographic agencies may have defined these habitats differently. For example, the 1960s 1:50 000 set shows "open canopy" forest in six of NNT's seven watersheds; the 1981 set shows the presumed equivalent, "*forêt claire*", in just one watershed; and in the 1990s, maps again show "thin forest" in six watersheds. This suggests that the cartographers used different definitions of open forest.

A more specific and certain example of the variation in habitat definition is the case of the Phou Vang massif, a mountain that divides the watersheds of the Nam Pheo and Nam One in the southern portion of the protected area. In 1998, with considerable difficulty, a local guide and I reached the summit of the massif, two days' walk from the nearest village. Villagers said neither they nor anyone they knew had ever been to the top (it is nearly inaccessible, due to steep topography and dense vegetation). It is highly unlikely, then, that the plant community has changed during the span of this analysis. The summit is dominated

³ Since only one of the eleven sheets was from 1970, these will hereafter be referred to as the '1960s' maps.

by short bamboo around its steep rim and a dense shrub layer on its level top. Yet the maps from the 1960s and 1981 mark the ca. 590 ha area as dense forest (thus, perhaps this designation is best interpreted as 'dense natural vegetation'), while the 1992 maps mark it as brush.

I compensated for these incongruities in two ways. First, for large areas that I am confident have not undergone change, such as the Phou Vang massif, I assigned the same habitat type across all years. Such areas were few, and have little impact on the results. Second, I lumped similar habitat classifications into fewer, broader categories, to blur differences in how the habitats may have been defined. Two different combinations were used in the analysis, forest vs. non-forest and dense forest vs. not dense forest (i.e., all habitats other than dense forest). The four classes are defined and summarized in Table 3.2.

Table 3.2: Summary of topographic map habitat groupings.

Key:

Non-forest: all habitats in *italics*

Forest: all habitats not in *italics*

Not dense forest: all habitats underlined

Dense forest: all habitats both not in *italics* and not underlined

1960s mapped habitats	1981 mapped habitats	1992/93 mapped habitats
<ul style="list-style-type: none"> • <i>clearing</i> • <i>plantation</i> • <i>marsh or swamp</i> • <i>rice field [paddy only, not swiddens]</i> • <i>brushwood</i> • <i>bamboo</i> • <i>forest-open canopy</i> • forest-closed canopy 	<ul style="list-style-type: none"> • <i>rice paddy</i> • <i>upland rice field</i> • <i>plantation</i> • <i>marsh</i> • <i>herbaceous growth</i> • <i>brush</i> • <i>bamboo</i> • <i>small trees</i> • <i>cleared forest</i> • <i>open forest</i> • dense forest 	<ul style="list-style-type: none"> • <i>rice paddy</i> • <i>upland rice field</i> • <i>plantation</i> • <i>swamp</i> • <i>grass/weeds</i> • <i>brush</i> • <i>bamboo</i> • <i>thin forest</i> • dense forest

3. The map series use different horizontal datums and projections (see Table 3.1). In the process of scanning, the 1981 1:100 000 maps (Krasovskie [sic] datum, Gauss projection) maps were transformed to match the datum and projection of the 1960s 1:50 000 maps. The geographer who scanned the maps estimated that the difference between the 1960s maps (Indian 1960 datum) and the Indian 1975 datum used in the 1992/93 1:25 000 maps is less than 20 meters, which is sufficiently minor for this study.

4. The maps may have been made from aerial photographs taken in different seasons (only the 1990s 1:25 000 series gives the month of its aerial photography). The main consequence is to cast doubt on the comparability of the area of rice fields shown on the map: what would be indicated as paddy or swiddens from photographs taken in August

during the growing season might appear simply as 'cleared' land a few months later, after the harvest. This is further rationale for lumping similar habitats, as described above.

5. Most serious of the constraints is the variation in scale of the maps. Topographic maps are only approximations of the landscape, and the diversion of that approximation from reality increases with decreasing map scale. For this study, the principal consequence of scale variation is variation in the size of the minimum mapping unit (MMU), the size of the smallest habitat polygon that the cartographer distinguished from surrounding dominant habitat. The MMU varies with factors other than scale, such as the needs of the mapping agency and the feature being mapped (for example, with these maps the MMU for clearly defined anthropogenic features such as rice paddies was apparently smaller than for amorphous areas of brush), but scale differences are the major influence.

Small clearings distinguished from the surrounding forest in the preparation of the 1960s 1:50 000 map may have been ignored at the smaller 1981 1:100 000 scale, leaving the area shown as unbroken forest. Given that on maps of NNT dense forest (or, at least, dense natural vegetation) is the 'background', or 'default', cover type from which other habitats are distinguished, all else equal, analysis of the 1:50 000 maps might show more clearing than 1:100 000 maps simply due to their larger scale, even if they were made from the same aerial photographs and by the same agency.

On the other hand, a cluster of small cleared areas distinguished as individual polygons at 1:50 000 might be merged into one large, cleared polygon at 1:100 000, resulting in an overestimation of the area of clearing area at that location.⁴

These are opposing effects, but examination of the maps coupled with my experience in NNT suggests that, as map scale decreases, lumping of discrete cleared areas into larger polygons is likely to be of greater significance than the exclusion of isolated clearings smaller than the map's MMU. This net result would be overestimation of cleared area with decreasing map scale.

In any case, I attempted to correct for effects in both directions by the following:

Compensation for the omission of small polygons: On the smaller scale 1:50:000 and 1:100 000 maps the smallest polygons distinguished of each habitat type were identified and measured. These were assumed to represent the MMUs. Next, when comparing these sets to maps of larger scale (1:100 000 to 1:50 000 and 1:25 000, and 1:50 000 to 1:25 000), all polygons smaller than these MMUs on the larger scale maps were excluded from

⁴ Similarly, just as small clearings within forest might be ignored on smaller scale maps, small forest patches within larger clearings might be ignored, too. But NNT's land use patterns suggest that the former is much more common - villagers more often open a swidden within a larger forest area than they leave a forest patch within a degraded area.

calculations of habitat area. The effect is to underestimate the absolute area of each habitat on the more accurate, larger scale maps, but it transforms the measurements into indices that are comparable map-to-map. This is consistent with the goals of the project – to identify trends rather than absolute values of forest cover change in the reserve.

Compensation for the merging of small polygons: Examination of the smallest scale (1:100 000) maps suggests that in degraded areas of NNT, the cartographers merged deforested patches into larger, homogenous areas of clearing. Therefore, I replicated this process for the 1:25 000 and 1:50 000 scale maps, by digitizing in ArcView single large polygons around the outer limits of clusters of non-forest areas. This replicated the appearance of the 1:100 000 maps. The process was subjective (e.g., in determining what constituted a cluster), but it may have been equally subjective for the cartographers of the 1:100 000 series.

The two processes were combined to produce versions of the 1:25 000 and 1:50 000 maps that approximated the cartography of the 1:100 000 series.

Due to the subjectivity of the homogenization process, I also compared the maps by a more objective analysis, that of convex hulls. A convex hull is a polygon drawn around a cluster of points, such that it encloses all points within the minimum total length of segments possible (a rubber band stretched around a cluster of protruding nails forms a convex hull). Using an algorithm known as "Jarvis' march" or "gift-wrapping" (Hausner 2005), I drew convex hulls around non-forest areas shown on the 1960s maps, with the exception of the following:

- the uninhabited Nam One watershed
- natural clearings such as river banks and rock outcrops
- isolated clearings smaller than the smallest non-forest polygon on the 1981 maps
- clearing along the edge of the Nakai Plateau.

The result was four convex hulls, for the Nam Theun and Nam Mon watersheds and the combined Nam Kata/Nam Xot and Nam Noy/Nam Pheo watersheds. These last four watersheds were combined as pairs because large areas of clearing are shared across their boundaries. I then calculated how much of the 1981 and 1992/93 non-forest is contained within the convex hulls bounding the 1960s non-forest.

In summary, in order to compensate for both the variation in geographic coverage of the maps (i.e., only part of NNT for 1992/93) and for their different scales, results were obtained from comparisons of various combinations of the maps, as summarized in Table

3.3. The point is to compensate for the diversity in the maps by comparing them in a diversity of ways, to test if a consistent result emerges under all reasonable assumptions.

Table 3.3: Combinations of maps compared for habitat areas.

	Full area of NNT	Limited area covered by 1:25k map series
All polygons, as depicted on the maps.	1:50k, 1:100k	1:25k, 1:50k, 1:100k
1:25k and 1:50k maps homogenized to approximate the 1:100k map cartography.	1:50k, 1:100k	1:25k, 1:50k, 1:100k
Convex hulls	1:50k, 1:100k	1:25k, 1:50k

3.2.2 Landsat

The digital Landsat images acquired for analysis (Table 3.4) represent the best compromise with respect to limitations of availability.

Four constraints complicated use of the Landsat data. Each is discussed below with its attempted solution:

1. The dearth of available coverage for the 1980s gave me the choice of only a single year from that decade, 1989.
2. For the 1980s onward (Landsat 5-7), three scenes are needed to cover NNT, due to the unfortunate position of NNT on an image path 'corner' (just two scenes from the 1976 Landsat MSS platform are needed). This increased the cost and complicated the process of orthorectifying and merging the scenes into a single image. Consequently, I limited analysis in 1989 and 2001 to two scenes covering most of NNT. The scenes encompass 83% of the area of analysis, and the most important watersheds from the perspective of this study, those with large concentrations of inhabitants of the protected area. This was deemed a sufficient sample for the objectives of the Landsat analysis.
3. The three sample epochs are covered by three different Landsat platforms. The main issue for the analysis is the difference in resolution of the image pixels among the platforms: 80 x 80 m pixels (0.64 ha) for the earliest platform (Landsat 2; 1976), and 30 x 30 m (0.09 ha) for later platforms (Landsat 5 and 7). This was resolved first by resampling the 80 m resolution (1976) to 60 m and, more importantly, using in all the classifications a minimum Mapping unit of pixel clusters totaling 2.88 ha. That is, comparability was achieved by making the resolution of the classification coarser than the coarsest resolution of the satellite imagery.

4. Due to the local meteorological anomalies described in Section 2.2.2, large areas of NNT are often overcast. A set of images with insignificant cloud cover could only be assembled from images taken in different seasons. This mandated a conservative approach to habitat classification of the images.

Table 3.4: Landsat images analyzed.

Year	Platform	Resolution (m)	Path/Row	Date	Season	Source
1976	LS 2 MSS	80, resampled to 60	136/47	16 Jan.	mid dry	USGS
			136/48	3 Feb.	mid dry	
1989	LS 5 TM	30	126/48	5 April	late dry	USGS
			127/48	11 March	late dry	
2001	LS 7 ETM	30	126/48	29 Sep.	end of rainy	TRFIC-MSU
			127/48	23 Nov.	early dry	

Digital copies of the Landsat data in Band Sequential (BSQ) format were georectified and classified with PCI Geomatics Geomatica Version 9.1. The scenes were georectified to match the scanned and digitized topographic maps, which was accomplished by using the mapped rivers of NNT as ground control points, and 'rubber sheeting' the Landsat images to fit them. An area of analysis was then delimited, corresponding to the portion of the reserve covered by the pairs of Landsat 5 and 7 scenes.

The variation in seasons, and lack of aerial photographs or capacity to ground-truth, constrained the depth of habitat classification. The approach I took was to err on the side of accuracy at the expense of detail, using a supervised classification to distinguish just two habitat types, forest and non-forest. Supervised classification assigns each image pixel into one of a set of user-defined classes based on sample training areas. The training areas are used to build a model which allows for the classification of each pixel in the image. It is therefore imperative to have training sites representative of the cover types present in the image. This method of supervised classification has been used extensively in resource monitoring (Lillesand & Kiefer 2000; Daughtry 2001; Smith *et al.* 2002).

I trained the classification for forest areas, leaving non-forest (and anomalies such as clouds) as the untrained, background default. I selected training sites based on my knowledge of NNT, especially for the 2001 images, with guidance from the topographic maps for the two earlier eras. For example, I assumed that areas indicated on the 1981 maps as forest with 0.50 m diameter trees must have been forest just five years earlier, when the

1976 satellite imagery was acquired. I used the 1992/1993 topographic maps in the same way to guide classification of the 1989 satellite images.

Training started with the most recent images, 2001, and I selected areas to capture each of the NNT forest types mapped in Timmins & Evans (1996), NNT's altitudinal range, the range of NNT's relief (e.g., level and steep sites) and areas both close to and distant from the wet climate of the Vietnam border. I also trained shaded and sunlit slopes within each of these categories and, to the extent possible, samples of each within each of the seven major watersheds of the reserve. The result was 26 training areas ranging in size from 31 ha to 2,603 ha (Figure 3.1).

These same training areas were then copied and applied in turn to the 1989 and 1976 images. The rationale for working back in time is the assumption that forest cover has decreased with time. Therefore, an area that is forest now was likely to be forest in the past, or at least more likely than the reverse. However, this was checked and training areas adjusted as needed to avoid areas of cloud or non-forest habitats.

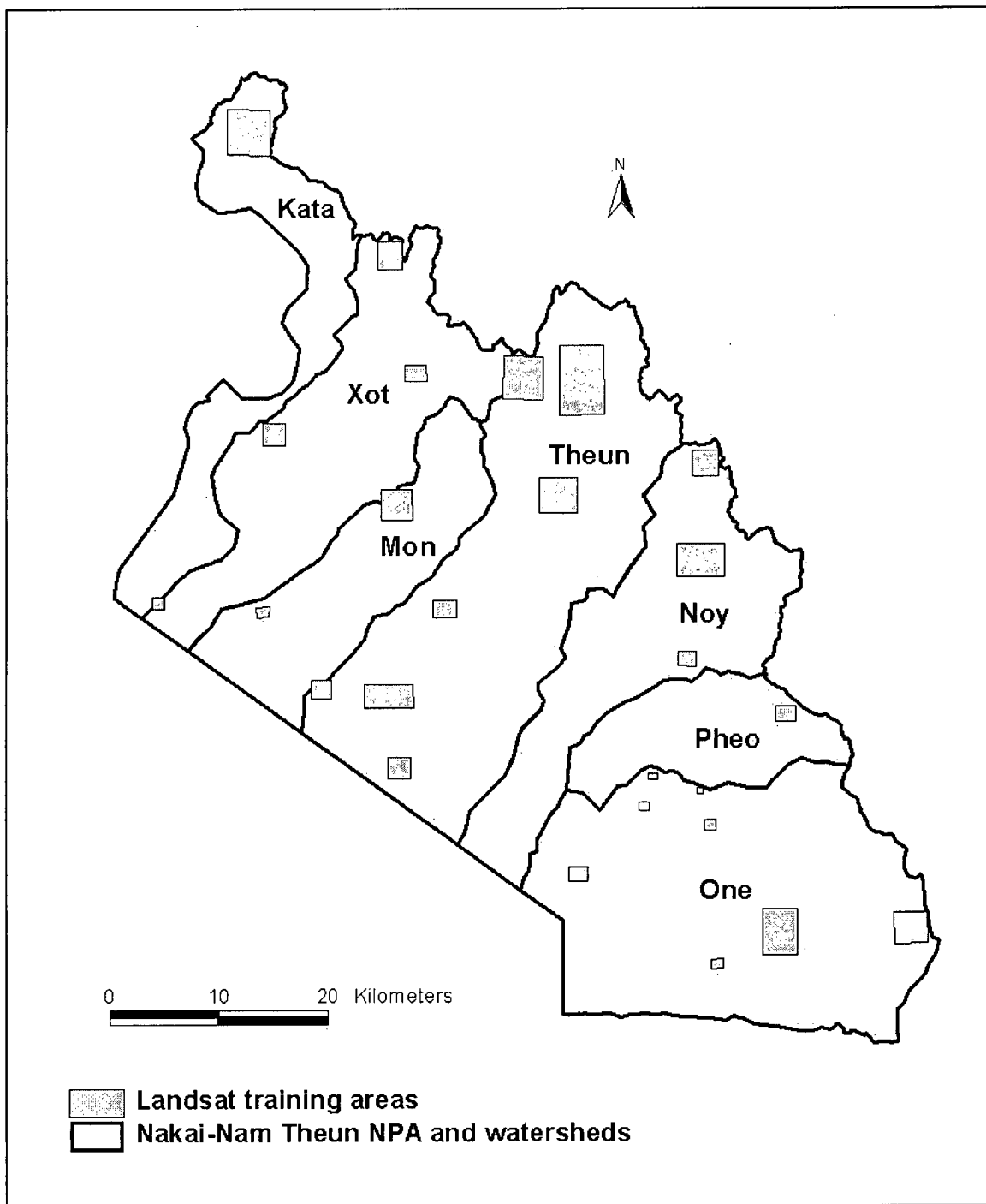


Figure 3.1: Landsat training areas for forest in NNT NPA.

