

1 **Challenges in evaluating SARS-CoV-2 vaccines during the pandemic**

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27 **Key points:**

28 - Challenges to the evaluation of SARS-CoV-2 candidate vaccines prior to approval
29 or licensure during the ongoing pandemic include rapidly changing levels of exposure
30 to the virus and population immunity, social distancing practices, and the possibility
31 of antibody-dependent enhancement of disease.

32 - In order to measure vaccine efficacy accurately, researchers should account for these
33 factors in sample size calculations and also carefully consider selection of trial
34 endpoints.

35 - SARS-CoV-2 vaccines must also be evaluated in populations known to be at
36 increased risk for severe COVID-19, such as older adults, people of African descent,
37 and people with multiple comorbidities.

38 - Given the speed of SARS-CoV-2 vaccine development careful attention must be
39 paid to post-licensure assessment of vaccines, including the risk of antibody-
40 dependent enhancement of disease, which must be actively monitored closely over
41 multiple years after vaccination.

42 **Introduction:**

43 Coronavirus disease 2019 (COVID-19) is a rapidly evolving pandemic caused by
44 severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2). In addition to
45 minimizing risk of transmission by non-pharmacological measures, one or more
46 effective vaccines would be invaluable to reduce the burden of COVID-19. Over 140
47 candidate SARS-CoV-2 vaccines are in development, and being assessed in pre-
48 clinical studies and clinical trials (1). In general, for a vaccine to be approved or
49 licensed by regulatory authorities, it must demonstrate both safety and high efficacy
50 in the prevention of a specific disease in the relevant population(s). However, the
51 COVID-19 pandemic poses specific logistic and scientific challenges with respect to
52 the assessment of SARS-CoV-2 vaccine candidates. Evaluation of SARS-CoV-2
53 vaccine efficacy must consider population risk of exposure, susceptibility to the virus,
54 current social distancing practices and geography. Moreover, SARS-CoV-2 vaccines
55 also need to be evaluated in populations at greatest risk for severe COVID-19(2-4).
56 We discuss challenges to the clinical evaluation of SARS-CoV-2 vaccines, as well as
57 some potential solutions.

58

59 **How are vaccines usually evaluated before licensure?**

60 Vaccines considered for licensure are assessed initially for their safety profile and
61 their ability to induce immune responses to vaccine antigen(s) in small phase 1
62 studies. Candidate vaccines that are safe and immunogenic may then advance to phase
63 2 studies, in which safety, immunogenicity, and sometimes preliminary efficacy, are
64 assessed in larger cohorts. Vaccine efficacy is primarily evaluated in phase 3 studies,
65 to determine the proportionate reduction in pre-defined infection rate or disease
66 events among vaccinated subjects. Vaccine efficacy represents the best-case scenario

67 of protection derived from vaccination, and needs to be demonstrated in order for a
68 vaccine against a novel pathogen to be licensed by regulatory authorities (2, 3).
69 Ideally evaluation of efficacy is undertaken in well-controlled studies (e.g., double-
70 blind, randomized, controlled clinical trials). Successful vaccines that have been
71 shown to have high efficacy in clinical trials and are licensed for use in a population
72 are continually assessed for their safety and effectiveness post-licensure and post-
73 implementation (in phase 4 studies that evaluate how a vaccine reduces disease in a
74 population in “real world” conditions).

75

76 **What factors may affect the evaluation of SARS-CoV-2 candidate vaccines?**

77 In general, individual host-related (e.g., age, genetic, and environmental exposures)
78 and vaccine-related (e.g. antigen selection, adjuvants, formulation, delivery mode,
79 waning of immunity over time) factors influence individuals’ immune response to
80 vaccines, and thus determine their efficacy. However, several other factors, some of
81 which may be difficult to quantify, such as the level of transmission of the target
82 pathogen (i.e., exposure) and the level of pre-existing immunity (i.e., susceptibility) in
83 the population are also important to consider. Such factors are related and are
84 different when a pathogen is endemic (that is, constantly and usually present within a
85 given geographic area or population) vs. pandemic (that is, emerging and spreading
86 worldwide), as with SARS-CoV-2. The baseline level of exposure of a population to
87 a specific pathogen, the pathogen’s seasonality and the level of population immunity
88 are usually relatively predictable in endemic compared with pandemic states of
89 infection. Table 1 summarizes the potential confounders unique to the COVID-19
90 pandemic that might affect the demonstration of efficacy of SARS-CoV-2 candidate
91 vaccines.

92 *Level of exposure and immunity to SARS-CoV-2*

93 The dynamic and rapidly changing pattern of virus exposure and level of population
94 immunity during the evolving pandemic are potentially important confounders in the
95 assessment of efficacy of SARS-CoV-2 vaccines; this should be considered in sample
96 size calculations for efficacy trials. For example, if a vaccine is trialed in a low-
97 incidence population, or if immunity wanes significantly over time post-vaccination, a
98 highly efficacious vaccine might not show statistically significant protection if the
99 trial sample size is too small to demonstrate a significant reduction in occurrence of
100 disease in vaccinated participants in such conditions. Thus, careful attention must be
101 paid to trial sample size calculations and there may be a need to recruit more subjects
102 in areas where the disease prevalence is very low. Moreover, levels of transmission of
103 SARS-CoV-2 might vary between or within countries, and will change over time as
104 the pandemic progresses, which must be considered when trialing the same vaccine in
105 different geographical areas.