Based on these training areas, a maximum likelihood algorithm was used to classify the full area of analysis in each epoch. Maximum likelihood is one of the most commonly used methods, due to its high classification accuracy. The algorithm uses the means and variance/co-variances of the training class spectral response patterns. For each training class, the mean vector and a variance-covariance matrix for all spectral bands are calculated. When the classifier is applied to the image as a whole, each pixel's spectral signature and the class statistics are used to calculate the probability of each class belonging to that pixel. The pixel is then assigned to the class to which it has the highest probability of membership. This classifier assumes multivariate normality, namely that the distribution of points making up each training class of each input channel is Gaussian (PCI Geomatics 2004). Given the limited number of classes I used (just two), this is a valid assumption.

A strength of the classification I used is its conservatism. One weakness is its lack of specific, quantitative definitions of 'forest' and 'non-forest'. However, when I examined the resulting non-forest classification over the satellite images in the visible bands, they clearly fit well to the obviously cleared land and pale, secondary vegetation on the margins of these cleared areas. This was checked by examining them over several other band combinations, with the same result.

The classifications were smoothed to a minimum pixel cluster of 2.88 ha. This was achieved by first resampling the 1976 Landsat MSS image to 60m resolution, and then filtering with PCI Modeler's SIEVE translation algorithm for 8 pixels at 60 m resolution (1976) and 32 pixels for the 30 m resolution scenes (1989 and 2000). The results for non-forest were then converted to ArcView shapefile polygons using PCI Modeler's RAS2POLY translation algorithm. 'Forest' was left as the unspecified, background default.

Lastly, I manually edited the non-forest polygons in ArcView to correct for the following:

- Streams and rivers and their banks. These were removed from the non-forest classification, except in densely and uniformly degraded areas.
- Clouds over areas known to be forest.
- Cloud over an area likely to be a mosaic of forest/non-forest. There was only one instance of this, a patch of dense cloud over an inhabited area of one of NNT's valleys (Nam Theun) on one of the 1976 images. To solve this, I ordered another, clearer image from 1978 in jpeg format, and used it to correct by hand the classification of this limited area. The correction changed the classification forest by less than 0.1%.
- Areas known to be natural, non-forest sites, such as cliffs and high, remote plateaux. I removed them from the classification of 'non-forest', since the focus of this study is

anthropogenic influences on forest cover. I identified such areas from my knowledge of NNT, from topographic maps, and sometimes by the coincidence across all three epochs of small, isolated areas of clearing. The last were assumed to be natural, since it is highly unlikely that a man-made clearing remote from a village would persist unchanged for twenty-five years.

3.2.3 Calculations

For the maps and Landsat, the areas of polygons of non-forest (and not dense forest for the maps) in each epoch of analysis (three for each) were summed in ArcView 3.3, and subtotaled within each of NNT's seven watersheds. Figure 3.2 shows the areas of analysis, which varied somewhat between data sets. Only the 1960s and 1981 topographic maps covered all of NNT; Landsat coverage for all three epochs was uniform, but missed about 17% of the area, a lightly inhabited area in the north. The size of each watershed within each domain of analysis is given in Table 3.5.

The instantaneous, annual rate of change in forest cover between each sample period within each watershed was then calculated by $r = [\ln(A_2 / A_1)] / (T_2 - T_1)$, where:

r = annual rate of change

A_1 = proportion of forest area to total area at time T_1

A_2 = proportion of forest area to total area at time T_2

T_1 = first year of sample period

T_2 = last year of sample period

For the secondary SPOT data, areas of forest and non-forest were summed and rates of change calculated only for the reserve as a whole, not for each watershed, since their use is broadly corroborative only.

The next chapter summarizes the results of these calculations, and the findings of other trends that are potentially related to forest cover dynamics in NNT.

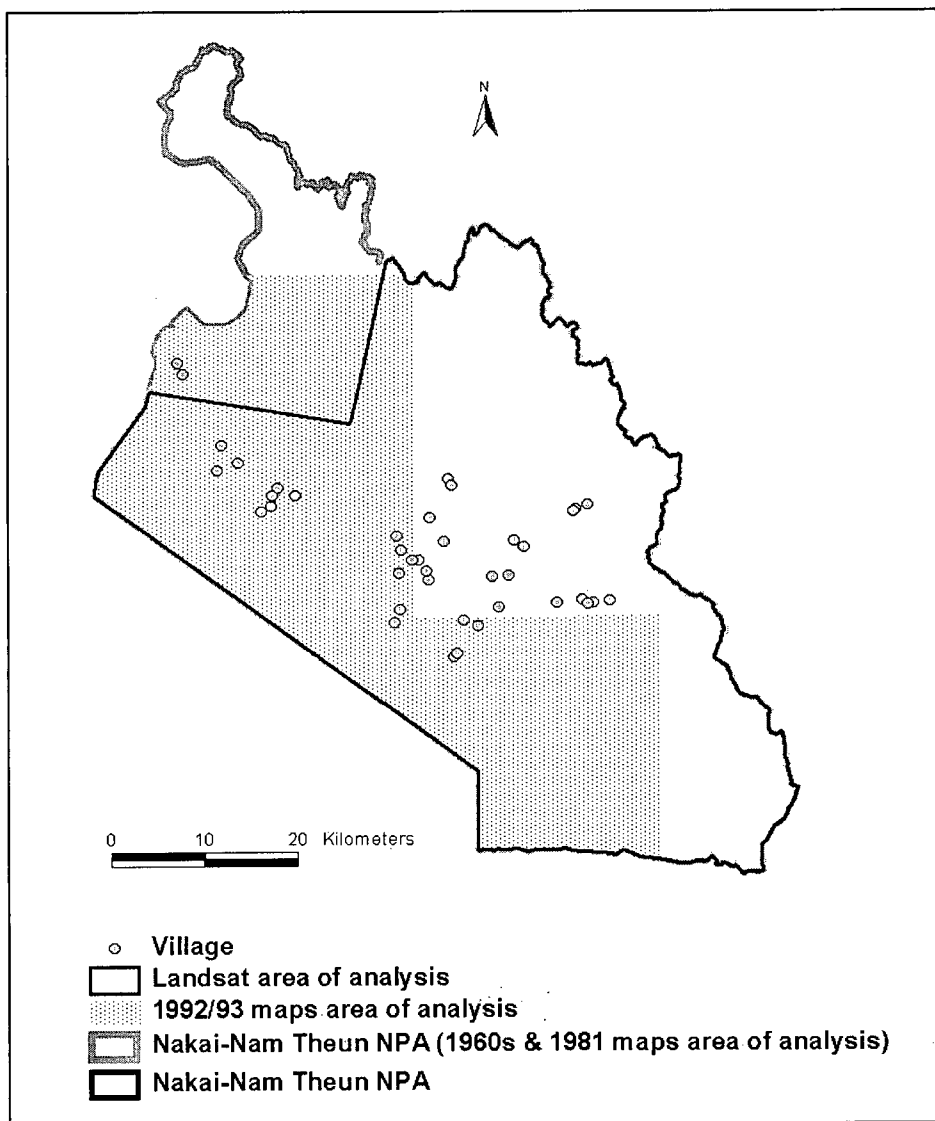


Figure 3.2: Areas of analysis.

Table 3.5: Sizes of NNT's watersheds within the areas of analysis.

All figures in hectares

Watershed	Full Area, covered by 1960s and 1981 maps	Area covered by 1992/93 maps	Area covered by Landsat
Nam Kata	29,026	12,743	7,316
Nam Xot	44,716	35,431	16,222
Nam Mon	28,626	28,459	27,316
Nam Theun	74,788	29,708	74,788
Nam Noy	40,634	7,697	40,634
Nam Pheo	19,295	7,812	19,295
Nam One	71,404	44,110	71,404
Totals	308,465	165,960	256,975

4 FINDINGS

4.1 TRENDS IN FOREST COVER IN NNT

4.1.1 Topographic maps uncorrected for scale

Tables 4.1 - 4.4 summarize forest cover represented on the maps, without correction for the maps' scale differences. The tables are organized as follows:

Full area of NNT	1960s, 1981	Dense forest:	Table 4.1
		All forest:	Table 4.2
Limited area of 1992/93 maps	1960s, 1981, 1992/93	Dense forest:	Table 4.3
		All forest:	Table 4.4

Each table shows, for each map year, the absolute area of the forest type in each watershed and its proportion (%) of the watershed. The annual rate of change, r , in the area of the forest type between sample periods is given, also expressed as a percent. In all tables the watersheds are listed in order from north to south.

It should be noted that, although the tables give areas for dense forest, 'dense' is not necessarily an indication of forest quality, since very young secondary stands can have a closed canopy. For example, the 1960s maps show more than 3,000 ha of treeless habitats on sites subsequently indicated as 'dense forest' in 1981, at most just 16 years later.

Table 4.1: Dense forest mapped within full area of NNT, 1960s and 1981.

Watershed	1960s (1:50 000)		1981 (1:100 000)		$r \times 100$
	ha	%	ha	%	
Kata	28,340	97.6	25,969	89.5	-0.583
Xot	44,182	98.8	41,695	93.2	-0.527
Mon	27,499	96.1	26,224	91.6	-0.432
Theun	71,745	95.9	66,658	89.1	-0.525
Noy	39,404	97.0	37,477	92.3	-0.386
Pheo	17,611	91.3	17,207	89.2	-0.194
One	70,310	98.5	69,223	96.9	-0.111
All	299,091	97.0	284,453	92.2	-0.386

Table 4.2: All forest mapped within full area of NNT, 1960s and 1981.

Watershed	1960s (1:50 000)		1981 (1:100 000)		<i>r</i> x100
	ha	%	ha	%	
Kata	28,422	97.9	25,969	89.5	-0.602
Xot	44,182	98.8	41,695	93.2	-0.527
Mon	27,594	96.4	26,224	91.6	-0.463
Theun	72,121	96.4	66,658	89.1	-0.563
Noy	39,432	97.1	37,477	92.3	-0.391
Pheo	17,629	91.4	17,207	89.2	-0.202
One	70,712	99.0	71,080	99.5	0.037
All	300,092	97.3	286,310	92.8	-0.362

Table 4.3: Dense forest mapped within area covered by 1992/93 maps.

Watershed	1960s		1981		<i>r</i> x100, 60s-81	1992/93		<i>r</i> x100, 81-93	<i>r</i> x100, 60s-93
	ha	%	ha	%		ha	%		
Kata	12,205	95.8	9,686	76.0	-1.779	9,554	75.0	-0.105	-0.979
Xot	34,901	98.5	32,410	91.5	-0.673	31,116	87.8	-0.370	-0.499
Mon	27,334	96.0	26,058	91.6	-0.435	25,256	88.7	-0.284	-0.344
Theun	28,324	95.3	26,543	89.3	-0.464	25,622	86.2	-0.252	-0.386
Noy	7,559	98.2	7,134	92.7	-0.445	6,509	84.6	-0.706	-0.598
Pheo	7,286	93.3	6,604	84.5	-0.819	6,801	87.1	0.245	-0.287
One	43,126	97.8	41,667	94.5	-0.246	42,558	96.5	0.151	-0.053
All	160,734	96.9	150,102	90.4	-0.526	147,416	88.8	-0.150	-0.346

Table 4.4: All forest mapped within area covered by 1992/93 maps.

Watershed	1960s		1981		<i>r</i> x100, 60s-81	1992/93		<i>r</i> x100, 81-93	<i>r</i> x100, 60s-93
	ha	%	ha	%		ha	%		
Kata	12,205	95.8	9,686	76.0	-1.779	11,081	87.0	1.036	-0.386
Xot	34,901	98.5	32,410	91.5	-0.673	33,047	93.2	0.184	-0.234
Mon	27,427	96.4	26,058	91.6	-0.466	26,295	92.4	0.082	-0.183
Theun	28,558	96.1	26,543	89.3	-0.522	26,049	87.7	-0.134	-0.354
Noy	7,559	98.2	7,134	92.7	-0.445	6,785	88.2	-0.385	-0.432
Pheo	7,303	93.5	6,604	84.5	-0.839	6,801	87.1	0.245	-0.297
One	43,509	98.6	43,524	98.7	0.002	43,896	99.5	0.061	0.035
All	161,462	97.3	151,958	91.6	-0.467	153,954	92.8	0.110	-0.190

These data are consistent in showing a decline in forest across nearly all watersheds between the 1960s and 1981, and in showing a trend of minimal decline or small increase in forest cover in the period 1981-1993. This must be used with great caution, however. Perhaps it merely shows that the smallest scale maps (1981) distinguished less forest in part by virtue of their scale (by lumping scattered areas of clearing into larger polygons). I attempt to correct for this scale bias in the next section, 4.1.2.

Table 4.5 shows *r* for the inhabited portion of NNT only, i.e., all watersheds except the Nam One.

Table 4.5: Values of $r \times 100$ for uncorrected maps, exclusive of the Nam One watershed.

		1960s - 81	1981 - 93	1960s - 93
Full area (1960s and 1981 maps)	Dense forest	-0.470	n/a	n/a
	All forest	-0.490	n/a	n/a
1992/93 map area	Dense forest	-0.625	-0.280	-0.459
	All forest	-0.647	0.126	-0.276

The results are of different magnitude but similar pattern: greatest loss in the period from the 1960s to 1981, significantly decreased rate of loss, or a gain, subsequently.

4.1.2 Topographic maps corrected for scale

Tables 4.6 and 4.7 summarize the results of homogenizing the larger scale 1960s and 1992/93 maps to approximate the cartography of the smaller 1981 1:100 000 maps. Table 4.8 gives r values exclusive of the Nam One watershed. Due to the inconsistency across the maps in distinguishing dense from thin or open forest (and the minor extent of non-dense forest - at its most, in 1992/93, only 4% of all forest within the area of analysis), results are given for all forest only.

Table 4.6: Forest in the full area of NNT, with 1960s 1:50 000 maps homogenized to approximate 1981 1:100 000 maps.

Watershed	1960s (1:50 000)		1981 (1:100 000)		$r \times 100$
	ha	%	ha	%	
Kata	27,654	95.3	25,969	89.5	-0.419
Xot	42,011	94.0	41,695	93.2	-0.069
Mon	26,653	93.1	26,224	91.6	-0.148
Theun	65,642	87.8	66,658	89.1	0.110
Noy	36,272	89.3	37,477	92.3	0.251
Pheo	15,305	79.3	17,207	89.2	0.976
One	70,524	98.8	71,080	99.5	0.056
All	284,061	92.1	286,310	92.8	0.061

Table 4.7: Forest in the area covered by 1992/93 maps, with 1960s 1:50 000 and 1992/93 1:25 000 maps homogenized to approximate 1981 1:100 000 maps.

Watershed	1960s		1981		rx100, 60s-81	1992/93		rx100, 81-93	rx100, 60s-93
	ha	%	ha	%		ha	%		
Kata	11,433	89.7	9,686	76.0	-1.276	10,869	85.3	0.961	-0.202
Xot	33,911	95.7	32,410	91.5	-0.412	31,704	89.5	-0.184	-0.293
Mon	26,486	93.1	26,058	91.6	-0.148	25,758	90.5	-0.096	-0.121
Theun	26,056	87.7	26,543	89.3	0.132	25,761	86.7	-0.249	-0.044
Noy	7,440	96.7	7,134	92.7	-0.323	6,695	87.0	-0.529	-0.422
Pheo	6,351	81.3	6,604	84.5	0.325	6,755	86.5	0.189	0.257
One	43,380	98.3	43,524	98.7	0.024	43,923	99.6	0.076	0.050
All	155,057	93.4	151,958	91.6	-0.155	151,465	91.3	-0.027	-0.094

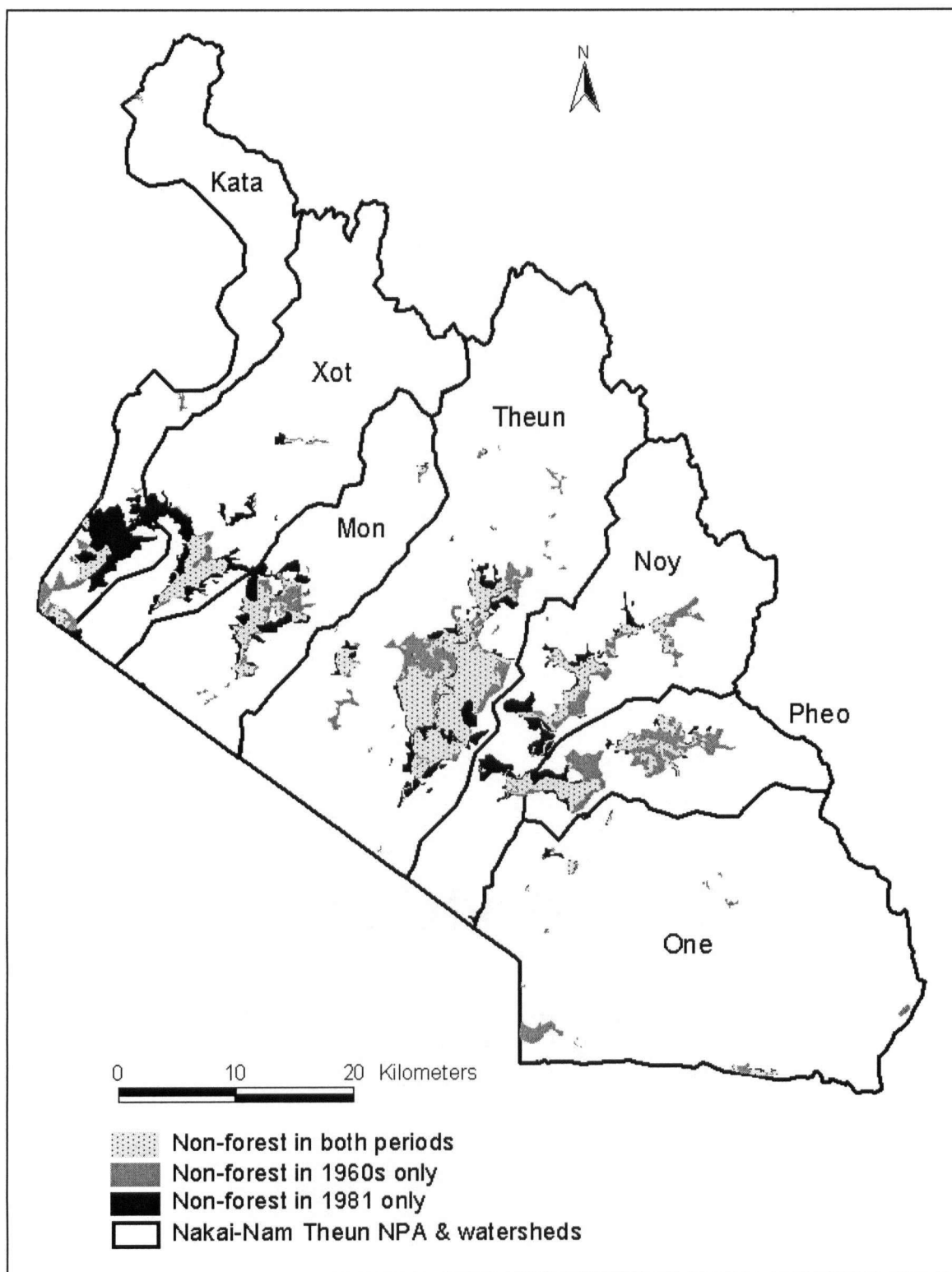
Table 4.8: Values of $r \times 100$ for all forest for homogenized maps, exclusive of the Nam One watershed.

	1960s-81	1981-92/93	1960s-92/93
Full area	0.061	n/a	n/a
1992/93 map area	-0.227	-0.069	-0.051

Comparison of Tables 4.1 - 4.5 with Tables 4.6 - 4.8 shows that the homogenization exercise in some cases reversed the direction of calculated forest cover change, but the general trend remained the same: a reduction in rates of forest loss with the passage of time.

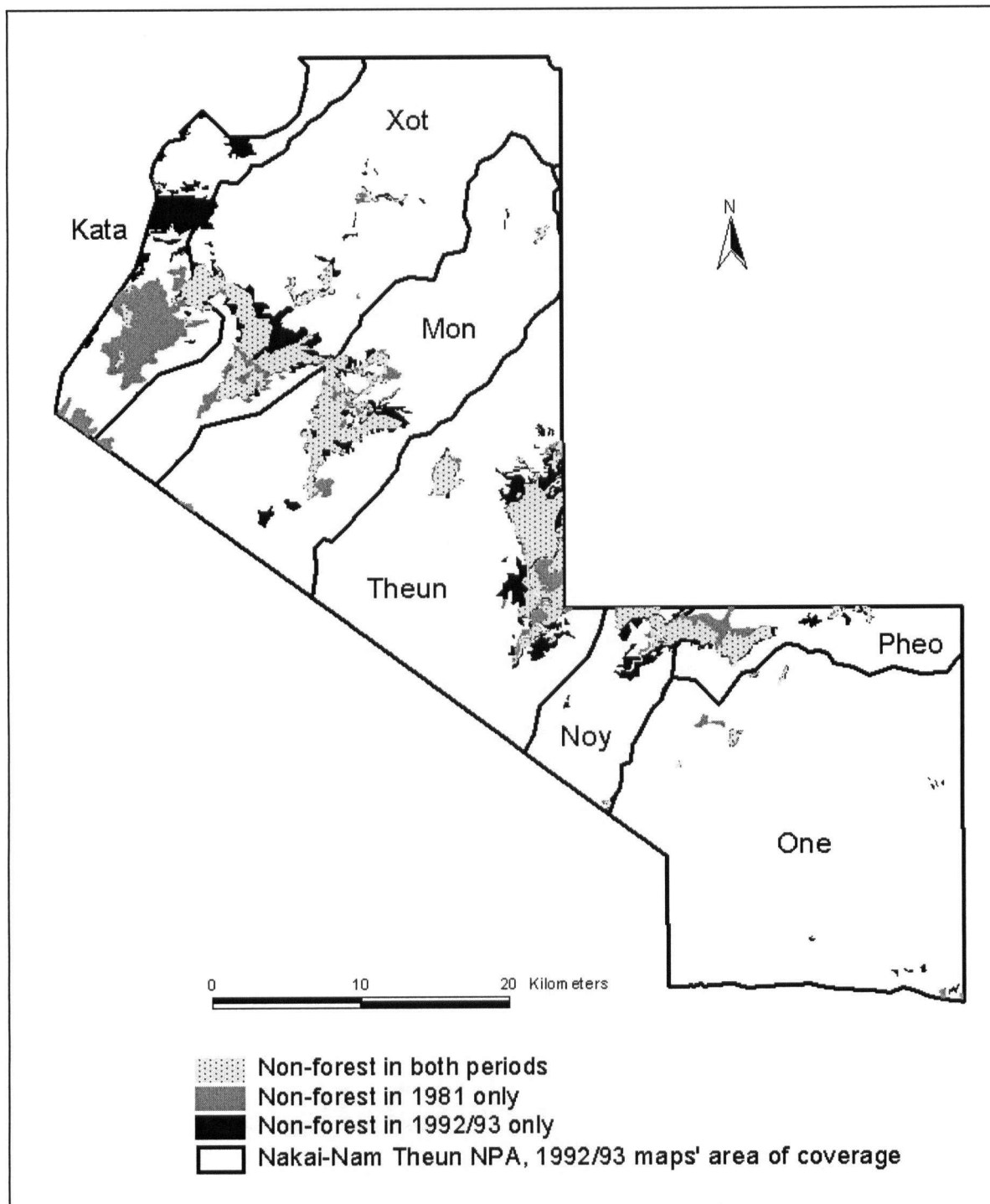
4.1.3 Convex hulls analysis

Figure 4.1 compares the extent of non-forest between the homogenized 1960s maps and the 1981 maps, and Figure 4.2 does the same for the homogenized 1992/93 maps and 1981 maps. They show that, especially in the earlier period, with the exception of the Nam Kata watershed the clearing that occurred was more a process of filling in a broad swidden/forest mosaic than expanding, balloon-like, into the unbroken forest of the protected area.



1960s 1:50 000 data have been homogenized to approximate the cartography of the 1981 1:100 000 maps.

Figure 4.1: Comparison of non-forest from 1960s 1:50 000 and 1981 1:100 000 topographic maps.

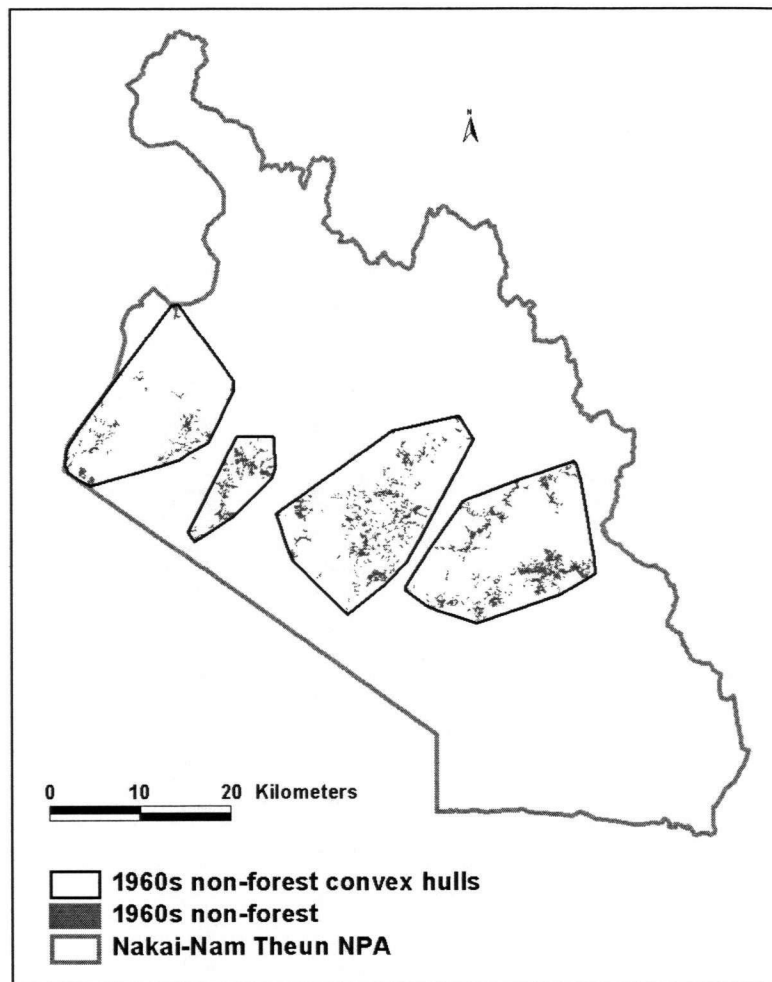


1992/93 1:125 000 data have been homogenized to approximate the cartography of the 1981 1:100 000 maps.

Figure 4.2: Comparison of non-forest from 1981 1:100 000 and 1992/93 1:25 000 topographic maps.

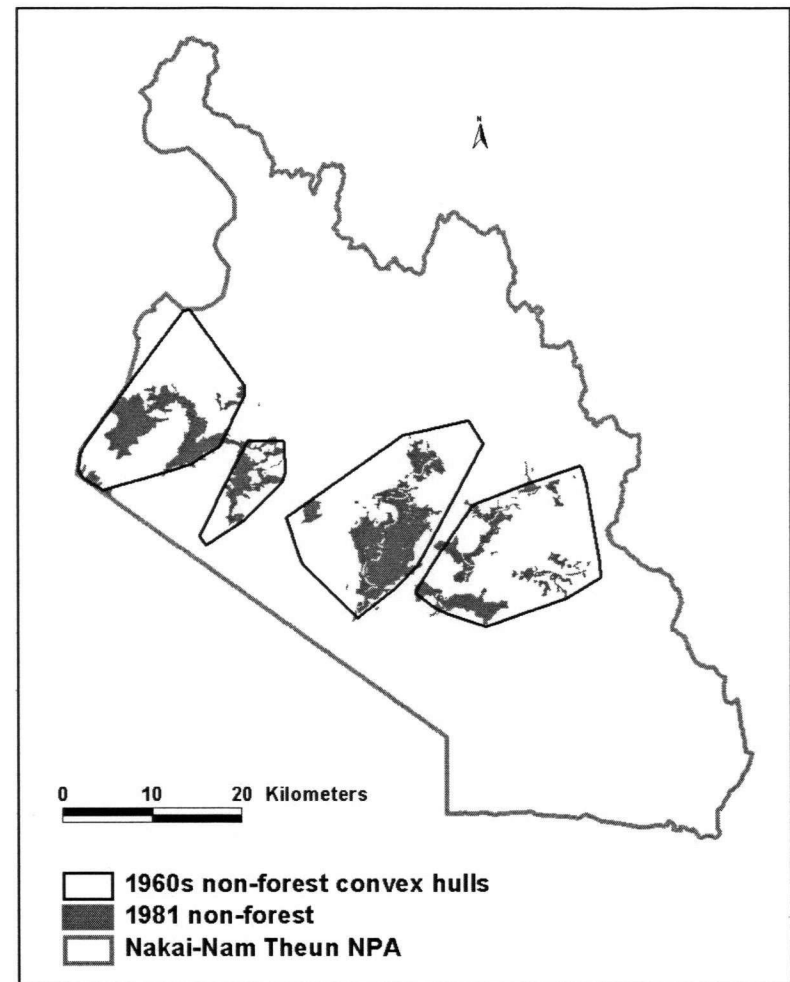
The in-filling is demonstrated quantitatively and more rigorously through the convex hull analysis. Figure 4.3 shows the construction of convex hulls around non-forest of likely anthropogenic origin in the 1960s. When overlaid onto the 1981 maps, they capture 95% of the non-forest of that period (Figure 4.4). Deforestation occurred between the two periods, but internally within pre-existing bounds, rather than as an outward expansion.

Figure 4.5 shows non-forest in 1992/93 starting to expand somewhat beyond the bounds of the convex hulls, especially along the northwestern edge of NNT. Nonetheless, the 1960s hulls still capture 86% of non-forest area mapped in 1992/93.



Only anthropogenic non-forest away from the Nakai Plateau is shown. Non-forest in the southern Nam One watershed is not shown.

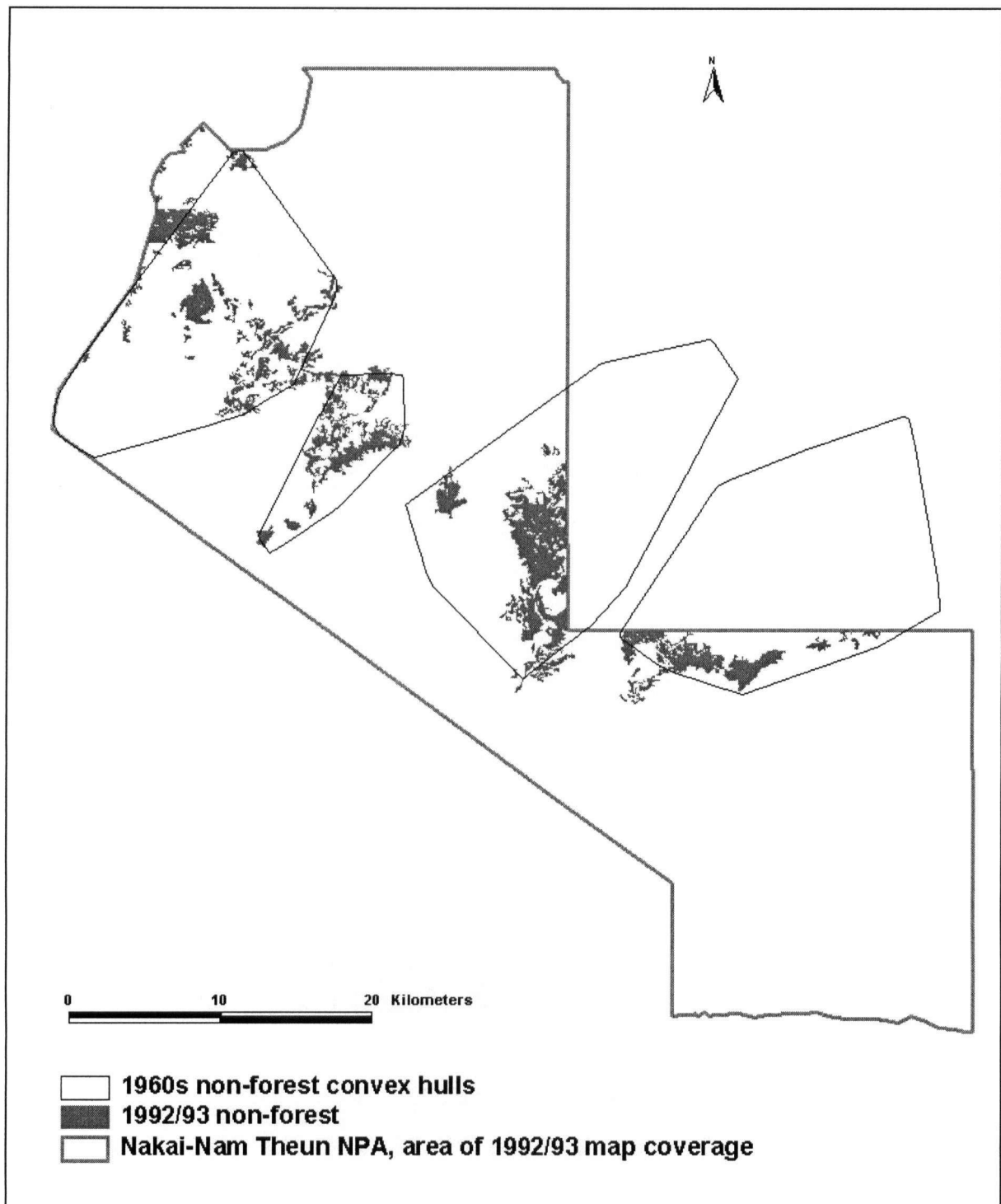
Figure 4.3: Convex hulls around non-forest from 1960s 1:50 000 topographic maps.



Only anthropogenic non-forest away from the Nakai Plateau is shown. Non-forest in the southern Nam One watershed is not shown.