106

107 Population seropositivity, or baseline level of immunity might affect vaccine
108 immunogenicity and/or population susceptibility to the target pathogen, which would
109 influence the outcome of a vaccine trial. For example, a highly efficacious vaccine
110 might not show benefit in settings with high seroprevalence as vaccination may not
111 add substantially to the protection afforded by natural infection. While this might not
112 be a problem very early in the pandemic while population seropositivity is still low
113 (4), high baseline immunity could confound the results of vaccine trials as the
114 pandemic progresses and seroprevalence increases, depending on the population. For
115 example, the prevalence of anti-SARS-CoV-2 antibodies increased, from 3.1%, to
116 6.1%, to 9.7%, during three subsequent weeks in April, 2020 (5) in a population-

117 based sample in Geneva, Switzerland. Measurement of pre-existing immunity in
118 efficacy trials is important, as is the inclusion, vaccination, and evaluation of
119 seropositive participants.

120

121 *Social distancing and other public health interventions*

122 Social distancing has been shown to be effective in mitigating the transmission of
123 SARS-CoV-2 (6-8). In settings where transmission is low due to social distancing
124 measures the benefit of a highly efficacious vaccine might not be readily
125 demonstrable. Study sample size calculations should account for this. Furthermore,
126 public health interventions will likely vary as the pandemic progresses, which will
127 challenge the ongoing assessment of vaccines. Flexibility in trial design may be
128 necessary to achieve a sufficient number of endpoints to determine efficacy,
129 depending on fluctuating transmission rates in different locations.

130

131 **What potential vaccine-related harms may be anticipated?**

132 Although the goal of a vaccine is to reduce the burden of COVID-19, SARS-CoV-2
133 vaccines may theoretically lead to antibody-dependent enhancement (ADE) (9). This
134 phenomenon, which has been described with SARS-CoV-1 and other coronavirus
135 vaccines in animal models (10), results from low-titre and/or poorly neutralizing
136 antibody following vaccination that facilitates viral entry or replication in target cells,
137 causing more severe disease from infection in vaccinated individuals. As shown with
138 the CYD-TDV vaccine for dengue, vaccine-induced ADE can have enormous
139 negative impacts on not only directly among vaccinated individuals, but on public
140 trust and uptake of other vaccines (11, 12). ADE may only be observed following
141 vaccination with specific COVID-19 vaccine adjuvants, platforms or products – not

142 all. Importantly, the effect of ADE on vaccinated subjects might not manifest early in
143 the pandemic with lower infection rates in a vaccinated population, but may be more
144 evident with larger numbers of COVID-19 cases in vaccinees, with waning vaccine
145 responses in subsequent years, or with genotypic changes in the virus over time (e.g.,
146 antigenic drift) (13). We recommend that the risk of ADE be actively monitored
147 closely over multiple years, in order to account for waning antibody titres and/or
148 variation in circulating viral strains (Table 1).

149

150 **Why is careful consideration of study population and trial endpoints important?**

151 SARS-CoV-2 vaccines, like other vaccines, are being first studied in populations of
152 healthy adult volunteers. However, COVID-19 has been shown to affect the elderly,
153 people of African descent, and people with multiple co-morbidities most severely
154 (14). Thus, results from low-risk populations might not reflect benefits or risks in
155 higher-risk populations. It is also possible that a vaccine might not provide sterilizing
156 immunity (defined as immune status following vaccination that prevents virus
157 infection of the host). This means that vaccinated individuals may still get the mild
158 form of the disease. **[We infer that this means that vaccinated individuals may
159 still get the disease but will get it in a milder form. If so, please clarify that here.]**

160 Thus, it is possible that vaccination will have a substantially greater impact on
161 preventing severe disease than on preventing milder symptoms or acquisition of
162 infection. These issues should be considered when choosing the clinical endpoints for
163 SARS-CoV-2 vaccine efficacy trials. For example, if the aim is to show that a vaccine
164 is effective in reducing the severe forms and outcomes of COVID-19, endpoints such
165 as hospitalization, intensive care unit admission, the need for respiratory support,
166 and/or death could be considered as primary outcomes, although lower rates of more

167 severe events means such endpoints may be logistically challenging, depending on
168 overall disease incidence rates.

169

170 It is also important that vaccines be tested in those populations at greatest risk for
171 severe COVID-19, such as the elderly, health care workers, people of African
172 descent, and those predisposing health problems (15). This is critical as it will inform
173 policy makers about the population(s) that will benefit the most from vaccination and
174 thus need to be prioritized for vaccination when a vaccine is available, but the demand
175 outweighs the supply.