Figure 4.4: 1960s non-forest convex hulls overlaid on non-forest from 1981 1:100 000 topographic maps.

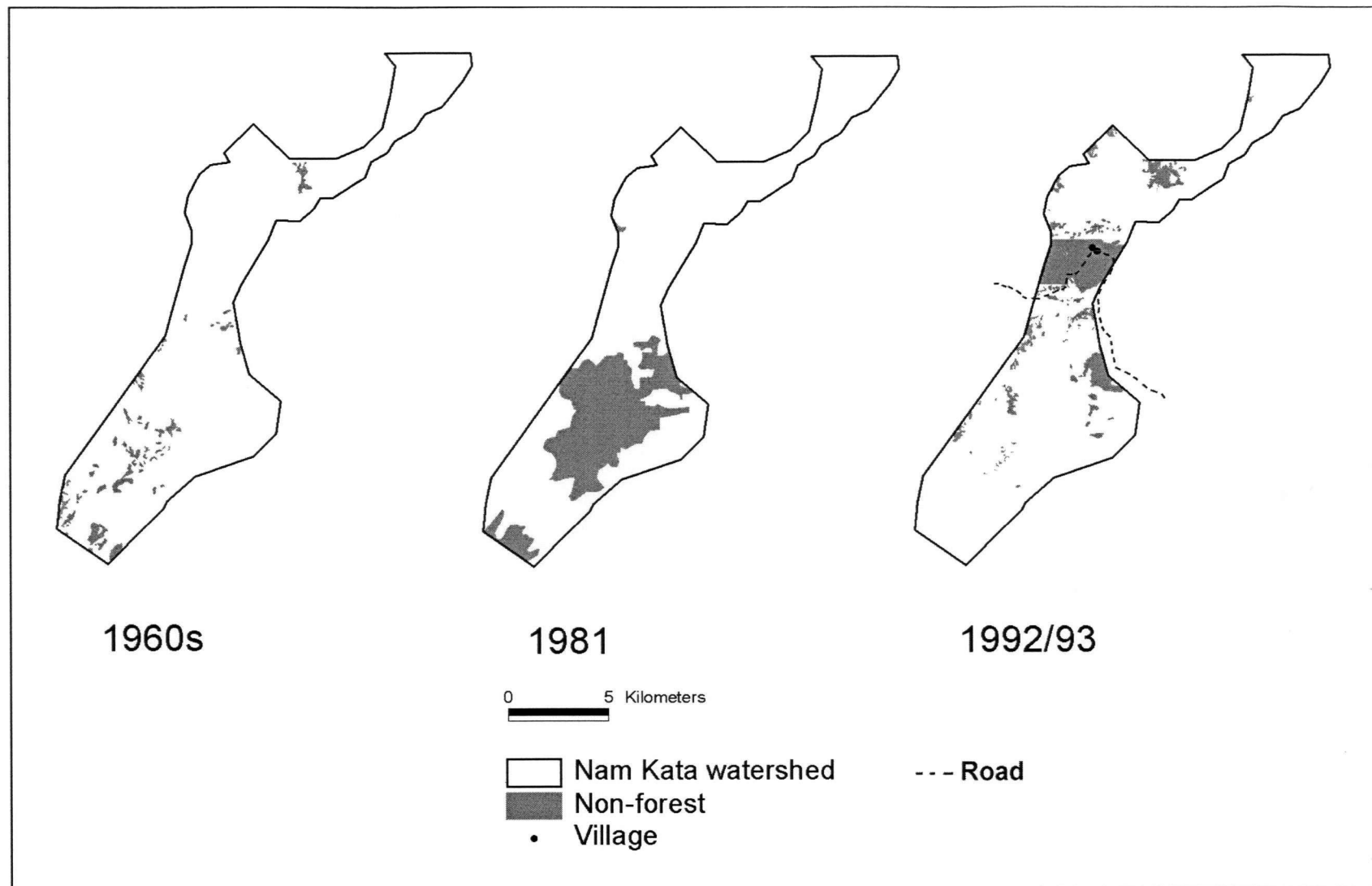
Note: The increased density of non-forest depicted between the two figures appears more dramatic than reality due to scale differences of the maps.



Only anthropogenic non-forest away from the Nakai Plateau is shown.
Non-forest in the southern Nam One watershed is not shown.

Figure 4.5: 1960s non-forest convex hulls overlaid on non-forest from 1992/93 1:25 000 topographic maps.

Figures 4.1, 4.2 and 4.5 show an exception to the pattern of in-filling, along the northwestern border of the protected area in the Nam Kata watershed, where clearing expanded well beyond the limits of the 1960s. Figure 4.6 isolates the Kata watershed and shows the extent of non-forest from each map series without homogenized correction for scale. Since nearly all of the changes occurred within the lower the watershed covered by the 1992/93 maps, only this area is shown. It can be seen that, although the sum total of cleared area was somewhat constant from 1981 to 1992/93, there was a pronounced shift in its location during this period. This shift is probably related to the construction of dirt road through the area between 1981 and 1992/93, and the subsequent establishment of two villages along the road.



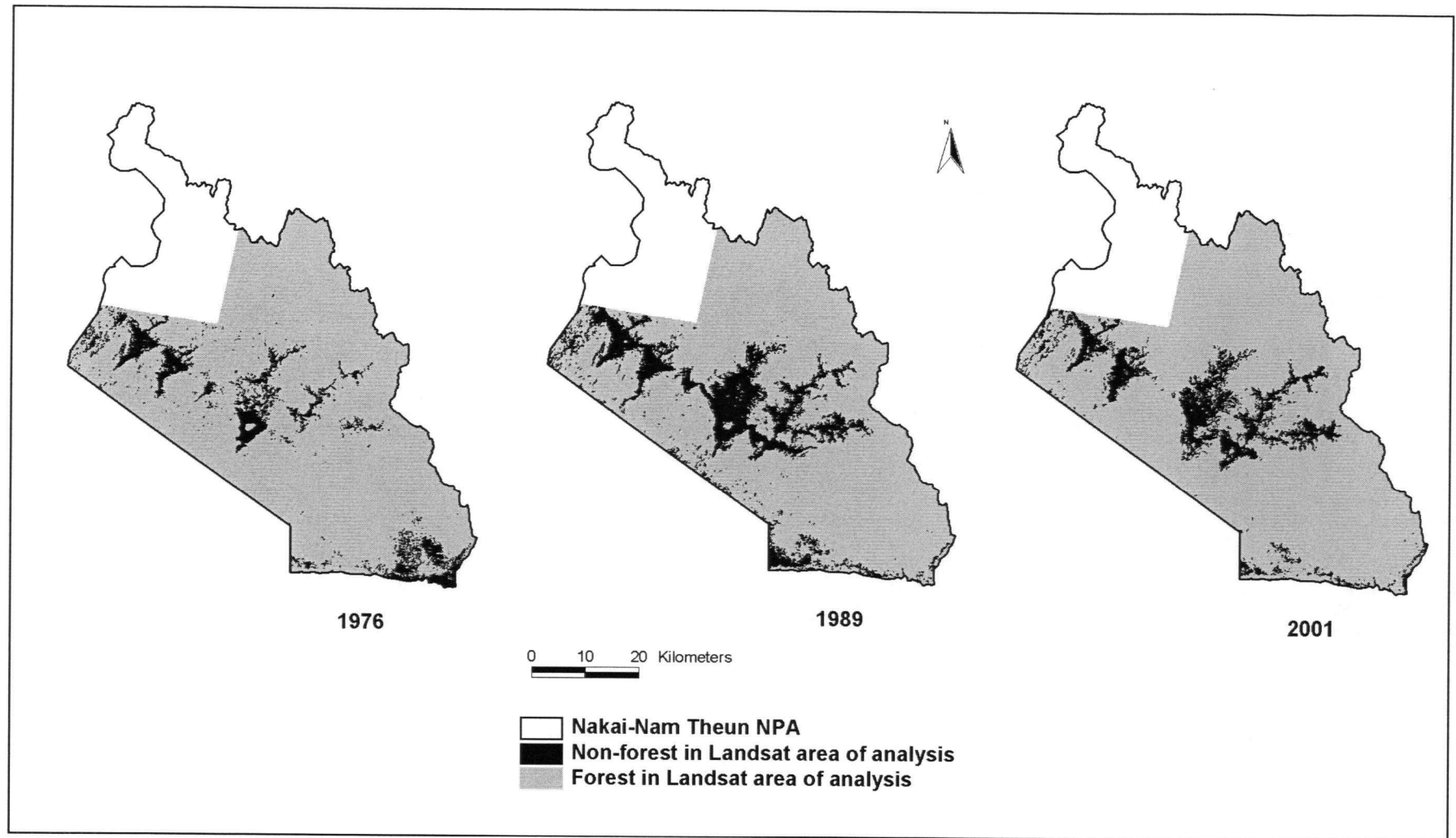
Non-forest areas have not been corrected for differences in map scale. Only the southern portion of the Nam Kata covered by the 1992/93 maps is shown.

Figure 4.6: Non-forest in the Nam Kata watershed from 1960s, 1981 and 1992/93 topographic maps.

4.1.5 Landsat

Figure 4.7 shows the supervised Landsat classification of NNT's forest and non-forest in 1976, 1989 and 2001. Table 4.9 summarizes the area of forest in each watershed for each year, and Table 4.10 gives r , the annual rate of change, between each period in each watershed, all watersheds combined, and all inhabited watersheds.

Qualitatively, the Landsat and map results corroborate each other: significant decline in forest cover until the 1980s, and a recovery since then. Quantitatively, the Landsat results probably represent more accurately the magnitude of the changes, since the Landsat analysis lacked most of the problems of comparison of the map sets.



Non-anthropogenic open areas such as fluvial scrub and sandbanks, rock outcrops, and mountain summits are grouped with "forest".

Figure 4.7: Supervised Landsat classification of non-forest and forest in NNT NPA, 1976, 1989 and 2001.

Table 4.9: NNT forest classified from Landsat for 1976, 1989, 2001.

Watershed	1976		1989		2001	
	ha	%	ha	%	ha	%
Kata	6,101	83.4	5,290	72.3	5,843	79.9
Xot	12,903	79.5	11,503	70.9	13,063	80.5
Mon	24,673	90.3	23,538	86.2	23,870	87.4
Theun	68,547	91.6	62,278	83.3	65,715	87.9
Noy	38,720	95.3	34,487	84.9	34,998	86.1
Pheo	18,656	96.7	15,050	78.0	15,823	82.0
One	65,122	91.2	66,850	93.6	68,831	96.4
All	234,722	91.3	218,995	85.2	228,141	88.8

Table 4.10: NNT forest cover r from Landsat for three epochs between 1976 and 2001.

Watershed	$r \times 100, 1976-89$	$r \times 100, 1989-2001$	$r \times 100, 1976-2001$
Kata	-1.097	0.829	-0.173
Xot	-0.884	1.060	0.049
Mon	-0.362	0.116	-0.132
Theun	-0.738	0.448	-0.178
Noy	-0.890	0.123	-0.404
Pheo	-1.652	0.418	-0.659
One	0.202	0.243	0.222
All	-0.533	0.341	-0.114
Exclusive of One watershed	-0.826	0.384	-0.253

4.1.6 Summary

Taken together, the geodata show three eras of forest cover dynamics in NNT:

1. Long-term forest cover stability prior to the 1960s or early 1970s;
2. A decline of about 0.5%/year from the mid 1970s to late 1980s;
3. An increase of about 0.3%/year since the 1980s.

As described in Section 4.3, below, the pattern in NNT is in contrast to a consistent decline in forest cover over Laos as a whole during the same periods, at a higher rate than experienced at any time in NNT.

4.2 TRENDS IN FOREST TYPE

The largest scale, 1992/93 topographic maps clearly took the greatest care to distinguish "thin forest" from dense forest (4.3% of the 1992/93 area of analysis exclusive of the Nam One watershed is classified as "thin forest", compared to 0.3% "open canopy" over the same area in the 1960s and 0% "forêt claire" in 1981). Although 'dense' forest as viewed

by cartographers does not necessarily equate to older, high quality forest, a trend toward increasing open or 'thin' forest would be considered detrimental for conservation of NNT, and so an understanding of the trend in the balance between the two forest types is desirable. Of the 45% of NNT covered both by the 1992/93 maps and Landsat, the maps classified 88% as dense forest. My Landsat analysis of a similar time, 1989, classified 83% of the same area as forest, indicating a more conservative selection of higher quality forest. Furthermore, 62% of the area classified by the 1992/93 maps as "thin forest" lies outside the areas of forest as defined by the analysis of 1989 Landsat. This is consistent with the fact that I used only known areas of high quality, old forest as training areas for the Landsat classification. Consequently, the Landsat analysis of forest evidently does not include degraded or obviously secondary areas, and the trends it shows are for forest of comparatively high quality. We can be confident that forest cover is not being maintained in NNT at the expense of increasing proportion of secondary, degraded formations. This is contrary to a trend found by Fox *et al.* (2000) in a small area of northern Vietnam subject to swidden agriculture, which from 1952 to 1995 saw a pronounced conversion of open and closed canopy forest to more degraded habitats.

Although no specific analysis was done of the relationship between forest clearance and elevation, it is clear from examination of the topographic maps that clearing in NNT largely follows the boundaries of the comparatively level lowlands along NNT's interior river valleys, which, not surprisingly, is where the villages are concentrated. Consequently, during periods of forest decline, lower elevation forest was lost disproportionately to upper elevation forest.

4.3 TRENDS IN FOREST COVER NATIONALLY

According to calculations from data in Baker *et al.* (2000) and Azimi *et al.* (2001), between 1989 and 1997 forest cover in the whole of Laos declined at an instantaneous rate of 1.7%/year, more than three times the highest rate of decline shown by Landsat for NNT (in the period 1976-1989).⁵ Lepers *et al.* (2005) calculated that during 1981-2000 - the general period of forest stability or increase in NNT - Southeast Asia as a whole had the greatest expansion in cropland and decrease in forest of any region the world.

It is not surprising that rates of forest cover change are lower in NNT, since it is a protected area. By comparison, what are the rates in other protected areas? Using the SPOT analysis described earlier, DoF and LSFP compared 1990 and 2000 forest cover in

⁵ An independent Landsat analysis showed that forest cover declined markedly on the adjacent Nakai Plateau in the 1980s and 1990s, but this was due mainly to logging of the reservoir area of the proposed Nam Theun 2 dam (NTPC 2005), and so is not considered further here.

three other forested NPAs in central Laos, Nam Kading (NK), Phou Xang He (PXH) and Dong Phou Vieng (DPV). NK is the first NPA north of NNT, and PXH and DPV are the first significantly forested NPAs south (Figure 2.1). Annual, instantaneous rates of forest cover change for each were -0.49%, -1.2% and -3.7% per year, respectively.

Combining these three sites yields an annual r of -1.7% over the sum of their collective area, precisely the same as Laos as a whole in approximately the same period, and a much more negative trend than in NNT. Nam Kading, however, is something of an anomaly in that it is the only uninhabited NPA in Laos. Excluding it, the rate of forest change in the two inhabited NPAs, PXH and DPV, was -3.2%/year. While there are no population figures available for these areas, their ratios of area/village frame that of NNT: 99 km²/village in DPV, 66 km²/village in PXH and 77 km²/village in the NNT area of analysis (DFRC [2001]). Consequently, differences in population density are unlikely to explain the differences from NNT in rates of forest change. In fact, the rate for NNT is much closer to that of an uninhabited NPA, NK, than the two inhabited ones.

4.4 TRENDS IN OTHER BIODIVERSITY IN NNT

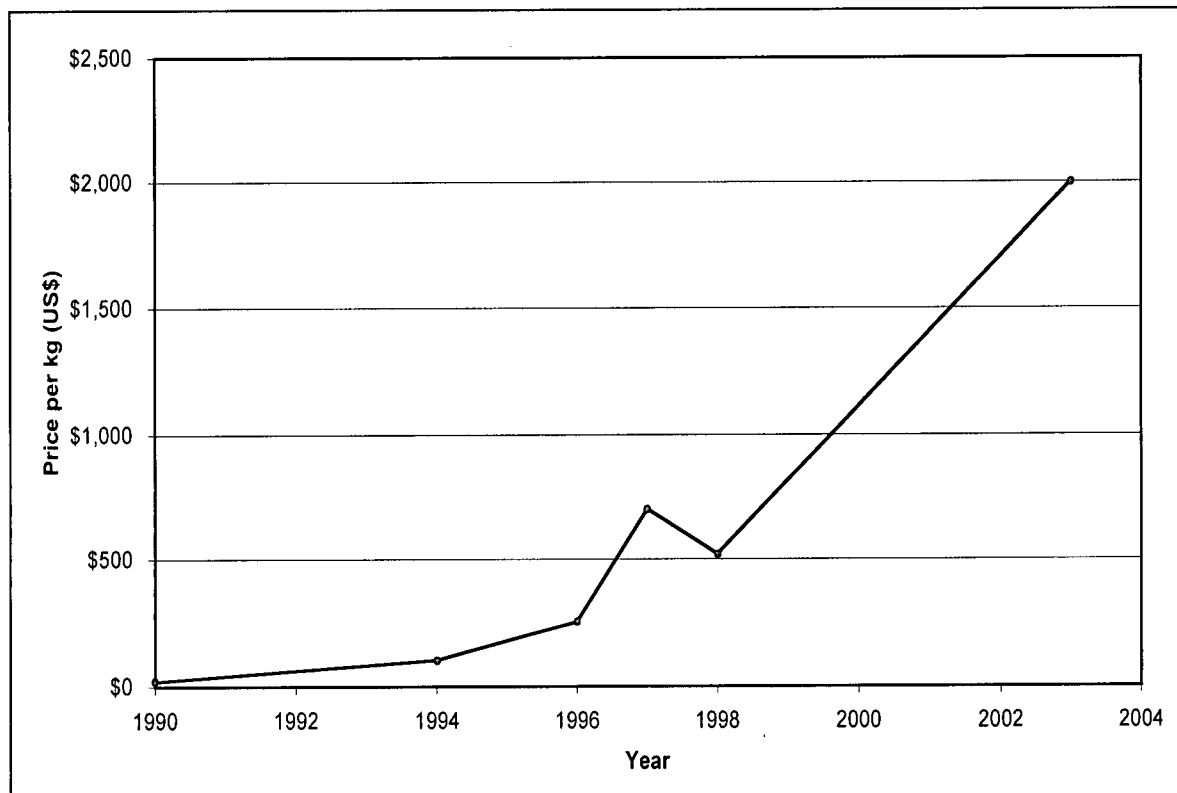
The most obvious trend in biodiversity in NNT in the last twenty years is an explosion in wildlife poaching and trade, principally to Vietnam of animals valued in traditional East Asian medicine, with many of the animals destined for China (Nooren & Claridge 2001). The broad figures are staggering; for example, each year tens of millions of wild turtles enter China through the trade networks (van Dijk *et al.* 2000 and papers therein), some of them without doubt collected in NNT.

The trade in wildlife and forest products from Nakai-Nam Theun is at least centuries old (Hickey 1982; Tran Van Quy 2002), but the current, catastrophic intensity is a phenomenon of only the past two decades. Local villagers consistently report that Vietnamese poachers first appeared in NNT in significant numbers in 1984 or 1985 (Robichaud & Stuart 1999). This may be related to concurrent economic liberalization in Vietnam and China, and/or a rapprochement and renewed crossborder trade between the two countries after China's punitive invasion of Vietnam in 1979. In any case, the demand from Vietnamese and ultimately Chinese trade networks for a diversity of wildlife from Laos quickly accelerated to alarming levels (Nooren & Claridge 2001). Figure 4.8 shows the escalation in the price since 1990 that a Lao villager could obtain from a Vietnamese trader for single, 1 kg Chinese Three-striped Box Turtle *Cuora trifasciata* (a.k.a., 'golden turtle').⁶ Two NNT villages involved in the trade reported that they handled 300 of these turtles per

⁶ In China, consuming the blood of *C. trifasciata* is believed to cure cancer (Yoon 1999).

year in the early 1990s, but by the late 1990s the figure had declined to 1-10 year, due to heavy exploitation of the species (Timmins & Khounboline 1999). It is now so rare that in the course of several wildlife surveys in NNT and adjacent areas since 1994 (including two by herpetologists), no biologist has succeeded in seeing a single specimen of this species, wild or captive.

Table 4.11 shows prices for other wildlife quoted in successive years in the late 1990s in areas in or near NNT, including a proposed extension to the reserve.



Sources: Timmins & Khounboline (1999), Tobias (1997), Robichaud & Stuart (1999), Robichaud (2003).

Figure 4.8: Trend in the local trade value of Chinese Three-striped Box Turtle *Cuora trifasciata* in and around NNT NPA, 1990-2003.

Table 4.12: Wildlife sale prices in the vicinity of NNT NPA, 1997-2005.

Adapted from Robichaud & Stuart (1999); 2003-2005 data from Robichaud (2003; 2005)

Species	Prices in Lao Kip (in 000s)*		
	1997	1998	2003-2005
Big-headed Turtle <i>Platysternon megacephalum</i>		30/kg	150/kg
Indochinese Box Turtle <i>Cuora galbinfrons</i>	2 each	10/kg	30/kg
soft-shelled turtle <i>Amyda/Pelochelys</i>	15/kg	15/kg	70-100/kg
Tokay Gecko <i>Gecko gecko</i>	1 each	2 each	
monitor lizards <i>Varanus</i>		10/kg	
pythons <i>Python</i>		2/kg	
(King?) cobra <i>Naja</i> sp/ <i>Ophiophagus hannah</i>		200/4kg;	
pangolins <i>Manis</i>	15-20/ kg live	45/kg live	200/kg
macaques <i>Macaca</i>	bones: 1.5/kg infants: 5 each	bones: 2/kg infants: 15 each	
Douc Langur <i>Pygathrix nemaeus</i>	bones: 1.5/kg	bones: 2/kg infants: 60 each	
gibbons <i>Hylobates</i>	bones: 1.5/kg infants: 6 each	bones: 2 / kg infants: 100 each	
bears <i>Ursus</i>	70-80/gall bladder	300/"bia" of dried gall (1 kg = 26 "bia")	
otters <i>Lutra/Aonyx</i>	5/pelt	100/50cm of pelt	1,000/≥50 cm pelt
antlers of Sambar <i>Cervus unicolor</i>	20-50	60	500 - 3,000

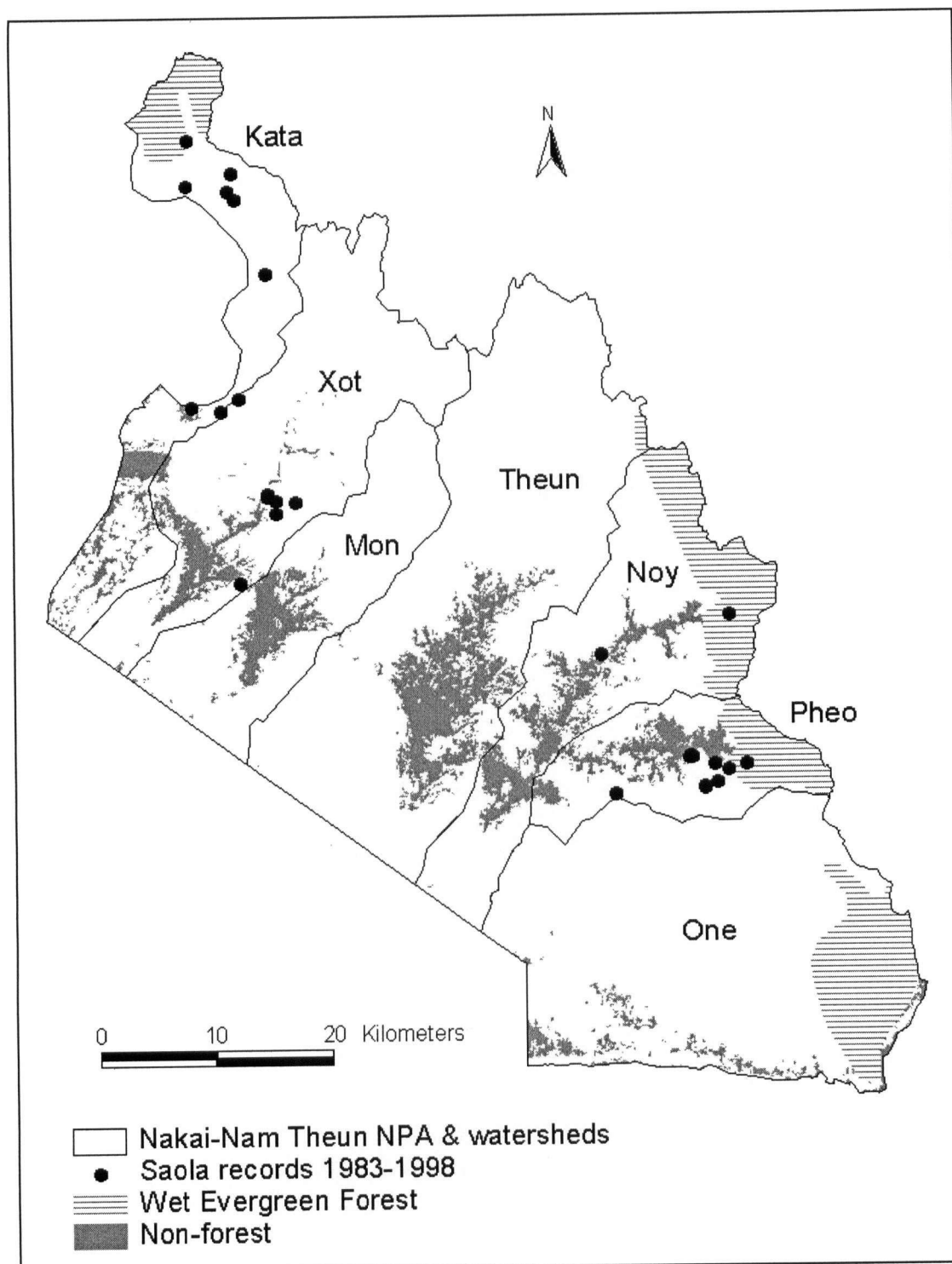
*USD equivalents: 1997: \$1=1,000 kip; 1998: \$1=2,500 kip; 2005: \$1=10,000 kip

It is instructive to place these prices in two contexts. First, during this period, about 73% of the Lao population lived on <\$2/day (UNDP 2004b), and the proportion was undoubtedly higher in rural areas. Second, many of the species shown in Table 4.11 had little or no cash value prior to 1985. Therefore, subsequent village cash income in NNT must have increased substantially from sales of wildlife and other forest resources, a conclusion with which Chamberlain *et al.* (1996) concur. Foppes (2001), in a survey of the use of NTFPs in three villages in NNT, documented two phenomena: An unusually high use of NTFPs by NNT's residents, and an acute decline in the past decade in several species of commercial value. The declines have been of far greater magnitude that can be explained by local human population growth, and are due to a sharp increase in external demand. Items as diverse as large rattans and *C. trifasciata* turtles are now essentially commercially extinct in NNT.

4.5 DISTRIBUTION OF BIOTA OF CONSERVATION PRIORITY

Biological significance within NNT can be defined and measured in a near-infinite number of ways (e.g., richness, endemism, global conservation significance), any of which can be applied to habitats, or to individual species of plants and animals. There is also a diversity of opinion on which parameters are most appropriate for assessing the conservation value of an area. In any case, data from NNT for many potential indices are insufficient to identify local areas of biological importance within the reserve. There are two components of NNT's biota, however, that are both generally recognized to be of very high conservation significance, and whose distribution within NNT is comparatively well known. One is wet evergreen forest, which is the most globally significant terrestrial habitat in Laos, and the other is Saola, the wildlife species of highest priority for conservation attention in NNT.

Timmins & Evans (1996) mapped the approximate distribution of wet evergreen forest in NNT. For Saola, I compiled all documented records of the animal in NNT from the 1980s and 1990s (little information on Saola in NNT has been collected since that time). Figure 4.9 maps both in NNT, indicating areas of high conservation significance, and their position relative to areas of forest clearance from a composite of Landsat 2001 and, for areas not covered by Landsat, 1992/93 (mostly) and 1981 topographic maps. Although Saola has an affinity for wet evergreen forest, the mapped distributions of the two only partly correspond mainly because all areas have not been surveyed for Saola. Another reason is that wet evergreen forest is a continuum, and even areas outside of its subjectively mapped distribution in NNT are wetter than other parts of Laos. Figure 4.9 indicates that both Saola and wet evergreen forest are presently most threatened by agricultural clearing in the Nam Pheo watershed, secondarily in the Nam Xot for Saola and the Nam Noy for wet evergreen forest.



Non-forest within the Landsat area of analysis is from classification of Landsat 2001; outside the Landsat area of analysis it is from 1992/93 (primarily) and 1981 topographic maps.

Sources: Wet evergreen forest - Timmins & Evans (1996); Saola records - Schaller & Rabinowitz (1995), G.B. Schaller (pers. comm.), Timmins & Evans (1996), Robichaud & Stuart (1999).

Figure 4.9: Distributions of Saola, wet evergreen forest and non-forest in NNT NPA.

4.6 TRENDS IN HUMAN DISTRIBUTION

The annual population growth rate for Laos as a whole is 2.2 % (UNDP 2004a). Concrete data for NNT specifically are lacking. However, a socio-economic study by CARE in 1996 estimated that the rate was well in excess of 3% in villages on the adjacent Nakai Plateau and even higher in NNT. The assessment was based, for example, on village demographic structure (high percentage of individuals < 15 years old) and villagers' self assessments of the trajectory of their populations (Chamberlain *et al.* 1996).

Given NNT's long human occupancy but low population density (about 1.5 persons/km²), high growth rates must be a relatively recent phenomenon, and they are not due to immigration. Possibly, they represent a 'baby boom' demographic release following the communist ascension to power in 1975, which ended decades of intermittent warfare in the country. This was probably amplified by the general acceleration of population growth in the developing world in the 1960s, from declining mortality due to the spread of medical care (Sinclair & Wells 1989). The CARE study concluded that in 1996 villages were in a stage of "pre-demographic transition", characterized by high fertility and high but lowering infant mortality, and that this transitional acceleration of population growth had commenced about a decade earlier.

Russell (1988) summarized estimates from five tropical areas (India, Borneo, Java, African rain forest and African savannah woodland) of what he termed "critical population densities of swidden farmers" - human densities within which swidden cultivation is sustainable without altering its traditional practice. The estimates range from 10 to 50 persons/km². The convex hulls (Section 4.1.3) that enclose nearly all of NNT's swidden/forest mosaic and all of its villages have a combined area of 750 km² (about 1/5 of NNT). This equates to a population density of 8 persons/km², below the lowest range given by Russell. It is possible, then, that despite recent population growth, within the historic expanse of their impact in NNT humans and their traditional livelihoods remain within carrying capacity. Chazee ([2000]) reached the same conclusion based on his first-hand observations in three NNT villages. It should be noted, however, that Brush (1975) outlined several problems with applying the concept to humans, and specifically to swidden cultivators.

Many of the villages in NNT are of long standing, with several known to have existed at approximately their current locations for at least 150 years, and probably much longer (Chamberlain *et al.* 1996). Indeed, comparison of NNT villages on the 1943 topographic maps and those mapped as of 2003 by the Nam Theun 2 Watershed Management and Protection Authority (WMPA 2004) reveals a degree of social stability that is remarkable for

the region. Both sources show precisely 40 named villages, and 30 of the 2003 villages existed at more or less the same place and by the same name in 1943.⁷

Different ethnic groups tend to cluster in different watersheds of NNT (Figure 2.3), and since their livelihood practices differ, this could influence rates of forest cover change. Table 4.12 compares for each watershed its ethnicity, population in 1996 (the last year for which data are available), population density and rates of forest change from Landsat 1976-2001.

Table 4.13: Ethnicity, population and forest cover change in NNT's watersheds.

The Nam Kata watershed is not included because the ethnicity and population size of its only two villages are not known.

Source: WMPA (2004)

Watershed	No. of villages by ethnicity	Population, 1996	Persons/km ²	Forest cover <i>r</i> , 1976-2001 / 1989-2001
Nam Xot	Vietic: 2	550	1.5	0.05 / 1.06
	Tai-Kadai: 1	139		
	subtotal 689			
Nam Mon	Katuic: 5	797	2.8	-0.13 / 0.12
Nam Theun	Katuic: 13	1,634	2.2	-0.18 / 0.45
Nam Noy	Vietic: 8	827	3.2	-0.40 / 0.12
	Katuic: 3	264		
	Tai-Kadai: 1	213		
	subtotal 1,304			
Nam Pheo	Tai-Kadai: 3	455	2.8	-0.66 / 0.42
	Katuic: 2	76		
	subtotal 531			
Nam One	no villages	0	0	0.22 / 0.24

It is problematic to draw conclusions from Table 4.12 about a relationship between ethnicity and impact on the forest. Relationships could be obscured by differences in population density, and the possibility that new clearing may have been the consequence of the establishment of one or more new villages during the period of analysis. It is perhaps noteworthy, however, that the only areas with no loss of forest throughout the period were the two areas with population densities of < 2 persons/km².

⁷ The mapped village stability may extend even earlier than 1943. The early maps actually date from 1909-1929, but were 'partially corrected in 1943'. Unfortunately, it is not known if the 1943 corrections included villages or if villages are shown as they existed in 1909 or 1929.

5 DISCUSSION

5.1 EXPLAINING THE TRENDS IN NNT'S FOREST COVER

5.1.1 Introduction

The findings show some clear trends in NNT, which have fundamental implications for management of the protected area. The two most important questions to be considered are:

- Why did forest decline before the 1980s?
- Why has forest cover and village distribution since remained stable under increasing human population?