176

177 **What are some other challenges to the development of SARS-CoV-2 vaccines?**

178 *Regulatory challenges*

179 Development of vaccines for human use usually takes at least 10-15 years, from pre-
180 clinical development to licensure. However, due to the urgent need for SARS-CoV-2
181 vaccines, the timeline for their development and approval will need to be shortened
182 substantially, ideally to months rather than years. This might impose a substantial
183 burden on regulatory agencies that will need to process all the usual work in a greatly
184 reduced time frame.

185

186 *Safety challenges*

187 New technologies for vaccine delivery have been developed during the past decade
188 (e.g., DNA or RNA vaccines); these technologies feature amongst the SARS-CoV-2
189 vaccines that have most rapidly progressed to clinical trials, despite their not having
190 been used for any licensed vaccine to date (15). The safety of the SARS-CoV-2
191 candidate vaccines based on these new technologies must be especially carefully

192 assessed. This will require continuous assessment for both common and rare potential
193 adverse effects in a large number of vaccine recipients, during clinical trials as well as
194 during active post-marketing surveillance.

195

196 **What are some particular organizational challenges and opportunities of SARS-**
197 **CoV-2 vaccine trials?**

198

199 *Logistics of multiple vaccines in trials*

200 Studying multiple vaccines at the same time in the same population might be a
201 challenge if there is limited trial capacity. This might be overcome by using an
202 adaptive study design allowing addition or removal of vaccines as data on safety,
203 immunogenicity and efficacy accumulate. This approach is currently being employed
204 in clinical trials assessing different pharmacological treatments for COVID-19 (e.g
205 the Solidarity trial, launched by the World Health Association and partners (16)).
206 Additionally, infrastructure is being developed to enable sites with experience of non-
207 vaccine drug trials to be utilized, and for new trial sites to be rapidly set up, including
208 appropriate focused training for research staff.

209

210 *National and international collaborations*

211 Establishing national and international consortia for COVID-19 vaccine trials will
212 increase cooperation within and between countries' vaccine groups. For example, the
213 Canadian Immunization Research Network is a national collaborative network of
214 vaccine researchers that conduct collaborative research related to different aspects of
215 vaccinology. In order to ensure equity in evaluating vaccines, individual study sites
216 should be representative of the entire population in a specific country, and evaluation

217 of vaccines should be performed in high as well as low and middle-income countries.
218 As a demand for efficacious vaccines will be high, setting parameters for equitable
219 post-licensure distribution of vaccines across countries is also critical.

220

221

222 **How should post-licensure assessment of vaccines be conducted?**

223

224 Post-licensure assessment of the effectiveness of a vaccine that is being administered
225 in the population is mainly assessed by retrospective case control analysis, ecologic or
226 observational studies. Analyses of these studies should include populations with
227 varying risk of exposure, pre-existing immunity (if known), geography, baseline
228 characteristics (e.g., age, comorbidities). Time since vaccination can also be captured
229 in these studies to assess the effectiveness of vaccination with SARS-CoV-2 vaccines
230 over time after vaccination. This will help to determine whether there is waning
231 immunity after vaccination.

232

233 **Conclusion**

234 We have discussed the unique challenges in evaluating SARS-CoV-2 vaccines during
235 the ongoing pandemic. These arise from rapidly changing levels of virus exposure,
236 the development of population immunity and the effects of local social distancing
237 practices, as well as the speed with which vaccine candidates are being developed and
238 tested, safety considerations of untested technologies, the need to consider which end
239 points matter, and who is most affected and issues of equity in access to approved
240 vaccines. In addition, as efficacy might be challenging to demonstrate in some
241 populations, researchers should aim to fully dissect the protective immune response

242 (humoral and cellular immunity) to natural infection and after vaccination as
243 establishing correlate(s) of protection would also inform vaccine development and
244 evaluation.
245

246 **Table 1: Population-related factors affecting evaluation of vaccine efficacy in**
 247 **endemic vs. pandemic states of infection, and those unique to COVID-19**

248

Factors affecting demonstration of vaccine efficacy	Endemic state of infection	Pandemic state of infection	COVID-19 unique factors	Strategies
Baseline transmission of target pathogen in population (i.e., exposure) and its seasonality	Known	Rapidly changing; Seasonality unknown	Social distancing and other public health interventions	Flexible trial designs to ensure adequate numbers of endpoints (infections or hospitalizations); determination of potential confounding by non-vaccine prevention measures
Population level of pre-existing immunity to target pathogen (i.e., susceptibility)	Known	Rapidly changing	Paucity of sero-epidemiologic data; accuracy of serologic tests; unclear extent/duration of protection from natural immunity	Baseline serologic testing of participants in efficacy trials
Differential susceptibility of sub-populations to infection or disease	Known	Emerging	Numerous risk factors identified, but elderly at highest risk of severe disease; young children rarely have complications and may be less susceptible to infection; ADE?	Evaluation of vaccine efficacy and endpoints in the elderly and other high-risk groups; close monitoring and prolonged follow-up for possible ADE in all trials

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250 **Abbreviation:** COVID-19: Coronavirus disease 2019; ADE: antibody-dependent

251 enhancement

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265 and revised the article, gave final approval of the final version to be published and
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