5.1.2 Pre-1980s decline in forest cover

In the mid 1960s forest cover of NNT was 97%, from which it declined at about 0.5%/year. If the formula for r , the instantaneous rate of forest change, is recast and used for a regression, it shows that at this rate of decline NNT must have been 100% forested just six years earlier, in about 1960. Since the area has been inhabited by swidden cultivators for at least a few hundred years, this clearly cannot be the case. The decline of 0.5%/year is a recent anomaly.

Evidence discussed in earlier sections rules out logging and immigration as drivers of the decline. There are three other likely explanations, none exclusive to the others:

- impacts of the American Indochina War
- natural population growth
- changes in local subsistence strategies.

Each is examined in turn, below.

Impacts of the American Indochina War: It has not been studied to what extent U.S. aircraft sprayed chemical defoliants such as Agent Orange in NNT, but its use there is unlikely. During the war the American military use defoliants to expose two things, bases of the Viet Cong in South Vietnam and branches of the Ho Chi Minh Trail, neither of which occurred in NNT. Also, over the course of years of interaction with NNT's villagers by myself and others, I have never heard of villagers mentioning defoliant spraying (although I don't know how many have been asked directly). Furthermore, in Vietnam, where Agent Orange spraying was heavy, Vietnamese scientists consider it a minor factor in forest loss in the country (Fox *et al.* 2001).

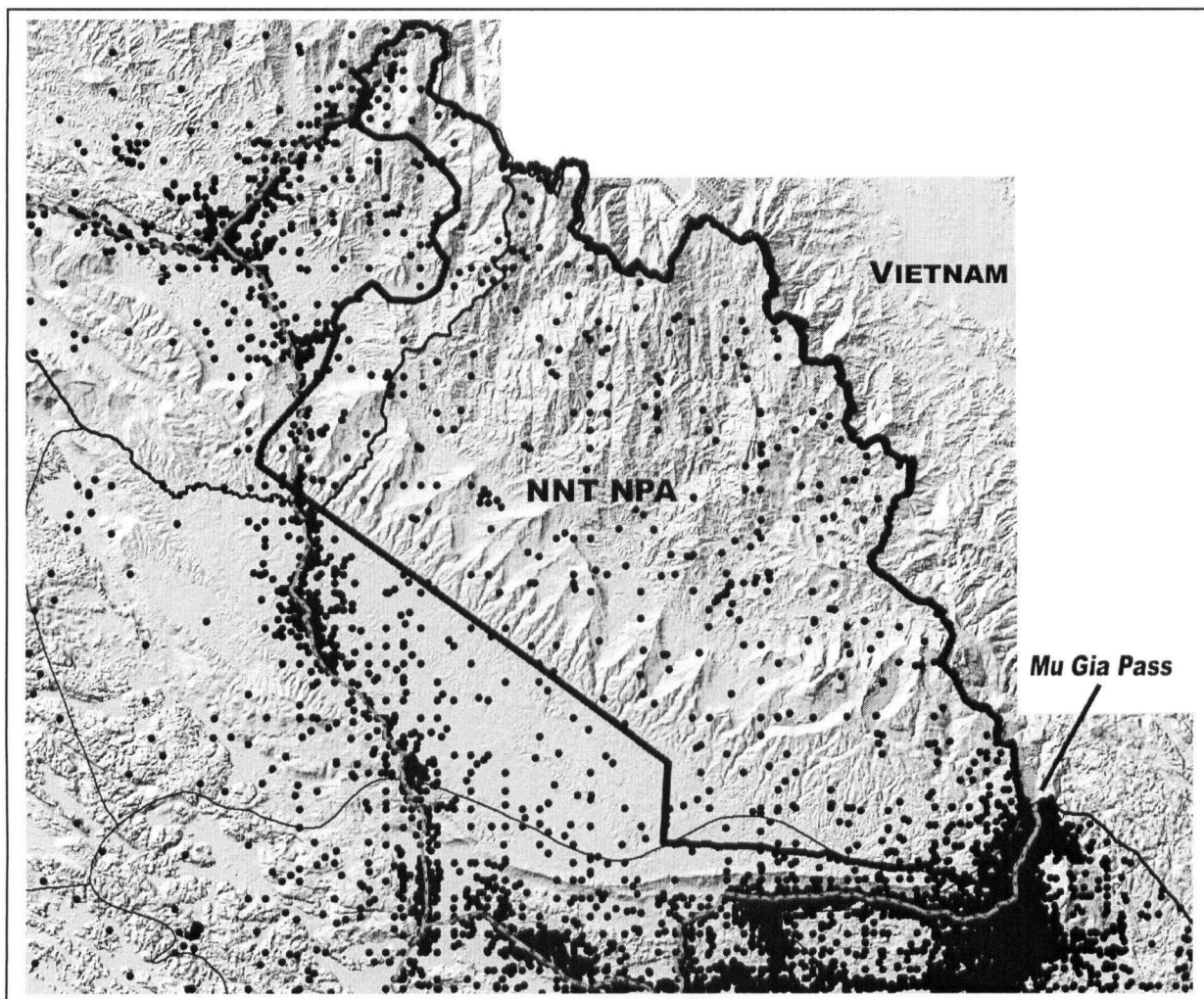
NNT was, however, subjected to conventional bombing. Figure 5.1 shows the distribution of bomb drops in the area during the American Indochina War. Bombing was

intense along roads around the reserve, particularly in the southeast near the Mu Gia Pass. The escarpment of the Mu Gia Pass forms the southeastern corner of NNT. The pass was also the main head of the Ho Chi Minh Trail in Laos, and as a consequence was one of the most heavily bombed points of the war (Prados 1999). This could have caused some forest loss in the Nam One watershed before the mid-1970s (the last U.S. combat sortie over Laos was in April 1973). In fact, the 1976 Landsat images show a large area of open habitat in NNT near the pass (Figure 4.7), which was not present on the 1967 topographic map. This is likely due to air attacks against the Mu Gia Pass and/or its surrounding anti-aircraft defenses, some of which were probably situated atop the escarpment in NNT.⁸

Figure 5.1 shows that bombing was scattered and comparatively light within the rest of NNT, insufficient to cause significant forest loss, at least in areas beyond the Nam One watershed. Although bombing could have ignited forest fires, it is unlikely the fires would have expanded on a large scale, given the damp conditions of NNT. Furthermore, forest fire is seldom, if ever, mentioned as a consequence of American bombing elsewhere in Indochina.

As noted earlier, however, conventional bombing was of sufficient magnitude to drive the residents of some NNT villages into hiding in the forest in the late 1960s and early 1970s. Populations of some other villages were relocated outside of NNT by the US-allied Royal Lao Government, and some of these people returned to NNT after the war (Chamberlain *et al.* 1996). Consequently, there were several years during the war when, atypically, forest fallows were not cleared for agriculture. Since five of the 1:50 000 map sheets used in the study, covering 64% of the area of analysis, are dated during this period of suspension in forest clearance (1967, 1969 or 1970), as a baseline they probably show an atypically low extent of forest cover in NNT. Consequently, rates of forest decline calculated subsequently, after villagers resumed their normal livelihoods in the early 1970s, would be atypically high. This likely accounts for at least some of the decline in forest cover during this period, at least as shown by the topographic maps.

⁸ That the deforestation recovered quickly - by 1989 at the latest - indicates that it was not from Agent Orange spraying, the effects of which can last for decades.



Bombing on the Lao side of the border only is shown.
Source: UXO Laos

Figure 5.1: Bomb drops in the vicinity of NNT NPA during the American Indochina War.

Population growth: The American Indochina War probably suppressed population growth in NNT at a time when it was accelerating in the rest of the developing world. This suppression would have been released after the war, and the release is probably a contributing factor to the increased forest clearance until the 1980s. Additional population was added by the return of villagers exiled from the area during the war.

Changes in local subsistence strategies: Ethnic Brou residents of NNT report that in 1975 cadres of the new communist government arrived in their village with upland rice seed, and encouraged the villagers to grow more rice and rely less on wild and cultivated tubers, because the consumption of rice conformed more to the dominant Lao culture (author's own data). It is likely this resulted in the clearance of more forest for swiddens than had been done traditionally by the Brou and others, although the magnitude of the change is not possible to estimate from available information.

In conclusion, three factors probably worked in concert to reduce forest cover between the 1960s and 1980s: war-time suppression and then release of indigenous agriculture, increasing post-war population and post-war encouragement of upland rice cultivation by the new Lao government. None of these is an endemic characteristic of the local human-forest ecology.

5.1.3 Post 1980s stability of forest cover

Sandewall *et al.* (2001) likewise reported an increase in forest cover in the 1990s at their study site in northern Laos, but attributed it to local declines in human population (-3%/year) from out-migration, a situation not paralleled in NNT.

In NNT, the observed shift to stability of forest cover can be partly explained as a simple contrast to the spike in clearing in the 1970s, when residents returned to their villages after the war and resumed normal livelihoods (villages in Sandewall *et al.*'s study area did not suffer similar levels and impacts of bombing). But not only was post-1980s forest clearance less than previously, Landsat data show *no* loss of good forest, and perhaps an increase, even in the face of growing populations. Several explanations could reasonably account for this, none of which is necessarily exclusive:

- establishment of NNT as a National Protected Area in 1993;
- swidden reduction campaigns by the Lao government;
- agricultural intensification by NNT's residents;
- stability of NNT's villages;
- villages feeding their growing populations from means other than increased agricultural production.

Each possibility is discussed in turn, below.

Establishment of NNT as a National Protected Area: NNT's gazettelement as an NPA in 1993 is alone insufficient to explain the stability of its forest cover, since at the same time forest declined in three forested protected areas near NNT. In addition, a simple change in administrative designation of the area would not explain the trend without a functional mechanism linked to the change, such as relocation of villagers out of the new reserve, which did not happen in NNT.

The combination of NNT's status as an NPA and the attention brought to the area by the proposed Nam Theun 2 dam did, however, suppress illicit commercial logging in the area (World Bank 2000). Logging could have been a factor in forest loss in the other NPAs.

Swidden reduction programs of the Lao government: The foremost policy goal of the Lao Department of Forestry is to replace swidden cultivation with other means of rural livelihood, such as fixed plot cash cropping and rice paddies. Chamberlain *et al.* (1996) reported that at least as early as 1996 villagers in NNT were aware of GoL's policy to reduce swidden agriculture, but acknowledged they had no sense how well villagers adhered to the policy.

Two lines of evidence suggest that GoL initiatives alone are insufficient to explain the recent stability of forest cover in NNT. First, villages in NNT are, compared to other areas of the country, more isolated from the reach of GoL administration and monitoring. Only a few can be reached by vehicle (and only in the dry season). If anything, efforts to reduce swidden were probably prosecuted less intensely in NNT than other areas of the country. Yet, over the country as whole during the period of stability in NNT, forest cover was declining at the rate of 1.7%/year, and 3.2% in other inhabited protected areas in central Laos. Second, the topographic map analysis shows that forest loss was already abating in the decade between 1981 and 1992/93, but implementation of GoL's campaign to control swidden through land allocation didn't commence until 1995 (MAF 2003).

Agricultural intensification: Villages may have responded to increased population by intensification rather than expansion of their agriculture, and this is one of the mechanisms promoted by GoL to reduce swidden. There is little a farmer can do to increase the production of an upland swidden field, since the field cannot be irrigated, widely applied with fertilizer or easily sprayed against insect pests. The only options for intensification are to shift to fixed plots such as rice paddies, or reduce the fallow period between swiddens.

The latter however, reaches a point of diminishing returns in productivity if fallow periods drop below about five years (Hansen & Sodarak 1997).

Rice paddies are uncommon in NNT. Limiting factors are insufficient flat terrain and suitable soil, and to some extent limited cultural experience with and/or interest in paddy development among NNT's ethnic groups. Only five villages (four of them are the only ethnic Sek villages in the NPA) have significant areas of rice paddy, and three of these are in the Nam Pheo watershed. But each of the five villages have had paddies for decades (and probably centuries in the case of the Sek), preceding my period of analysis, and forest cover was stable across all watersheds of NNT, not just the Nam Pheo. Furthermore, as of 1996 only one of the villages was using an imported, higher yield paddy rice variety (Chamberlain *et al.* 1996). For these reasons, replacement of swidden with increased rice production from paddies cannot explain the overall stability of forest cover in NNT.

If swidden fallow periods are reduced, the result is to cultivate and fallow a smaller expanse of swidden/forest mosaic *per capita*, but more frequently. If this is done in response to increasing population, the resulting landscape pattern will be more cleared area (regardless of how they organize it, villagers will have to plant a larger area of swidden each year to feed larger populations) and increasingly younger secondary forest within the mosaic, but stability of surrounding mature forest. In contrast, if villagers stick to traditional fallow regimes as their population increases, the landscape pattern will be larger cleared areas coupled with progressive erosion of mature forest as traditional swidden/forest mosaics expand. There is some evidence for fallow reduction from this study: Landsat data show that the area of mature forest has been stable, while the FIPD SPOT analysis, when corrected, indicates that secondary habitats saw an increase of about 9% in proportion of cleared land from 1990-2000. However, the average range of fallow periods reported in 1996 for four sample NNT villages, 4-10 years (Chamberlain *et al.* 1996), is still longer than the range of 3-6 years reported from two provinces in northern Laos (Fujisaka 1991). In addition, in the course of field studies in the past decade by social scientists and agronomists, villagers in NNT frequently reported declines from overexploitation in local natural resources (fish, wildlife and NTFPs) and poor rice yields due to intermittent floods and pests, but none seem to have complained of declining rice yields due to reduced fallow periods, something that is frequently mentioned in more densely populated areas of Laos (Chamberlain *et al.* 1996; NTPC 2005; Chazee [2000]). For these reasons, reduction in fallow period alone is unlikely to account for stability of the area's forest cover.

Stability of NNT's villages: The degree of settlement stability in NNT is remarkable, especially given the upheavals of wars and revolution endured by Laos in the latter half of the 20th century. Since the printing of the 1943 maps used in this study, Laos has witnessed occupation by the Japanese (in World War II), a post-war return to French Colonial rule, the departure of the French, the American Indochina War, its own civil war, and the commencement of communist rule. NNT's social stability is in stark contrast to neighboring Vietnam where, for example, since 1976 more than 3 million people have moved from the Red River Delta to the Central Highlands of the Vietnamese Annamites (Hodgdon 2004).

This social stability goes a long way toward explaining the stability of NNT's forest cover. The distance from their village that a family can cultivate a swidden is limited by the time and effort of travel (usually by foot) required to reach the site to clear, plant, weed, repel pests (such as wild pigs) and harvest, and transport the crop back to the village. If a village doesn't move, the area of its swidden fields cannot expand indefinitely, and few villages in NNT have moved in recent decades.

A number of reasons explain the settlement stability in NNT. One is ethnicity, with NNT populated by groups with a tendency for sedentariness. Another reason may be sufficient local carrying capacity, with the rich environment and low population density of NNT providing enough local resources (including forest fallows) to support residents indefinitely without moving. The typical response of shifting cultivators to population growth is village fission and migration (Kunstadter & Chapman 1978), a phenomenon that is uncommon in NNT. A third possibility is that large areas of NNT may be ill-suited for settlement and agriculture due to poor weather (such as near the Vietnam border), steep terrain, poor soils or other factors. The extent of cultivation witnessed in NNT is possibly defined simply by environmental constraints (certainly, there is a preference for settling and cultivating relatively level areas near rivers). This may explain why the large Nam One watershed has seen almost no settlement since at least 1943.

Finally, the Lao government has lately instituted a policy of consolidating rural villages into larger communities, and presumably by extension keeping them from splitting off new villages, but this is much more recent than the trend of stability seen in NNT.

Villages feeding growing populations from means other than increased agriculture: Rarely does an upland family in Laos produce enough rice to feed themselves for the entire year. But in Laos, and in particular in the rich environment of NNT, rice insufficiency is not the same as food insufficiency (Chazee [2000]). Lao villagers employ a diversity of strategies to fill annual rice deficits. These include consumption of non-rice

carbohydrates such as cassava, corn, or wild tubers and shoots; selling livestock (particularly water buffalo) to earn cash to buy rice; and trading their labor for cash or rice (ADB 2001; Dechaineux 2001). Another important strategy in many areas, including NNT, is the collection and sale of wild animals and plant NTFPs, and using the cash to buy rice (Chamberlain *et al.* 1996; Nooren & Claridge 2001).

The study by Foppes (2001) of NTFP use in NNT showed that locally consumed resources, such as forest vegetables and mushrooms, remain abundant, while many commercially valuable plants were severely depleted in the 1990s. The most valuable wildlife species, such as Chinese Three-striped Box Turtle, were depleted at the same time. Indeed, given NNT's unusually diverse and abundant biodiversity and its proximity to trade networks in Vietnam, its residents have been better positioned to earn income from trade in natural resources than have villagers in most other areas of Laos, and their embracement of this opportunity was noted by Chazee ([2000]). In NNT, the increase in wildlife and NTFP trade is the most pronounced change in natural resource use in at least the past two decades.

NNT's residents have no cars or motorcycles, few motor boats, stereos, or other tangibles. What then, have they done with the income earned from selling \$2,000 turtles? A reasonable hypothesis is that, instead of opening new swiddens to feed their growing populations, they have used income from the wildlife trade to buy rice. This could also explain why villages have not responded to their increasing population by spinning off new settlements to cultivate other areas.

The hypothesis is suggested by the coincidence in timing (1980s to present) of the sharp increase in wildlife trade and the stability of NNT's forest cover in the face of high population growth. Support for the hypothesis also comes from the fact that the two nearby protected areas that have seen significant declines in forest cover (Dong Phou Vieng and Phou Xang He) are poorer in biodiversity than NNT (Robichaud *et al.* 2001), and are not along the Vietnam border. Consequently, the intensity and value of wildlife trade there has probably been much lower than in NNT. In addition, it has been observed that maximization of agricultural production is generally not the goal of traditional forest swiddeners. Instead, their goal is minimization of labor (Beckerman 1983), and selling a turtle is undoubtedly easier than clearing and cultivating a swidden. Villagers in NNT have continued to rely on the forest as their populations increase, but new markets for forest resources and the rich NNT environment have allowed a partial shift in their pattern of forest use, from growing rice from swiddens to buying rice with wildlife.

Similarly, Brashares *et al.* (2004) documented a shift to increased exploitation of wildlife in Ghana in response to declines in Ghana's offshore fishery, a traditional source of income and protein. But the shifts differ in nature: resource scarcity made it obligatory for Ghanaians, while it has probably been optional for NNT's residents, adopted in the interests of labor minimization.

It is not clear, however, where purchased rice would have come from, and if it is feasible for villagers to transport it from the nearest market (on the Nakai Plateau). But the one vehicle track and the navigable rivers of the lower watershed mean that rice could be transported under motor power to within about one days' walk of most villages in NNT. That may be close enough to bring sufficient quantities the rest of the way by foot, but this needs further study. Furthermore, in some years the five villages with paddy land probably produce surplus rice, and surpluses are commonly traded or sold to other villages.

In summary, the factors most likely to have contributed to the maintenance of NNT's forest cover are the area's social conservatism and stability, possibly some reduction in swidden fallow period (perhaps in response to GoL) and, more significantly, the consumption and trade of NTFPs and trade of wildlife. NNT is probably similar to other Lao protected areas in its increase in human population, but unique in the value of its wildlife trade, the stability of its forest cover and perhaps the stability of its human settlement. Of the explanations considered, the hypothesis that best fits the juxtaposition of all trends is that the generation of cash through the trade in forest resources has substituted for clearing new land to grow rice.

5.2 IMPLICATIONS FOR THE CONSERVATION OF NAKAI-NAM THEUN

5.2.1 Some guidelines for management

Nakai-Nam Theun is a large and diverse area. Resources for its conservation - both financial and human - should be focused where they can do the most good. The findings of this research suggest some guidelines that can lead to more effective management of NNT, some of which are applicable to other protected areas in the region.

1. Nakai-Nam Theun is distinctive, and needs to be studied specifically.

I was able to trace 20 published papers on swidden cultivation in Laos, and all are based on research in the northern provinces of Laos (Fujisaka 1991; Roder & Maniphone 1995; Roder *et al.* 1995a; Roder *et al.* 1995b; Roder *et al.* 1995c; Roder *et al.* 1996; Hansen & Sodarak 1997; Pravongviengkham 1997; Roder 1997; Roder *et al.* 1997a; Roder *et al.*

1997b; Roder *et al.* 1997c; Roder *et al.* 1998; Roder & Maniphone 1998; Cohen 2000; Roder 2001; Sandewall *et al.* 2001; de Rouw *et al.* 2002; de Rouw *et al.* 2004; Ducourtieux 2004). This is not surprising, since the form and intensity of swidden practiced in the north makes it a threat to forest cover in many areas, and it is natural to study a problem where it is worst.⁹ But the lessons from these studies have been applied to Laos as a whole, including NNT, culminating in the GoL policy to eliminate swidden nationwide, and the prominent focus on 'solving' swidden in NNT's management plans. Yet swidden in the north may have little in common with practices elsewhere in the country, such as NNT.

NNT also has a distinctive ethnic landscape, environment, and dynamic of resource abundance yet connection to insatiable markets. Studies, generalizations and management models drawn from other areas may have little relevance - and may even be counterproductive - to wise stewardship of NNT. Jarosz (1993), from her research in Madagascar, amply demonstrates the complexity of links between deforestation and potential causative factors such as swidden, population growth, economics and governance. Before detailed management interventions are designed for NNT, fuller understanding of the situation on-the-ground is needed. This is in contrast to the view of Chazee [2000] who, in contributing to the design of a rural development project for NNT, wrote "...there is no further need for general studies". Findings from this study suggest otherwise, and it is perhaps not surprising that the project mentioned suffered chronic setbacks traceable to superficial comprehension of local socio-economics and culture. At the project's end, a member of its internal evaluation unit concluded, "Regarding the [unsuccessful] agriculture activities, we didn't begin by looking carefully into the custom and culture of the local people" (H. Phimphisane, quoted from author's own data).

Even within NNT, each watershed and its villages have unique histories, cultures and ecological dynamics, and each needs focused study before effective management can be designed.

2. Suppression of wildlife trade in NNT could promote forest loss, and vice-versa.

In recent years, NNT's residents have probably fed growing populations less through expansion of agriculture, more through increased collection of forest resources for consumption and trade. Had NNT's biodiversity not been so rich, and had the market demand for wildlife and other resources not escalated in Vietnam and China, there might have been more forest clearance in NNT than occurred in the past twenty years.

⁹ Five of Laos' twenty provinces have no national protected areas (or only fractions of adjacent ones), because they have so little forest left. All are in the north.

This presents a conundrum for conservationists: If NNT's management heeds calls to crack down on wildlife trade in NNT, this could cause a release in forest clearance. If forest clearance for swidden is banned, it could force continued reliance on wildlife trade to procure rice. Baker *et al.* (2000) observed this in Vietnam, about which they wrote, "By prohibiting clearance of fallows for cultivation, the Government forces swiddeners to rely upon NTFP collection, hunting wildlife, fuelwood collection, timber cutting, selling rights to their land, and hiring out their labor to meet their subsistence needs". In NNT, opening access to markets for village cash crops is not the answer (even if it were economically viable, which is doubtful), since improved access would only exacerbate the wildlife and NTFP trade.

The point is that NNT's residents will continue to live in large measure on the forest - either producing food from it through swidden agriculture, collecting food from it, or collecting things from it to sell for food. Cutting off one strategy will inevitably stimulate a shift to another.

It should be noted that wildlife trade is a special case, and the feedback mechanism does not flow in the opposite direction. That is, allowing expansion of swidden is unlikely to end the trade in threatened wildlife. International demand has driven wildlife prices too high, and a 'desirable' level of local income probably has no practical upper limit. Even with storehouses bulging with rice, and/or with supplemental income from the sale of cash crops, a NNT villager is unlikely to forego the opportunity to collect and sell a \$2,000 turtle.

Even without intervention, the era of lucrative wildlife trade in NNT may be fading. In 2003, residents of a village just outside the northern boundary of the protected area said fewer Vietnamese poachers now entered NNT than five years earlier, because the most valuable resources, such as *Aquilaria* wood and highly prized turtle species, had been exhausted, leaving less to attract the poachers (author's own data). Consequently, the ability of villagers to substitute the sale of wildlife and NTFPs for clearing new rice fields may be coming to an end.

This puts villagers in a resource squeeze: at the same time that market pressure and poaching have depleted commercial wildlife and NTFPs, government is pressing them to reduce their area of swidden. Given the constraints to agricultural intensification in NNT (e.g., Chazee [2000]), if population growth continues it is unlikely villagers can maintain their standard of living while reducing both their traditional agriculture and trade in forest resources.

3. The most pressing threat to NNT's forest cover is from populations outside the reserve.

In recent years, the greatest shifts in NNT's forest cover have been in the Nam Kata watershed, along the northern border of the protected area. The impacts are undoubtedly originating from a dense human population just to the north of the reserve, and this is discussed in more detail in the next section, Geographic Priorities for Management (5.2.2). Consequently, a fundamental shift from management focus to-date is needed - thus far rural development projects aimed at conserving NNT's biodiversity have worked only in villages within the reserve's boundary.

4. Human population growth is the ultimate threat to NNT's biodiversity, of which swidden cultivation and unsustainable harvest of forest resources are only proximal symptoms.

Prohibiting one or the other of swidden, NTFP collection or wildlife trade will likely stimulate an increase in the other(s) in NNT. The reason that none of these actions in themselves is a conservation solution is that none addresses the root problem - recent and atypical acceleration of human population growth. Russell (1988) observed of swidden: "...this farming system is superbly well adapted for conserving tropical forest, *unless* the local population exceeds a critical density". He concluded that unless human population growth is addressed, "...all other conservation measures are futile, always in the long run and often in the short run". Locally, the issue was succinctly framed by an official of the provincial government in Khammouane Province, Mr. Sivixay Soukkharath, who said at workshop on NNT in 2003, "On the one hand, we want to conserve the area, and on the other we want to improve people's livelihoods. Have we thought about how many people can live in the [NPA] under these conditions, and what to do with the surplus population?" (author's own data).

Although the importance of population growth is increasingly acknowledged, it is seldom acted on in conservation and development projects in Laos. Such projects tend to employ agriculture specialists far more often than population biologists, and the former, acting naturally from what they know, put faith in agricultural intensification to address conservation and poverty issues. But agronomists have concluded that the potential for agricultural intensification in NNT is limited (and, in any case, it is only a temporary answer at best), due to constraints of terrain, climate and soil (Chazee [2000]). And even where conditions permit, such transition is often very slow, and frequently unsuccessful. Yet human population is increasing as the forest resources on which NNT's residents depend decline. Consequently, if an expansion of swidden is to be avoided, and the unsustainable collection

of forest resources ameliorated, management efforts will have to provide one or more of the following in NNT:

- Family planning services to reduce pregnancy rates. This will be especially important as development continues to lower rates of infant and overall mortality.
- Protection of NNT's wildlife and NTFPs from outside poachers, coupled with programs to allow sustainable harvest by residents.
- Opportunities for voluntary emigration of some NNT residents out of the reserve, such as skills training for life in provincial towns (L. Chazee, pers. comm.).
- Opportunities for generation of sustainable cash income. Potential mechanisms include employment as reserve staff and payment for services such as anti-poaching patrolling. These may be a partial solution only, since there are limited opportunities for benign generation of income in the reserve. Contrary to frequent suggestion, it is difficult to see how the promotion of cash cropping could fill the gap. Villages are far from a major market, and road infrastructure would undermine NNT's role as a conservator of biodiversity. Expansion of cash cropping is the major threat to some other protected areas in Laos (Robichaud *et al.* 2001). It should be noted that given the tight interconnection in NNT between livelihood and culture, substitution of wage labor for the former poses some risk to the latter.

5. If NNT's villages do not move, land allocation and other land control measures may not be necessary.

Management must decide wisely where action is needed, but also where it is not. Attempts to control resource exploitation in Laos by formulaic programs such as land allocation, land use planning and village relocation from highland areas have frequently had deleterious consequences for the well-being of the target populations, and have even exacerbated overexploitation of natural resources (Hansen & Sodarak 1997; ADB 2001).

Results from this study show that NNT's residents cultivate food within swidden/forest mosaics whose boundaries have changed little since at least as far back as the 1960s. The swidden stabilization that GoL desires to achieve through land allocation already exists in NNT, at least to a much greater degree than in other forested areas of Laos. Agriculture and forest conservation lands in NNT have already been allocated, by indigenous institutions and practical constraints on the extent of areas that can be brought under cultivation. Furthermore, global studies indicate that the population densities of NNT's present swidden/forest mosaics remain within carrying capacity for the maintenance of forest cover and traditional livelihoods (Russell 1988).

This results of this study caution against NNT's management confusing means (e.g., land allocation) with ends (forest conservation). If management simply informs residents that they may not move their villages, and if human population growth is stabilized and increased access does not open the area to outside land grabbers and immigrant farmers, then there is doubtful justification *vis-à-vis* forest conservation to bar NNT's residents from their traditional agricultural systems. At the least, more detailed on-site assessment is warranted before interventions are attempted.

6. Planned development of a track network in NNT could result in an expansion of swidden.

In the last two decades the extent of swidden/forest mosaic in NNT has remained stable due in part to limitations on the distance farmers can travel from village to field. The convex hulls analysis (Section 4.1.3) shows that cultivation in NNT has been confined to discrete, non-overlapping areas of swidden/forest mosaic, defined by watershed. The latest management plan for NNT proposes development of a track network to link NNT's watersheds, tracks wide enough to accommodate a two-wheeled tractor. This will increase the distance from his village that a farmer can effectively cultivate and harvest a field, and could result in 'bridging' and merging the discrete swidden/forest mosaics. It will make possible an expansion of swidden beyond limits that have existed for at least the past forty years, and possibly centuries. It will also expand the potential range and volume of local commercial harvest of NTFPs, such as rattan.

Perhaps the reserve's new management team can control this, but they are untested, and it gives them yet another issue for their already dispersed attention and resources.

5.2.2 Geographic priorities for management

Geographically, the management resources of a protected area should be focused where the pressure on biodiversity is most severe, or where biodiversity is most significant, and best where the two intersect. The identification of where attention should be focused to insure maintenance of NNT's forest cover is complicated by the fact that variation in the areas of analysis constrains comparison of the individual watersheds. But looking at the only epoch for which there is complete coverage of NNT, map analysis between the 1960s and 1981, the results show that only three watersheds, Kata, Theun and Pheo, retained less than 90% forest cover in 1981 (Table 4.2). The three watersheds with the deepest negative trend in forest cover (*r*, uncorrected) during this period were Kata, Xot and Theun, all steeper than -0.5%/year (Table 4.2).

In 2001, of the five watersheds covered fully (or nearly so) by the Landsat analysis (i.e., all but Kata and Xot), the One had by far the most extensive forest cover, 96%, and Pheo the least, 82%, with the others clustered between 86-88%. The result for the Pheo watershed is somewhat artificial, since the Nam Pheo river is just a tributary of the Nam Noy, and its watershed was delineated for separate analysis because of its discrete human population.¹⁰ Selected based on its human rather than physical geography, it is not surprising that it shows the greatest human impact. Nonetheless, it is likely to represent a discrete management unit within any management strategy for NNT, which justifies its separate consideration.

The SPOT analysis, which did not cover the Kata watershed, showed greatest increase in clearing in the decade of the 1990s in the Xot.

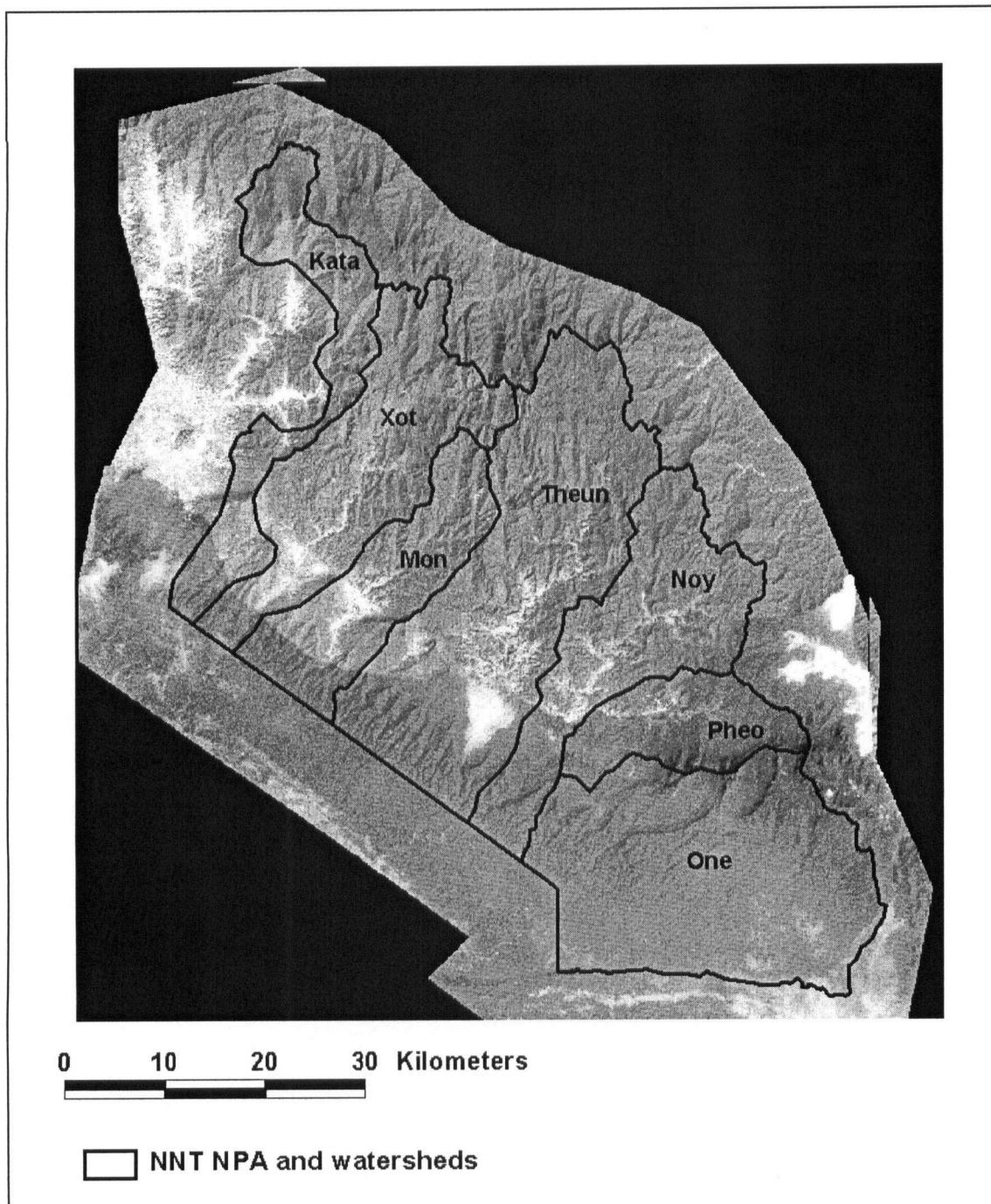
In summary, based on threat to forest cover, three or four watersheds stand out as most important for management attention, Kata, Xot, Pheo and possibly Theun. A curious aspect of this result is that, with the exception of the uninhabited One, the Kata and Xot have the lowest human densities of NNT's watersheds. Although the population of the Kata is not known, it has only 5% of NNT's villages (2 of 40) within 12% of NNT's area. The Xot has only three villages, and by far the lowest population density of the known inhabited watersheds (Table 4.12). In sum, there is little correlation between a watershed's population and the magnitude of its forest loss.

For the Kata, there are probably two explanations. First, sometime since 1981, a dirt road was cut through the lower Kata and Xot watersheds, ending just over the border of the adjacent Mon watershed. Figure 4.6 shows that the road apparently attracted increased clearing to the Kata watershed, at least in part through the establishment of its only two villages (in the portion within NNT). Second, alone among NNT's watersheds, the Kata is split by the boundary of NNT and only its southern half lies in the reserve. The northern half was not included in NNT because of a high density of villages and deforested land. But the impacts of these villages are undoubtedly crossing the boundary of the reserve. Figure 5.2 shows a composite Landsat MSS image of NNT and the surrounding area from the only year for which I have full Landsat coverage, 1976. It is clear, even from this older image, that the main pressure on the Kata's forest is from villages outside the reserve's boundary, not within the reserve. One management option is to extend the northern boundary of NNT to include the nearest concentration of villages affecting its forest cover, along the upper Nam Kata river. The reason for exclusion of this area - its human density - when the boundaries of

¹⁰ The same is true for the Nam Mon, a tributary and sub-watershed of the Nam Xot.

NNT were drawn may be the strongest argument for including it formally under the aegis of NNT's management.

The trend in the Xot watershed is harder to explain. While cleared areas correspond to the route of the road, they predate it. The road seems to have followed the path of the clearing, rather than the reverse. Rather, the watershed's proximity to the density of villages just north of the reserve (less than 5 km distant) is likely more significant.



The bright, white patches on the far right of the image, over Vietnam, are cloud. Most other light patches are deforested areas.

Figure 5.2: Landsat MSS 1976, showing distribution of pressure on NNT's forest.

An assessment of forest clearance indicates, on one level, in which watersheds conservation attention should be focused. Are these the same areas with the most significant biodiversity? The strongest co-occurrences of globally significant Saola and wet evergreen forest (Figure 4.9) are in the Nam Kata and Nam Pheo watersheds. Saola might be found in similar numbers in the wet evergreen forest of the Nam One, but the area has never been surveyed for the animal. Of these watersheds, the results show that forest clearance has encroached on these key areas most significantly in the Nam Pheo and Nam Xot watersheds. Figure 5.2 suggests that the situation is the same for areas of wet evergreen forest and Saola occurrence in the Kata watershed, but I have insufficient recent data to say for certain.

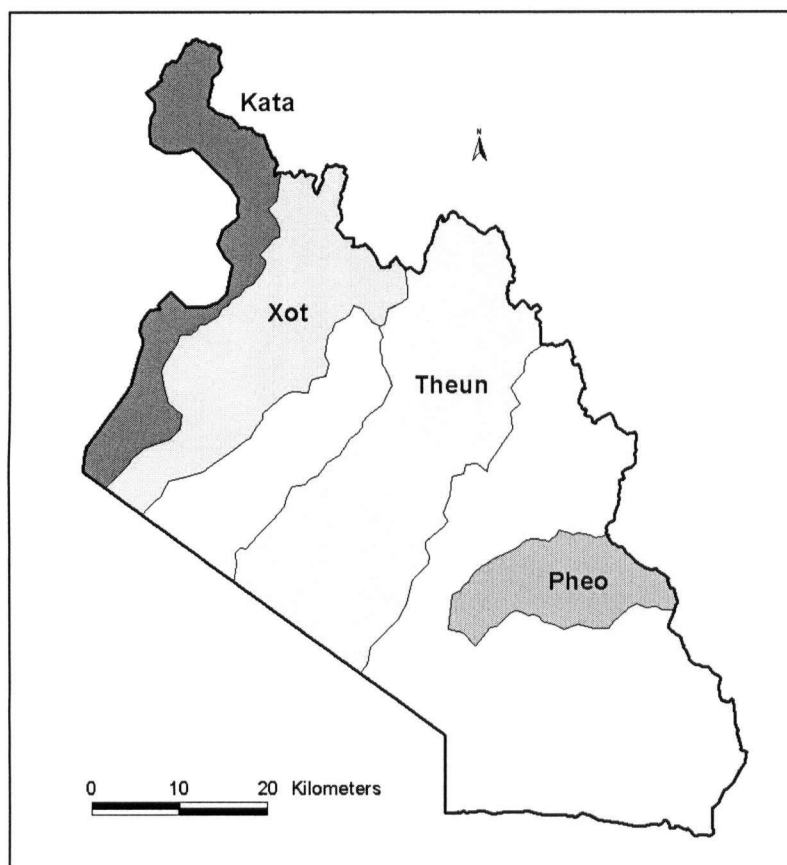
Based on these considerations, Table 5.1 summarizes priority watersheds for active forest conservation in NNT, in subjectively ranked in order. The areas are mapped in Figure 5.3.

Table 5.1: Priority watersheds for active forest conservation in NNT NPA.

Watersheds are listed in priority order.

Watershed	Pressure on:	Pressure source
1. Nam Kata	<ul style="list-style-type: none"> • general forest cover • wet evergreen forest(?) • Saola(?) 	villages outside NNT NPA, and two new local villages
2. Nam Pheo	<ul style="list-style-type: none"> • wet evergreen forest • Saola 	local villages
3. Nam Xot	<ul style="list-style-type: none"> • general forest cover • Saola* 	local villages; logging and possibly agricultural encroachment from outside
4. Nam Theun	<ul style="list-style-type: none"> • general forest cover 	local villages

*Saola formerly occurred in areas close to forest clearance in the Nam Xot, but it is not known if they persist there today.



Darker watersheds are higher priority (see text and Table 5.1 for ranking criteria).

Figure 5.3: Priority watersheds for active forest conservation in NNT NPA.

5.2.3 Research priorities

The results of my research are largely indicative. In particular, the link between wildlife trade and swidden, while likely, remains speculative, and reality is likely to be more complex. Further studies are needed to refine, verify and expand on the results. Useful directions for investigation include the following:

1. A detailed study of forest types and their trends in NNT. While I have been able to show that overall forest cover in NNT is fairly stable, I can say little about the trend in finer scale forest structure or community. Of particular concern is the status of lower elevation forest, which has been cleared at a higher rate than upper elevations in NNT, and constitutes the forest type under the greatest deforestation pressure in Indochina. Such a study could start with ground-truthing and proofing the 1990/2000 SPOT analysis.

2. Determination and monitoring of human population growth rates in NNT. As yet, there is only qualitative, anecdotal information on human population in NNT. Population is the principal challenge for NNT's management, and thus a critical information gap.

3. Determination of what defines the geographic limits of cultivation in NNT. It is not clear to what degree the stability of NNT's villages and their geographic extent of cultivation represent a cultural choice or an environmental constraint. The answer has fundamental implications for management of the area.

4. Detailed studies of swidden agriculture in central and southern Laos. There has never been a study of swidden practices in the regions of Laos where forest cover is most extensive, and where the ethnographic map is markedly different from where studies have been done in the country's north. This is a gaping omission given the prominence of swidden reduction programs in the country. Agronomists need to shift their preoccupation with northern Laos to include other parts of the country.

5. Participatory studies with NNT's villagers of their resource use. Chamberlain (1997) rightly points out that NNT is not simply an assemblage of biodiversity over which elements of human culture have been laid, but an integrated system of bio-cultural wholes. A reductionist study of one separate from the other, such as this thesis, is artificial, or at least incomplete. The present work should be viewed as only one stage in a longer study of the NNT environment. The next logical step is an in-depth investigation of patterns of forest use

among a sample of NNT's villages. The information could be used to build and refine a spatial model of human forest use in NNT. An excellent place for such a study, if the villagers concurred, is in the adjacent Nam Noy and Nam Pheo watersheds, where the diverse range of NNT's livelihoods are represented by Sek, Vietic and Brou villages in relatively close proximity.

A high priority is better understanding of the nature of the wildlife trade in NNT, its importance to indigenous livelihoods, and the depth of its link to loss or maintenance of forest cover. It is not clear to what degree income from wildlife trade is essential to villagers' livelihoods - i.e., how much of the income is used to purchase rice and other staples - and how much represents supplemental, 'non-essential' income.

6. Improved understanding of the impact of swidden on Saola habitat. Records of Saola come from areas close to active swiddening in NNT, especially in the Nam Xot and Nam Pheo watersheds. It is not known to what extent clearance for swidden limits Saola's local range and population, and what alternatives are available to villagers. Both are priorities for investigation, to achieve understanding of how much human use the ecosystem can support and still maintain elements of biodiversity, such as Saola, that NNT was established to conserve.

5.3 ERRORS, BIASES AND UNCERTAINTIES

The topographic maps are problematic to compare due to differences in, most importantly, scale, habitat classifications and geographic coverage. The issues have been discussed in detail in the Methods section. In sum, both the original cartography and my homogenized corrections are subjective approximations, and so I am least confident of results from the period covered only by maps, from the 1960s to the commencement of Landsat coverage in 1976. I have dealt with this by relying only on the maps' qualitative results.

The most significant uncertainty in the Landsat analysis is the lack of definitions of 'forest' and 'non-forest', which were not possible to make without comprehensive ground-truthing. There are some potential sources of quantitative error in the Landsat analysis, as well. One is overall weak verifiability of the basic classifications I did use, due to limited ground-truthing and lack of access to contemporaneous aerial photography. The second most important issue is the contrasting seasons (dry and wet) of the Landsat coverage. However, both problems were substantially addressed by the very conservative habitat classification used - both in the limited number of habitats distinguished, and the fairly coarse smoothing of pixel clusters.

Nonetheless, given the uncertainties, it would be helpful to estimate a margin of error for the Landsat classification. This study was fortunate to have access to a second independent sample, the FIPD SPOT analysis, which was derived over a comparable period as one of my Landsat intervals. The SPOT analysis for 1990 classified 89.2% of NNT as forest, vs. 85.2% according to the 1989 Landsat results; SPOT 2000 showed 86.4% forest, vs. 88.8% from the 2001 Landsat. Despite differences between the two studies in data type, period of analysis, methods, personnel and objectives, the variations between their results in each period, 4.0% and 2.4% respectively, are within or close to the U.S. Forest Service precision standard for distinguishing forest and non-forest from remote sensing, 3% per million acres (= 404,700 ha, vs. 257,000 ha for the NNT Landsat area of analysis) (Reams *et al.* 2005), even though the Forest Service uses far more intensive analytical methods (e.g., field surveys, aerial photos).

Of the dynamics shown by each data set, according to the SPOT analysis, in its 11-year span (1991-2000) 3.0% of the area of NNT shifted from forest to non-forest ($r = -0.34\%$); my Landsat analysis indicates that over almost the same period (1989-2001), 3.6% of the area shifted from non-forest to forest, for an identical absolute value of r but in the opposite direction, $+0.34\%$. Is the difference small enough that the results can be considered 'comparable'? It is an important consideration, since they indicate opposing trends.

I propose that they are comparable. These independently calculated rates for NNT are much closer to each other than to rates elsewhere in the country. For example, the rate of forest decline for the country as a whole and in three NPAs near NNT, -1.7% , is almost triple the spread between the calculations for NNT from FIPD's SPOT and my Landsat analyses. The point is that, despite their modest differences, both show that NNT has changed far less than the rest of Laos or its protected areas.

Another issue is the incomplete coverage of the geodata, particularly Landsat. This may have skewed the calculations of proportionate forest cover, and/or missed some important local trends. Unfortunately, two of the watersheds that the findings identify as priority for management attention, Nam Kata and Nam Xot, are the only two significantly truncated by the Landsat coverage. Hindsight now shows that assembling full Landsat coverage of NNT would have warranted the additional investment of money and time.

The Nam One watershed is an outlier in the results, with trends markedly different from the rest of NNT. As noted earlier, there are two reasons for this. In the wartime years, when forest clearance in most of NNT abated due to the partial abandonment of village agriculture, the Nam One, in contrast, may have been partly deforested by bombing.

Second, it is the only uninhabited watershed in NNT. It is also one of the largest watersheds, and so its atypical pattern dampens the trend shown by the inhabited portion of NNT. I compensated for this in the results by calculating rates of forest cover change exclusive of the Nam One. While this changed the magnitude of some of the results, it did not change their direction.

6 CONCLUSION

In Laos to-date, initiatives to conserve forest and protected areas have emphasized the destructive nature of swidden agriculture. A major government program aims within the next five years to fully control (and in some areas eliminate) this agricultural system, one which has been practiced in Laos for perhaps thousands of years.

But the perception of swidden as a problem in Laos is based almost exclusively on research from where deforestation is most severe, the northern provinces. As a consequence, the 'problem' has been studied intensively, but rarely have solutions been studied, i.e., livelihood systems in areas that retain good forest cover.

Nakai-Nam Theun National Protected Area in central Laos is one such forested area. It is characterized by a degree of stability in the distribution of both human residents and forest that is unmatched in Laos or Vietnam, and most of Southeast Asia. At present, the bio-cultural ecology of NNT does not fit the dominant institutional thesis applied to forest conservation in Laos, i.e., that swidden cultivation is one of the primary current threats to forest, and its elimination or stabilization the most urgent response. In fact, anthropological evidence suggests that NNT may be the longest continually inhabited upland area in Laos or Vietnam, yet it retains the most extensive block of forest in either country.

Although NNT lost forest cover between the 1960s and early 1990s, the pace of the decline was probably driven by outside forces that came into play after the American Indochina War, and even at its worse, deforestation expanded little beyond the limits of a swidden/forest mosaic that was already defined in the 1960s (with the exception of the Nam Kata watershed, along the reserve's northern border). Throughout the study period - and probably its entire history - most of NNT's forest has remained untouched by cultivation. Since the 1980s forest cover has remained stable or increased in NNT, even as it declined significantly in the rest of the country and in nearby protected areas. The principal threat to NNT from swidden is coming from outside NNT's northern boundary, not from within the reserve.

Likewise, the number and location of NNT's villages have changed little. Two other significant trends in the reserve in the past twenty to thirty years are increases in human population and the trade in wildlife and NTFPs. I hypothesize that all four trends are related, and the newly lucrative trade in wildlife and NTFPs has allowed NNT's villagers to feed growing populations without splitting off new villages and expanding swidden cultivation. The residents of NNT continue to rely on the forest for their livelihoods, as they always have, but have shifted some of the emphasis of their exploitation. Instead of increasing exploitation of

forest nutrients though expanded swidden agriculture, they have increased their exploitation of consumable and marketable forest organisms.

If true, the hypothesis has significant implications for management. The potential for agricultural intensification to replace swidden is limited in NNT's environment. Consequently, continued increase in human population in NNT will be followed inevitably by increased forest use - either swidden or the wildlife and NTFP trade. One cannot be suppressed without releasing the other. Management objectives to simultaneously reduce swidden and the trade in wildlife and NTFPs are unrealistic, and if implemented too precipitously would have negative consequences for the welfare of NNT's residents.

Since wildlife trade is by far the most pressing threat to NNT's globally significant biodiversity, the solution is to focus management resources on two things, controlling wildlife trade and stabilizing NNT's human population. As long as new immigration and new settlement are prevented, specific programs for swidden stabilization are only needed outside the northwestern boundary of the reserve, and near Saola habitat in the Nam Pheo watershed. More important is research on swidden/forest dynamics in NNT, of which this thesis is a small start.

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